



DATE: 19 December 2013

TO: Mayor and Councillors

**FROM:** Manager: Planning and Regulatory

## **SECTION 33 RMA: TRANSFER OF FUNCTIONS**

#### 1.0 SUMMARY

- 1.1 The purpose of this report is to continue to assist the Council in the process of transferring certain resource management and District Plan functions from the Council to the West Coast Regional Council (WCRC).
- 1.2 This issue arises from Council's October 2013 meeting that adopted a Statement of Proposal. The special consultative procedure has now finished and Council now needs to consider the submissions and deal with the statement of proposal in light of those submissions. A copy of the Statement of Proposal is found at **Appendix 1**.
- 1.3 The Council is required to give effect to the purpose of local government as prescribed by section 10 of the Local Government Act 2002 Amendment Act 2012. That purpose is:
  - (a) To enable democratic local decision-making and action, by and on behalf of, communities; and
  - (b) To meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses.
- 1.4 Council seeks to meet this obligation and the achievement of the District Vision set out in the Long Term Plan 2012-22. The matters raised in this report relate to those elements of the vision identified in the following table.

Vision's Objectives		Achieved By		
Involving	the	community	and	Consulting with and having regard
stakeholder	S			for the views of important stake-
Having ins	oiratio	nal leadership		holders and the community.

1.5 This report concludes by recommending that Council reconsider its approach to the proposal.

# 2.0 BACKGROUND

- 2.1 Applicants for resource consents for mineral activities generally deal with both Council and WCRC as a case of statutory necessity. In addition, applicants need to deal with land owners, and other statutory bodies such as DoC and NZHPT.
- 2.2 Section 30 of the Resource Management Act (RMA) provides that the function of a regional council is the integrated management of the natural and physical resources of the region. Essentially, the WCRC's regulatory influence is restricted to matters of water and soil conservation.
- 2.3 Section 31 of the Resource Management Act provides that the function of a territorial authority is the integrated management of the effects of the use, development or protection of land and associated natural and physical resources of the District. A District Council's regulatory requirements extend across the environment to encompass the management of noise, heritage, amenity effects, visual effects and the consideration of significant terrestrial ecosystems.
- 2.4 Council considered a proposal to transfer some or all mining resource management functions to the WCRC and consulted with the industry and others.
- 2.5 The question of "duplication" was seen to be important for the industry. The industry saw favour in the option of a "single application". Other comments related to the need to obtain consent at all and the fundamental statutory roles of the two Councils.
- 2.6 At its meeting on 29 August 2013 Council resolved to commence the transfer of mining functions to the WCRC.
- 2.7 Both Councils, as a precursor to the proposed transfer, negotiated a proposed Deed of Transfer. The need for an agreement was seen as an essential component of a Statement of Proposal in order to give clarity as to the intention.

- 2.8 At its meeting on 26 September 2013 Council resolved to adopt a proposed deed of transfer with the WCRC and commence the Special Consultative Procedure.
- 2.9 At its 31 October 2013 meeting, Council resolved that a Statement of Proposal be adopted and the special consultative procedure commence.
- 2.10 As required by the RMA, the Minister for the Environment has been advised of the transfer proposal.

# 3.0 CURRENT SITUATION

- 3.1 The Statement of proposal was given public notice on 5 November 2013 and submissions closed on 4 December 2013. At the time of the closure of submissions a total of 119 submissions had been received. A summary of the submissions received is found at **Appendix 2.** A copy of the actual submissions is attached as **Appendix 3**.
- 3.2 At the same time as submissions opened, all parties who had previously showed an interest in the proposal were also advised that the Statement of Proposal was open for submission.
- 3.3 All submitters are entitled to speak to their submission. All submitters that had not indicated a desire to be heard or not have been written to and asked to indicate their preference. At the time of the preparation of the agenda the schedule of those wanting to be heard is correct.

# 4.0 **OPTIONS**

- 4.1 Adopt the Statement of Proposal as attached.
- 4.2 Amend the Statement of Proposal.
- 4.3 Reject the Statement of Proposal.
- 4.4 Reconsider the Statement of Proposal.

# 5.0 SIGNIFICANCE AND CONSULTATION

- 5.1 The transfer of functions under the provisions of the RMA is considered to be a significant action by virtue of the statutory requirement for consultation.
- 5.2 The special consultative procedure is specifically provided to ensure that consultation with the public occurs.

# 6.0 ASSESSMENT OF OPTIONS (INCLUDING FINANCIAL IMPLICATIONS)

- 6.1 The number of submissions indicates a concern for the sector. The submissions cover a range of issues, some of which have not been considered by the Council in the initial stages of drafting the proposal.
- 6.2 The issues are identified as:
  - 6.2.1 The statutory roles of both Councils:

The roles of both Councils are provided for in sections 30 and 31 of the RMA as noted above at paragraphs 2.2 and 2.3. There is a significant onus placed on District Councils by the section 31 requirement for the "management of the <u>effects</u> of the use, development or protection of land and associated natural and physical resources of the District".

The Act provides two very separate approaches to resource management functions which call for separate processes and an exercise of discretion.

6.2.2 Efficiencies and duplication:

This concept is the based on the industry's desire that there be a "singular application". Only one application would need to be made which would need to be comprehensive and cover the requirements of both Councils. Additionally, a single application could readily be expansive enough to cover the two Councils, the Department of Conservation, the Historic Places Trust, the land-owners and any other person or agency.

The suggestion that "two applications are required" misses the obvious factor that the industry could readily approach the application in a comprehensive and information sharing way. The development of a single application could be attended to very quickly by the industry with the help and encouragement of the affected agencies.

The transfer of functions does not mean that existing District objectives, policies and rules are set aside in favour of a regional approach. The transfer would mean that the applications are considered by the Regional Council using the Westland District Plan; nothing changes in terms of what is required to be considered and evaluated. Council has restricted its discretion in dealing with land use consents for mining to:

- Distance to boundaries
- Water bodies and riparian margins
- Gradient of mined land to boundaries
- Bulk and location of stockpiling and buildings
- Noise
- Hours of Operation
- The use and transport of hazardous substances
- Financial contributions relating to landscaping, land restoration and roading
- Habitat of threatened or protected species
- Intrinsic values
- Amenity values
- Archaeological, historical and cultural sites
- Avoiding, remedying or mitigating potential adverse effects on the life supporting capacity of air, water, soil and ecosystems; on the natural character of waterways and their margins and the coast; on significant indigenous vegetation and significant habitats of indigenous fauna; and on outstanding landscapes

These matters do not change with the transfer and Council will need to have confidence that these particular issues provided for in the District Plan (the effects of land use) are going to be adequately dealt with by a consent authority that has a statutory function that is geared towards an environmental management function.

# 6.2.3 Additional information requirements:

The matters for consideration (above) are generally well stated in applications but there are three factors that often result in additional information requests, particularly from expert commentators. They are noise, amenity values and heritage issues. The effects of these matters are often not well stated (eg: "the usual noise associated with an alluvial mining operation").The Council's obligation and, if the transfer proceeds, the Regional Council's obligation, will need to be satisfied on the same grounds.

# 6.2.4 Knowledge of staff (both Councils):

Some of the comments made about District and Regional Council staff are inflammatory and also appear to be somewhat uninformed. Westland District Council Agenda – 19.12.13 Page | - 48 - Because of the statutory differences in the roles of both Councils there are different ways of approaching the issues for consideration.

It is not easy to compare, for example, the issues of water and soil conservation vs amenity, landscape and heritage. In respect of an alluvial mining operation, the Regional Council issues are often straight forward and minor as opposed to some District issues that are of intense interest to adjoining occupiers and passers-by.

Recent presentations from the Minerals Industry and a number of submissions received through this process indicate a strong view that Westland District Council is not assisting the economy and growth of the mineral industry. If this is Council's view, it is suggested that the transfer of functions will not address this, as there will be no change to the matters required to be assessed in each application. The Council could instead direct staff to reconsider the status of mining activities within the District Plan, or the matters that are required to be considered in each application. This could be achieved as part of the review of the District Plan, and will allow a discussion with the community about what effects of mining activities require management and how this is to be achieved.

6.2.5 Bias (both Councils):

The comments of bias are unfair and will not be responded to in this report.

6.2.6 Adherence to time-frames:

The criticisms of compliance with timeframes are not supported by the figures. Since 2002 there have been a total of <u>75</u> resource consents relating to mining applied for.

- 6 have been withdrawn/cancelled or varied prior to a decision.
- 5 are on hold for a notification decision.
- 8 are on holding waiting for the applicant to gain affected party approvals.
- 56 have been processed to a decision and the outcome of those is:
- No of completed decisions: consents non notified, 80.4% (45).
- No. of completed decisions: consents limited notified, 14.3%
   (8)
- No. of completed decisions: consents publicly notified, 5.4%, (3).
- No. of completed decisions processed within timeframes: 47

- % of completed decisions processed within timeframes: 84%
- No of completed decisions processed outside of timeframes: 9
- Completed decisions processed outside of timeframes: 16%
- No of consents approved: 54
- No of consents declined: 2

It is worth noting that the percentage of consents processed on time in 2005-2007 was less than 40%. This track record was improved when staff capacity was increased.

A number of submissions raised a perceived change in the difficulty of obtaining mining consents over time, and other submissions discussed the conflict between rural lifestyle areas and adjacent mining operations. The change from Mining Licenses to Mining Permit, the increase in gold price, and the rural property boom are considered to contribute to this effect. Between 2002 and 2007 there were a total of 7 applications for land use consent to undertake mining. During 2005-2008 Westland experienced a surge in rural lifestyle subdivision with many new allotments created in outlying areas such as Stafford, Awatuna and Kaniere. The Gold price increase meant that it became economic to mine additional land and provided an opportunity for contracting work at the end of the property boom. Council processed 12 consents in 2010, 10 in 2011, 11 in 12012 and have received 19 applications in 2013. Mining 'hotspots' have been in Stafford, Kapitea, and Ross south to the Mikonui. Unfortunately, this often corresponds directly with the areas of rural residential development. This has meant that miners now have additional affected parties to consult with, and new residents who moved to a location for a particular amenity may not have perceived that mining was part of this. It is considered that this tension has led to the majority of perceived delays in applications.

6.2.7 Compliance monitoring.

The ability of a Council to adequately monitor and enforce consents and conditions to consents is pivotal to the Council maintaining integrity with the community and gaining information that will inform changes to the District Plan in the future. Compliance monitoring is not well done by the Council and it is a matter of concern.

6.3 The financial implications are reasonably straightforward. The Council will not receive any income from mining applications on transfer and, in addition, it will only need to meet minimum costs relating to mining applications. Staff time will be freed-up and priorities can be re-established Westland District Council Agenda – 19.12.13 Page | - 50 -

which could favour the District Plan Review or compliance monitoring generally. The transfer will not impact on overall staff numbers.

# 7.0 PREFERRED OPTION AND REASONS

- 7.1 The preferred option is that Council consider the submissions and reconsider the proposal when the new Group Manager: Planning, Community and Environment is in place in early 2014.
- 7.2 One perspective is that Council has a job to do involving the receipt and assessment of resource consent applications and making decisions on those applications (statutory duty) and that the Council, staff, residents and ratepayers are best served by the Council exercising its duty.
- 7.3 The other perspective is that central government are encouraging Councils and making it easier legislatively to share services. What once was the domain of a particular authority is being reassessed in terms of efficiency, cost, customer experience and who is best placed to deliver the service.
- 7.4 The question for Council is: is the approach outlined in 7.3 above the best approach for this particular activity?
- 7.5 The industry would seem to be looking to the Council to introduce "efficiencies" but does not give the appearance of taking an "efficiency" initiative itself. The industry could readily engage with all its partners and look at administrative processes that could be instituted to favour all parties rather than simply exclude one.
- 7.6 In addition, staff hold the view that the management changes that are programmed should be put in place before any transfer is made. A new approach to the duties that are required to be undertaken may suit the Council rather than proceeding with the proposed transfer at this time.
- 7.7 Staff advice is that the submissions to the proposal should be heard and considered, with a decision on the proposal being reconsidered in early 2014.

## 8.0 **RECOMMENDATIONS**

- A) <u>**THAT</u>** the submissions to the proposal to transfer mining functions from Council to the West Coast Regional Council be heard and considered.</u>
- B) <u>**THAT</u>** the proposal to transfer mining functions from the Council to the West Coast Regional Council be reconsidered in early 2014.</u>

# Richard Simpson Manager: Planning and Regulatory

Appendix 1:	Statement of Proposal
Appendix 2:	Summary of Submissions
Appendix 3:	Copy of submissions from:
	<ul> <li>Barry MacDonell</li> <li>The Minerals Institute</li> <li>R J Breeze</li> <li>Brenda Breeze</li> <li>Minerals West Coast</li> <li>Brian Blacktopp</li> <li>Joan Blacktopp</li> <li>Hayden Blacktopp</li> </ul>
	<ul><li>Allan Thompson</li><li>Caitlin Thompson</li><li>Daniel Foord</li></ul>
	Gail Pehi

- Gail Pehi
- Jade Thompson
- Tom Milne
- Tina Taylor
- Sarah Heney
- Wade Heney
- Kelvin Taylor
- Lynda Pehi
- Amalgamated Mining Ltd
- Mike Spruce
- Patrick Amberger
- Anita Breyholtz
- Jeff Cairney
- Jocelyn Cairney
- Janet Drylie
- John Drylie
- Dean Fleming
- Kate Fleming
- D A Forbes
- John Foster
- R J Halsey
- Nigel Hoban
- H M Kinghorn
- D S E Kroupa

- W Kroupa
- M C Mann
- Robert Newland
- Rosina Newland
- Annette Peterson
- G T Simon
- P Simon
- P E Singer
- C Stokowski
- Dianje Strang
- Hemi Te Rakau
- A Thrupp
- Gold and Green Resources Ltd
- West Coast Commercial Gold Miner's Association
- Rob Danford
- Stuart Brown
- Biddy Manera
- Ben Blacktopp
- Susi Thompson
- Andrew Birchfield
- Wikitoria Thomson
- John Trotter
- Nathan Hoglund
- Ebony Hillman
- Arthur Thomson
- Veronica Chinn
- Anne Watts
- Bob Wilkinson
- Kevin Morrow
- Chris Windley
- James Rochford
- Alan Tainui
- Tony Priebe
- Michael Anderson
- G W Downey
- Shawn Wilson
- Jason Carpenter
- Dave Searle
- Darren Terris
- Graeme Hall
- Paul Birchfield
- Peter Donaldson
- Maise V Bennett
- Daniel Overton
- Dea Minehan

- Lorraine Crowhen
- Luke Fisher
- Terry Crowhen
- Jack Cornish
- Len Higgens
- Barbara Thomson
- Andrew Gifford
- Bev Ellis
- Michael Thomson
- Julie Manera
- Evan Simpson
- Doug King
- Jamie Smith
- Ian Thompson
- Jim Manera
- Michelle Austin
- Jane Birchfield
- Tom Leatham
- June Searle
- Terry Rea
- Michelle Manera
- Doug Wright
- Peter & Emma Cornish
- Peter Rea
- Cathy Jones
- Gary Jones
- Dean Sweatman
- Morris and Watson Gold Buyers
- P W Manera
- Evan Birchfield
- Mrs K Hartwig
- Peter Bennett
- Bryan Chinn
- Brian Torrest
- Gavin Hartwig
- Steve Maitland
- Jen Miller. RF and Bird

# **APPENDIX 1**



# STATEMENT OF PROPOSAL: SECTION 33 RESOURCE MANAGEMENT ACT 1991: TRANSFER OF FUNCTIONS

# 1. INTRODUCTION

At its meeting on 29 August 2013 the Westland District Council resolved that Council transfer the processing, monitoring and compliance functions relating to mining consents to the West Coast Regional Council.

The Council had been considering the concept of transferring minerals functions to the West Coast Regional Council for over 12 months. Council had been engaging informally with representatives of the minerals industry and the Council learned that "duplication" was a major issue for the industry in that it had to deal with both the Regional and District Councils. The Council consulted with a wide cross section of people and organisations associated with the minerals industry and requested feedback as to how the concept of the transfer of mineral functions would be received by the industry at large. The feedback was such that the Council chose to draft a proposal to transfer mining functions to the West Coast Regional Council.

# 2. <u>LEGISLATIVE FRAMEWORK</u>

# 2.1 Section 33 of the Resource Management Act 1991 (RMA)

Section 33 provides that a local authority may transfer any one or more of its functions, powers, or duties under the Act to another public authority.

Where a Council sees a benefit in the transfer of a function, power or duty, Section 33 also requires that the special consultative procedure (Section 83 of the Local Government Act 2002) is to be utilised and the authorities that are agreeable to the transfer must agree that the transfer is desirable on the grounds of community of interest, efficiency and technical or special capability or expertise. The Minister for the Environment must also be advised of the transfer prior to the commencement of the special consultative procedure.

# 2.2 Section 83 of the Local Government Act 2002 (LGA)

The purpose of this Statement of Proposal is to state the Council's intention in terms of its compliance with Section 83 of the Local Government Act (LGA). The Minster for the Environment has been advised of the intention and the Westland District Council and the West Coast Regional Council have drafted a proposed agreement relating to the transfer of mining functions. The Councils considered that an agreement be proposed prior to the special consultative procedure commencing so that the public could have some degree of certainty of outcome during the submission stage.

# 3. <u>REASONS FOR THE PROPOSAL</u>

Council has formed the view that the transfer of mining functions to the West Coast Regional Council is an efficient mechanism for dealing with mining applications and mining operations. The Council is of the view that, because applicants for resource consents for mining activities generally have to deal with both the Regional and District Council as a case of statutory necessity, there is an unnecessary duplication. Additionally, applicants often have to deal with landowners and other statutory bodies such as the Department of Conservation and the New Zealand Historic Places Trust. The Council also holds the view that the West Coast Regional Council has specialist skills in the areas of water and soil conservation and that those skills would have benefit when dealing with mining applications and associated resource consents. This is particularly so in respect of monitoring functions.

In order that there is clarity to the general public as to how the transfer will work, the Councils have negotiated a draft deed that identifies how the transferred functions are proposed to be dealt with. A copy of the proposed deed is attached and forms part of this Statement of Proposal.

# 4. <u>AVAILABILITY AND CONSULTATION</u>

The Council has now reached the stage where the special consultative procedure provided for within the LGA must be proceeded with. Copies of this Statement of Proposal together with copies of various reports considered by the Council are able to be obtained from the District Council office during usual office hours.

The Council now proposes that applications for resource consents for mining and the monitoring and the checking of compliance of resource consents be transferred to the West Coast Regional Council. Public notice of the proposal to transfer those activities will be given on 5 November 2013 and the notice will invite participation and feedback on the transfer proposal.

Any submission is required to be lodged at the Council building **prior to** 5.00pm on 4 December 2013. Any submissions received will be considered at the regular meeting of the Council to be held on 19 December 2013.

Submissions must be sent to the Westland District Council, Private Bag 704, Hokitika 7842 and the Officer for enquiries is Richard Simpson, (03) 756 9010.

Dated at Hokitika this 31<sup>st</sup> day of October 2013.

Tanya Winter <u>Chief Executive</u>

#### DEED TO TRANSFER FUNCTIONS UNDER SECTION 33 OF THE RESOURCE MANAGEMENT ACT 1991

THIS DEED	is made on the	day of	2013
<u>BETWEEN</u>	THE WESTLAND DIST under the Local Governme	RICT_COUNCIL, a body ent Act 2002 ("the District C	' corporate Council'')
AND		IONAL COUNCIL, a body ent Act 2002 ("the WCRC")	y corporate

#### WHEREAS:

- A. Under section 31(1) of the Resource Management Act 1991 ("the Act"), the District Council has the function of controlling any actual or potential effects of the use, development, or protection of land, including the effects of mining-related activities, within the Westland District.
- B. In accordance with the Act, the District Council has prepared the Westland District Plan, which includes objectives, policies, and rules for mining-related activities.
- C. Under section 30(1) of the Act the WCRC has the functions of controlling the use of land for the purpose of soil conservation, and managing effects of water use and discharges, including the effects of mining-related activities, within the West Coast Region.
- D. The District Council has agreed to transfer to the WCRC and the WCRC has agreed to accept transfer of its functions for mining-related activities in the Westland District.
- E. Both the WCRC and the District Council agree that the transfer is desirable on all of the following grounds required by section 33 of the Act:
  - (a) The authority to which the transfer is made represents the appropriate community of interest relating to performance of the function transferred; and
  - (b) Efficiency; and
  - (c) Technical or special capability or expertise.

- F. The proposed transfer was approved by the District Council and the WCRC, after the District Council undertook the special consultative procedure specified in the Local Government Act 2002.
- G. Before using the special consultative procedure, the District Council gave notice to the Minister for the Environment of its proposal to transfer its functions, powers and duties outlined in this Deed.

#### NOW THIS DEED RECORDS:

#### **1. INTERPRETATION**

1.1 In this Deed, unless the context otherwise requires:

"exploration", "mining" and "prospecting" have the same meanings as in the Westland District Plan;

"Government Agency" means any national, regional or local governmental or semi-governmental agency, administrative body, judicial body, tribunal, department, commission, public authority, agency, minister, statutory corporation or instrumentality;

"Law" means any legally binding law, legislation, statute, Act, rule, order or regulation which is enacted, issued or promulgated by the Parliament of New Zealand, the Governor General by Order-in-Council or a Government Agency;

"Mining-related activities" includes:

- a) exploration;
- b) mining;
- c) prospecting;
- d) operations which are ancillary to the exploration, mining, or prospecting for any mineral;
- e) the following activities when carried out on the same site as an exploration, mining or prospecting activity and where such activities are ancillary to the exploration, mining or prospecting activity:

2.1 The transfer effected by this Deed commences on

#### 3. TRANSFER

3.1 The District Council transfers under Section 33 of the Act to the WCRC the functions in Clause 4.

2013.

- 3.2 The WCRC accepts the transfer effected by this Deed.
- 3.3 This transfer is on the terms and conditions set out in this Deed, and the parties are at all times subject to the provisions of the Act and any other Law.

#### **<u>4. FUNCTIONS TRANSFERRED</u>**

4.1 The functions transferred under this Deed are the functions, powers and duties of the District Council in relation to mining-related activities under Section 36, Part 6, Part 6AA and Part 12 of the Act.

#### 5.1 WARRANTIES

- 5.1 The WCRC warrants to the District Council that in performing the functions, powers and duties transferred and otherwise performing its obligations under this Deed it will:
  - a) devote such time, resources (including engaging specialist staff where necessary), care, diligence, attention and skill as is reasonably necessary for the proper and efficient provision of the Functions;
  - b) exercise the degree of skill, care, prudence, foresight and diligence which would reasonably and ordinarily be expected from a skilled and competent professional engaged in the same type of undertaking under the same circumstances; and
  - c) comply with all applicable Laws and the terms and conditions set out in this Deed.

#### 5. COSTS

5.1 The WCRC may charge and recover fees for mining-related activities in accordance with Section 36 of the Act.

#### 6. LIAISON

- 6.1 The WCRC may consult with the District Council where it considers that in performing the functions, powers and duties transferred, it would be assisted by the technical capability of the District Council.
- 6.2 Where any mining-related activity is immediately adjacent to, or will affect legal road, WCRC will seek comment from the District Assets staff of WDC. This consultation will occur over and above any assessment of affected parties to the consent application. This provision may be met through the agreement of standardised requirements, or consultation on a consent basis with an agreed response timeframe.
- 6.3 To the extent permissible by Law, the District Council shall provide to the WCRC as soon as practicable any information, advice or comment on any mining-related matter reasonably requested by the WCRC to assist the WCRC to carry out the functions, powers and duties transferred.
- 6.4 The parties will cooperate in good faith:
  - a) to expedite the transfer to the WCRC of any such matters being handled by the District Council as at the commencement date in Clause 2, which relate to functions, powers or duties transferred to the WCRC pursuant to this Deed; and
  - b) in the event that this Deed terminates in accordance with clause 11, to expedite the transfer to the District Council of any such matters which relate to functions, powers or duties transferred to the WCRC pursuant to this Deed.

#### 7. REPORTING

7.1 The WCRC shall report to the District Council information about any of the functions transferred as agreed with the District Council.

#### **8. RELINQUISHMENT**

- 8.1 If the WCRC considers relinquishing the functions, powers and duties transferred, it shall first consult with the District Council as soon as practicably possible.
- 8.2 If, following such consultation, the WCRC decides to relinquish all or any of the functions, powers or duties transferred it shall give one months' written notice of its decision to the District Council.

#### 9. CHANGE OF TRANSFER

9.1 Pursuant to Section 33(8) of the Act, the District Council may change the transfer effected by this Deed at any time, by notice to the WCRC.

#### **10. REVOCATION OF TRANSFER**

10.1 Pursuant to Section 33(8) of the Act, the District Council may revoke the transfer effected by this Deed at any time, by notice to the WCRC.

#### 11. DURATION

11.1 This Deed and the transfer made under it shall remain in full force and effect until revoked by the District Council or relinquished by the WCRC under Clauses 8 or 10 of this Deed.

#### **12. DEALING WITH DISPUTES**

- 12.1 If any difference or dispute arises as to the interpretation of this Deed or as to any matter arising out of or in connection with this Deed, including any question regarding its existence, validity or termination ("Dispute") (other than a Dispute precluded by clause 13), then either party shall by notice in writing served on the other party inform the other party of the details of the Dispute.
- 12.2 Both parties undertake to use their best endeavours to resolve any Dispute by amicable and bona fide negotiation and discussion or by utilising appropriate alternative dispute resolution techniques.
- 12.3 Where a Dispute remains unresolved for more than four weeks, either party will be entitled to refer the Dispute to mediation by notice in writing to the other party.
- 12.4 The parties will agree on a suitable person to act as mediator. If the parties fail to reach agreement within five business days of the matter being referred to mediation in accordance with clause 12.3, either party may request the President for the time being of the New Zealand Law Society, or the nominee of such President, to appoint a mediator.
- 12.5 The mediation will be in accordance with the Mediation Protocol of the Arbitrators' and Mediators' Institute of New Zealand, Inc. The mediation shall be terminated by:
  - a) the signing of a settlement agreement by the parties;

- b) notice to the parties by the mediator, after consultation with the parties, to the effect that further efforts at mediation are no longer justified;
- c) notice by one or more of the parties to the mediator to the effect that further efforts at mediation are no longer justified; or
- d) the expiry of 40 days from the mediator's appointment, unless the parties expressly consent to an extension of this period.
- 12.6 If the mediation is terminated as provided in clauses 12.5(b), (c) or (d) the Dispute shall be referred to and finally resolved by arbitration in New Zealand in accordance with New Zealand law and the current Arbitration Protocol of the Arbitrators' and Mediators' Institute of New Zealand Inc. The arbitration shall be by one arbitrator to be agreed upon by the parties and if they should fail to agree within 21 days, then to be appointed by the President of the Arbitrators' and Mediators' Institute of New Zealand Inc. Any such arbitration shall take place in Hokitika or Greymouth.

#### **13. ALTERNATIVE DISPUTE RESOLUTION BY EXPERT**

- 13.1 As an alternative to the dispute resolution procedures in clause 12 the parties may by written agreement elect to engage an Expert in accordance with the following provisions to resolve any Dispute. This procedure, if adopted, is in substitution of the procedure set out in clause 12 and once an election under this clause has been made the parties may not commence the procedures provided for under clause 12 in relation to the Dispute the subject of the election. The parties shall agree on the manner in which the Expert will conduct the Dispute.
- 13.2 If the parties elect by written agreement to engage an Expert to determine a Dispute, then the following provisions apply:
  - a) the Expert is to be appointed by agreement between the parties. Failing agreement within 5 business days after the agreement to use an Expert, either party may request the President for the time being of the New Zealand Law Society, or the nominee of such President, to appoint an Expert;
  - b) upon the Expert being appointed, each party will provide the Expert with a written description of the subject matter and details of the Dispute;
  - c) the Expert:
    - i. shall act as an expert and not an arbitrator;

- ii. may inspect any records kept by a party in relation to the matter being considered by the Expert at any reasonable time;
- iii. is to consider and take into account material, representations and other relevant matters submitted to him or her by a party in accordance with clause 12.2(b); and
- iv. shall give the parties, within 30 days after his or her appointment, or such other period as the parties may agree, written notice of his or her decision and that decision shall be final and binding on the parties;
- d) if, at any time, it becomes apparent that the Expert will not perform his or her duties under this clause 12 (whether by relinquishing his or her appointment, by failing to provide written notice of his or her decision in accordance with subclause (c)(iv), or by death), a new person may be appointed as Expert in his or her place and the provision of this clause 12.2 shall operate in relation to that appointment;
- e) the parties and the Expert shall keep confidential and shall not disclose to any one not involved in the determination any information contained in the decision unless such disclosure is made in any subsequent proceedings to enforce the Expert's decision; and
- f) the parties' own costs and the costs and expenses of the Expert shall be borne and shared by both parties in the manner determined by the Expert and in the absence of any such determination, each party shall bear its own costs and an equal share of the costs and expenses of the Expert.

#### 14. MISCELLANEOUS

14.1 Notices under this Deed must be in writing and sent to the following contact addresses (or alternative addresses notified in writing by the relevant party):

Westland District Council:

The Chief Executive Westland District Council Private Bag 704 Hokitika 7842 Fax: 03 756 9046 Email: ce@westlanddc.govt.nz

West Coast Regional Council:

.....

The Chief Executive West Coast Regional Council PO Box 66, Greymouth Fax: 03 768 7133 Email: ci@wcrc.govt.nz

- 14.2 Notices:
  - a) delivered or sent by facsimile shall be deemed given when correctly sent provided that notices given after 5.00pm on a business day or at any time on a non business day shall be deemed given on the next business day;
  - b) sent by mail shall be deemed given on the date which is three (3) business days following posting; or
  - c) sent by email, shall be deemed to have been received at the time of transmission provided that:
    - i. a delivery receipt has been received by the sender; and
    - ii. any email sent after 5.00pm on a business day or at any time on a non business day shall be deemed delivered on the next business day.
- 14.3 This Deed is the entire agreement between the parties about its subject matter and replaces all previous agreements, understandings, representations and warranties about that subject matter.
- 14.4 No delay, neglect or forbearance by any party in enforcing against the other party any right or remedy under this Deed shall be deemed to be a waiver of or in any way prejudice the right or remedy nor shall any single or partial exercise of any right or remedy preclude any other or further exercise thereof or the exercise of any other right or remedy.
- 14.5 No amendment to this Deed will be effective unless it is in writing and signed by both parties.
- 14.6 Except as expressly provided in this Deed:
  - a) nothing in this Deed is intended to constitute a fiduciary relationship or an agency, partnership or trust; and
  - b) neither party has authority to bind the other party.

- 14.7 Any term of this Deed which is wholly or partially void or unenforceable is severed to the extent that it is void or unenforceable. The validity or enforceability of the remainder of this Deed is not affected.
- 14.8 Except as expressly provided in this Deed, the rights of a party under this Deed are in addition to and do not exclude or limit any other rights or remedies provided by Law.
- 14.9 Each party will do all things reasonably required by the other party to effectively carry out and give effect to the terms and intentions of this Deed. This clause is a continuing obligation separate from each party's other obligations under this Deed and survives termination of this Deed.
- 14.10 Except as expressly provided in this Deed, each party must pay its own costs and expenses of negotiating, preparing and executing this Deed.
- 14.11 This Deed is governed by the laws of New Zealand. Each party irrevocably and unconditionally submits to the exclusive jurisdiction of the courts of New Zealand.
- 14.12 This Deed may be executed on the basis of an exchange of scanned copies of this Deed and execution of this Deed by such means is to be a valid and sufficient execution.
- 14.13If this Deed consists of a number of signed counterparts, each is an original and all of the counterparts together constitute the same document.

This Deed was executed on the date appearing at its head.

THE COMMON SEAL of	
THE WESTLAND DISTRICT COUNCIL	
Was affixed	)
In the presence of:	)

Mayor

Tanya Winter Chief Executive

)

- 14.12 This Deed may be executed on the basis of an exchange of scanned copies of this Deed and execution of this Deed by such means is to be a valid and sufficient execution.
- 14.13If this Deed consists of a number of signed counterparts, each is an original and all of the counterparts together constitute the same document.

This Deed was executed on the date appearing at its head.

THE COMMON SEAL of		)
THE WESTLAND DISTRICT COUNCIL		)
Was affixed	)	
In the presence of:	)	

Tanya Winter Chief Executive

)

)

)

)

Mayor

THE COMMON SEAL of THE WEST COAST REGIONAL COUNCIL Was affixed In the presence of:

Chairman

Chris Ingle Chief Executive Officer

# Appendix 2

Submitter	Synopsis of Submission	Analysis and comment by staff	To be heard?
Barry MacDonell 5 Orchard Grove East Taieri Dunedin	Supports the proposal on the basis that duplication and paperwork will be reduced. Dealing with multiple bodies constrains economic activity and employment. The Regional Council staff have particular expertise in the main mining related effects which are identified as earthworks and water management.	This approach is consistent with Council's views but a singular application could readily be prepared (template mostly) for submission to multiple agencies (DoC, WCRC, WDC, NZHPT, WDPL, property owners). Staff are not in position to make any comment on WCRC capacity.	No
The Minerals Institute <u>ellen@engen.co.nz</u>	Supports the proposal on the basis that it will lead to more efficient processes and that the transfer could boost industry and community outcomes.	This approach is consistent with Council's views but a singular application could readily be prepared (template mostly) for submission to multiple agencies (DoC, WCRC, WDC, NZHPT, WDPL, property owners). Regardless of the Consent Authority involved, all the matters required to be assessed under the Act and under the District Plan must be considered. Delays will always occur where applicants fail to provide the information required of them; there is no change with regard to this aspect relating to the Consent Authority. Resource consent applications are processed in accordance with the requirements of the District Plan and not the personal views of the staff concerned.	No
R J Breeze 2 Monteith Street Ross	Supports the proposal (no reasons).	As no reasons are provided by the submitter no proper analysis can be made.	Not stated
Brenda Breeze 2 Monteith Street Ross	Supports the proposal (no reasons).	As no reasons are provided by the submitter no proper analysis can be made.	Not stated
Minerals West Coast <u>petero@mwc.org.nz</u>	Supports the proposal on the basis that a single application will provide improved efficiency and clarity of process and ensure that compliance monitoring can be dealt with efficiently and quickly.	This approach is consistent with Council's views but a singular application could readily be prepared (template mostly) for submission to multiple agencies (DoC, WCRC, WDC, NZHPT, WDPL, property owners). It is in the domain of the Council to	Not stated

		sufficiently resource the CE to appoint sufficient compliance staff. In the alternative, Council could transfer the compliance matters only.	
Brian Blacktopp 117 Keogans Road Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Joan Blacktopp 117 Koegans Road Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Hayden Blacktopp 117 Koegans Road Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Allan Thompson 216 Gibson Quay Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Caitlin Thompson 216 Gibson Quay Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Daniel Foord 144 Weld Street Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Gail Pehi 216 Gibson Quay Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Jade Thompson 144 Weld Street Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Tom Milne 49 Seddon Street Kumara	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Tina Taylor 49 Seddon Street Kumara	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated

	happening before.		
Sarah Heney 2b Takutai Road RD 3 Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Wade Heney 2b Takutai Road Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Kelvin Taylor 86 Hoffman Street Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Lynda Pehi 86 Hoffman Street Hokitika	Supports the proposal on the basis that the West Coast regional Council will do a better job than has been happening before.	The submitter has not clarified any specific concerns and accordingly no proper analysis can be made.	Not stated
Amalgamated Mining Ltd C/o Ian Cummings Address not supplied	Supports the proposal as it will speed up the consents processing time and improve compliance monitoring.	Given that the WCRC staff will need to consider the same issues that are required to be considered currently by WDC staff, there is little clarity as to how processing times will be impacted upon. It is in the domain of the Council to sufficiently resource the CE to appoint sufficient compliance staff. In the alternative, Council could transfer the compliance matters only.	Not stated
Mike Spruce 9 Ballarat Rise and 26 others: Patrick Amberger, Gillams Gully. Anita Breyholtz, Stafford Loop Road. Jeff Cairney, Stafford Loop Road. Jocelyn Cairney, Stafford Loop Road. Janet Drylie, Ballarat Rise. John Drylie, Ballarat Rise. Dean Fleming, Stafford Road. Kate Fleming, Stafford Road. D A Forbes, Stafford Loop Road.	Does not support the proposal on the basis that the Council should accept that it has a statutory responsibility to deal with mining and that it should not shirk from that responsibility. It is a WDC function to recognise and manage the tension between various land uses. Consultation has not been sufficiently wide or discerning. Council needs to be cognisant of its residents as the WCRC does have an unbalanced view of the mining industry. Compliance monitoring procedures used by the WCRC are of concern to the group.	The Council has been previously advised that the RMA does provide for specifically different statutory approaches. Consultation has been undertaken in excess of the statutory minimum and on the initiative of Council. Staff are not in position to make any comment on WCRC capacity.	Yes

			,
John Foster, Stafford			
Loop Road.			
R J Halsey, Stafford			
Loop Road.			
Nigel Hoban,			
Gillams Gulley			
Road.			
H M Kinghorn,			
Ballarat Rise.			
D S E Kroupa,			
Stafford Loop Road.			
-			
W Kroupa, Stafford			
Loop Road.			
M C Mann, Stafford			
loop Road.			
Robert Newland,			
Stafford Road.			
Rosina Newland,			
Stafford Road.			
Annette Peterson,			
Gillams Gulley.			
G T Simon, Stafford			
Loop Road.			
P Simon, Stafford			
Loop Road.			
P E Singer, Stafford			
Loop Road.			
C Stokowski,			
Stafford Road.			
Dianje Strang,			
Stafford Loop Road.			
-			
Hemi Te Rakau, Stafford Road.			
A Thrupp, Stafford			
Road.			
Gold and Green	Supports the proposal on the	Regardless of the Consent Authority	Not
Resources Ltd	basis that the Council is very	involved, all the matters required to be	stated.
PO Box 11	difficult to deal with, takes too	assessed under the Act and under the	
Hokitika	long to grant consents, pushes	District Plan must be considered. Delays	
	statutory timeframes, uses	will always occur where applicants fail	
	"threats" of notification, is not	to provide the information required of	
	impartial, has lost the	them; there is no change with regard to	
	confidence of the industry and	this aspect relating to the Consent	
	that the West Coast Regional	Authority.	
	Council will do a better job	Resource consent applications are	
	and will not require such	processed in accordance with the	
	comprehensive information	requirements of the District Plan and not	
	and the staff involved are	the personal views of the staff	
	more practical.	concerned.	
West Coast	Supports the proposal on the	Heritage, archaeological and landscape	Not
Commercial Gold	basis that dealing with the	effects are required to be considered	stated.
Miner's Association	Council causes delays and	regardless of the Consent Authority	
PO Box 115	increased costs. The	involved.	
10 004 110	mercasca cosis. mie	mitoritu.	l

Halcitike	A coordination is not as a second 1		
Hokitika	Association is not enamoured of the Council's approach in		
	requiring		
	heritage/archaeological		
	assessments and that		
	landscape assessments should		
	not be required. Council's		
	approach to the administration		
	of resource consents has stifled		
	the development of the		
	industry and the West Coast		
	Regional Council will provide		
	a quicker, more efficient and		
	cheaper service.		
Rob Danford	Does not support the proposal	Staff are not in position to make any	Yes.
221 Stafford Loop	as the West Coast Regional	comment on WCRC capacity. Regardless	1001
Road	Council is deficient in its	of the Consent Authority involved,	
RD 2	ability to deal with the	processing is required to be undertaken	
Hokitika	environmental issues that it is	in accordance with the statute and in a	
ποκιτικά	statutorily responsible for. A	professional way. Separation between	
	separation of functions is wise	processing and monitoring is a staff	
	so as to ensure that there is		
		capacity issue and does raise the	
	limited scope for bias,	question of the possibility of transferring	
	corruption and conflict of	compliance monitoring only.	
	interest. The Council should be		
	specific in establishing		
	procedures and it would be		
	best if there is a separation		
	between consenting		
	procedures and		
	compliance/monitoring		
	procedures.		
Stuart Brown	Does not support the proposal	Staff are not in position to make any	Not
<u>soart@yahoo.com</u>	as the Regional Council	comment on WCRC capacity.	stated
	acknowledges a lack of	Regardless of the Consent Authority	
	resources to accept the	involved, the effects of the activity are	
	transfer, the WCRC has a	required to be managed. Any hierarchy	
	conflict of interest and the	of industries is not a debate relating to	
	District Council should be	the transfer proposal.	
	encouraging tourism and not		
	mining.		
Biddy Manera	Does not support the proposal	Staff are not in position to make any	No.
rosschick@clear.net.n			
	as the WCRC has a conflict of	comment on WCRC capacity.	
<u>Z</u>	as the WCRC has a conflict of interest and the WDC should	comment on WCRC capacity.	
<u>Z</u>		comment on WCRC capacity.	
<u>Z</u>	interest and the WDC should	comment on WCRC capacity.	
<u>Z</u>	interest and the WDC should be handling the consents work itself. Confidence in the WCRC	comment on WCRC capacity.	
<u>Z</u>	interest and the WDC should be handling the consents work itself. Confidence in the WCRC is low and they do not have	comment on WCRC capacity.	
<u>Z</u>	interest and the WDC should be handling the consents work itself. Confidence in the WCRC	comment on WCRC capacity.	
	interest and the WDC should be handling the consents work itself. Confidence in the WCRC is low and they do not have the resources to deal with the transfer.		Not
Ben Blacktopp	interest and the WDC should be handling the consents work itself. Confidence in the WCRC is low and they do not have the resources to deal with the transfer. Supports the proposal on the	The submitter has not clarified any	Not
Z Ben Blacktopp PO Box 276 Hokitika	interest and the WDC should be handling the consents work itself. Confidence in the WCRC is low and they do not have the resources to deal with the transfer.		Not stated.

	happening before.		
Susi Thompson	Does not support the proposal	Staff are not in position to make any	Yes
Address not stated	and sees the WCRC as having	comment on WCRC capacity.	
	a conflict of interest. Is	Regardless of the Consent Authority	
	concerned about how the	involved, all the matters required to be	
	Westland District Plan will be	assessed under the Act and under the	
	considered and how	District Plan must be considered.	
	conditions will be monitored	Consultation has been undertaken in	
	and enforced. Consultation on	excess of the statutory minimum and on	
	the proposal has not been sufficient.	the initiative of Council.	
Andrew Birchfield	Supports the proposal (no	The submitter has not clarified any	Not
PO Box 17	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Wikitoria Thomson	Supports the proposal (no	The submitter has not clarified any	Not
46 Moorhouse Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
John Trotter	Supports the proposal (no	The submitter has not clarified any	Not
03 755 6743	reasons).	specific concerns and accordingly no	stated.
	,	proper analysis can be made.	
Nathan Hoglund	Supports the proposal (no	The submitter has not clarified any	Not
167 Revell Street	reasons).	specific concerns and accordingly no	stated.
Hokitika	,	proper analysis can be made.	
Ebony Hillman	Supports the proposal (no	The submitter has not clarified any	Not
167 Revell Street	reasons).	specific concerns and accordingly no	stated.
Hokitika	icubolity).	proper analysis can be made.	statea.
Arthur Thomson	Does not support the proposal	Given that the WCRC staff will need to	Not
Woolhouse Road	because the WDC takes too	consider the same issues that are	stated
Ross	long to process consents.	required to be considered currently by	stated
1000	fong to process consents.	WDC staff, there is little clarity as to how	
		processing times will be impacted upon.	
Veronica Chinn	Supports the proposal (no	The submitter has not clarified any	Not
57 Harihari	reasons).	specific concerns and accordingly no	stated.
Highway	icusons).	proper analysis can be made.	statea.
Ross		proper analysis can be made.	
Anne Watts	Supports the proposal (no	The submitter has not clarified any	Not
1/13 Alexander Cres	reasons).	specific concerns and accordingly no	stated.
Greymouth	10030113).	proper analysis can be made.	stateu.
Bob Wilkinson	Supports the proposal (no	The submitter has not clarified any	Not
118 Bealey Street	reasons).	specific concerns and accordingly no	stated.
Hokitika	icusons).	proper analysis can be made.	statea.
Kevin Morrow	Supports the proposal (no	The submitter has not clarified any	Not
17 Tramway Street	reasons).	specific concerns and accordingly no	stated.
Ross	16a50115).	proper analysis can be made.	stateu.
Chris Windley	Supports the proposal (no	The submitter has not clarified any	Not
37 Aylmer Street	reasons).	specific concerns and accordingly no	stated.
Ross	1000115).	proper analysis can be made.	stated.
	Supports the proposal (po		Not
James Rochford	Supports the proposal (no	The submitter has not clarified any	Not
134 Bealey Street	reasons).	specific concerns and accordingly no	stated.
Hokitika	Correct outle the second of 1.4	proper analysis can be made.	Nut
Alan Tainui	Supports the proposal (no	The submitter has not clarified any	Not
10 Butlers Road	reasons).	specific concerns and accordingly no	stated.
Ruatapu		proper analysis can be made.	1

Tony Priebe	Supports the proposal (no	The submitter has not clarified any	Not
271 Gillams Gully	reasons).	specific concerns and accordingly no	stated.
Road		proper analysis can be made.	
Hokitika			
Michael Anderson	Supports the proposal (no	The submitter has not clarified any	Not
202 Revell Street	reasons).	specific concerns and accordingly no	stated.
Hokitika		proper analysis can be made.	
G W Downey	Supports the proposal (no	The submitter has not clarified any	Not
201 Revell Street	reasons).	specific concerns and accordingly no	stated.
Hokitika		proper analysis can be made.	
Shawn Wilson	Supports the proposal (no	The submitter has not clarified any	Not
22 Stewart Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Jason Carpenter	Supports the proposal (no	The submitter has not clarified any	Not
PO Box 1	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Dave Searle	Supports the proposal (no	The submitter has not clarified any	Not
27 Moorhouse Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Darren Terris	Supports the proposal (no	The submitter has not clarified any	Not
03 327 5337	reasons).	specific concerns and accordingly no	stated.
		proper analysis can be made.	
Graeme Hall	Supports the proposal (no	The submitter has not clarified any	Not
10 Bonar Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Paul Birchfield	Supports the proposal (no	The submitter has not clarified any	Not
33 Adairs Road	reasons).	specific concerns and accordingly no	stated.
Hokitika		proper analysis can be made.	
Peter Donaldson	Supports the proposal (no	The submitter has not clarified any	Not
90 Red Jacks Road	reasons).	specific concerns and accordingly no	stated.
Ngahere		proper analysis can be made.	
Maise V Bennett	Supports the proposal (no	The submitter has not clarified any	Not
4 Sale Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Daniel Overton	Supports the proposal (no	The submitter has not clarified any	Not
127 A Davie Street	reasons).	specific concerns and accordingly no	stated.
Hokitika		proper analysis can be made.	
Dea Minehan	Supports the proposal (no	The submitter has not clarified any	No.
119 Totara Valley	reasons).	specific concerns and accordingly no	
Road		proper analysis can be made.	
Ross			
Lorraine Crowhen	Supports the proposal (no	The submitter has not clarified any	Not
1333 Harihari	reasons).	specific concerns and accordingly no	stated.
Highway		proper analysis can be made.	
RD 1			
Ross			
Luke Fisher	Supports the proposal (no	The submitter has not clarified any	Not
39 Moorhouse Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Terry Crowhen	Supports the proposal (no	The submitter has not clarified any	Not
35 Moorhouse Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Jack Cornish	Supports the proposal (no	The submitter has not clarified any	Not

25 Fraser Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Len Higgens	Supports the proposal (no	The submitter has not clarified any	Not
19 Offenhauser	reasons).	specific concerns and accordingly no	stated.
Drive		proper analysis can be made.	
East Tamaki			
Auckland			
Barbara Thomson	Supports the proposal (no	The submitter has not clarified any	Not
Woolhouse Road	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Andrew Gifford	Supports the proposal (no	The submitter has not clarified any	Not
PO Box 69	reasons).	specific concerns and accordingly no	stated.
Hokitika	,	proper analysis can be made.	
Bev Ellis	Supports the proposal (no	The submitter has not clarified any	Not
37 Fraser Street	reasons).	specific concerns and accordingly no	stated.
Ross	icusons).	proper analysis can be made.	Statea.
Michael Tmoson	Supports the proposal (no	The submitter has not clarified any	Not
46 Moorhouse Street		5	stated.
	reasons).	specific concerns and accordingly no	stateu.
Ross	Correct outloa (1) - second outloa (1) -	proper analysis can be made.	NT - 1
Iulie Manera	Supports the proposal (no	The submitter has not clarified any	Not
PO Box 23	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Evan Simpson	Supports the proposal (no	The submitter has not clarified any	Not
319 Woodstock	reasons).	specific concerns and accordingly no	stated.
Rimu Road		proper analysis can be made.	
Hokitika			
Doug King	Supports the proposal (no	The submitter has not clarified any	Not
29 Gibson Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Jamie Smith	Supports the proposal (no	The submitter has not clarified any	Not
120 Cement lead	reasons).	specific concerns and accordingly no	stated.
Road		proper analysis can be made.	
Blue Spur			
Ian Thompson	Supports the proposal (no	The submitter has not clarified any	Not
11 Tramway Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Jim Manera	Supports the proposal (no	The submitter has not clarified any	Not
44 Aylmer Street	reasons).	specific concerns and accordingly no	stated.
Ross	icusons).	proper analysis can be made.	Statea.
Michelle Austin	Supports the proposal (no	The submitter has not clarified any	Not
		specific concerns and accordingly no	
31 Aylmer Street Ross	reasons).	1 01	stated.
	Correct outloa (1) - second outloa (1) -	proper analysis can be made.	NT - 1
Jane Birchfield	Supports the proposal (no	The submitter has not clarified any	Not
Woolhouse Road	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Tom Leatham	Supports the proposal (no	The submitter has not clarified any	Not
91 Beach Road	reasons).	specific concerns and accordingly no	stated.
RD 1		proper analysis can be made.	
Ross			
June Searle	Supports the proposal (no	The submitter has not clarified any	Not
27 Moorhouse Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Terry Rea	Supports the proposal (no	The submitter has not clarified any	No.

32 Aylmer street	reasons).	specific concerns and accordingly no	
Ross		proper analysis can be made.	
Michelle Manera	Supports the proposal (no	The submitter has not clarified any	Not
39 Aylmer street	reasons).	specific concerns and accordingly no	stated.
Ross	,	proper analysis can be made.	
Doug Wright	Supports the proposal (no	The submitter has not clarified any	Not
29 Bonar Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Peter & Emma	Supports the proposal (no	The submitter has not clarified any	Not
Cornish	reasons).	specific concerns and accordingly no	stated.
25 Fraser Street		proper analysis can be made.	
Ross			
Peter Rea	Supports the proposal (no	The submitter has not clarified any	Not
39 Aylmer Street	reasons).	specific concerns and accordingly no	stated.
Ross		proper analysis can be made.	
Cathy Jones	Supports the proposal because	Given that the WCRC staff will need to	Not
275 Ruatapu Road	WDC takes too long to process	consider the same issues that are	stated
RD 3	consents and WDC has	required to be considered currently by	
Hokitika	stopped Westmeats and	WDC staff, there is little clarity as to how	
	Subway from developing in	processing times will be impacted upon.	
	Westland.	Staff are unable to comment on the	
		commercial decisions of other companies	
		and hold no evidence to suggest that	
		statement is correct.	
Gary Jones	Supports the proposal because	Given that the WCRC staff will need to	Not
275 Ruatapu Road	WDC takes too long to process	consider the same issues that are	stated
RD 3	consents and WDC has	required to be considered currently by	
Hokitika	stopped Westmeats and	WDC staff, there is little clarity as to how	
	Subway from developing in	processing times will be impacted upon.	
	Westland.	Staff are unable to comment on the	
		commercial decisions of other companies	
		and hold no evidence to suggest that	
		statement is correct.	
Dean Sweatman	Supports the proposal on the	Given that the WCRC staff will need to	Not
RD 3 Butlers Road	basis that there is duplication	consider the same issues that are	stated
Ruatapu	and that costs would be	required to be considered currently by	
	reduced with the transfer	WDC staff, there is little clarity as to how	
		processing times will be impacted upon.	
		This approach is consistent with	
		Council's views but a singular	
		application could readily be prepared	
		(template mostly) for submission to	
		multiple agencies (DoC, WCRC, WDC,	
N.f		NZHPT, WDPL, property owners).	NL
Morris and Watson	Supports the proposal because	This approach is consistent with	Not
Gold Buyers	mining consents will be easier	Council's views but does not address the	stated
Penrose	as will be a one stop shop	issue that there are multiple agencies	
Auckland		regardless of a transfer or not.	Nat
P W Manera	Supports the proposal and	All other land clearance and disturbance	Not
PO box 23	would like to see all other land	already lies with the WCRC.	stated
Ross	clearance and disturbance also		
E D: 1(: 11	transferred.		NL
Evan Birchfield	Supports the proposal because	This approach is consistent with	Not

56 Woolhouse Road Ross	of the current system being inefficient and being duplication. WDC staff are not sufficiently qualified to do the consenting task, delay procedures and are biased.	Council's views but a singular application could readily be prepared (template mostly) for submission to multiple agencies (DoC, WCRC, WDC, NZHPT, WDPL, property owners). It is in the domain of the Council to sufficiently resource the CE to appoint sufficient compliance staff. In the alternative, Council could transfer the compliance matters only. Resource consent applications are processed in accordance with the requirements of the District Plan and not the personal views of the staff concerned.	stated
Mrs K Hartwig 20 Sale Street Ross	Supports the proposal because the outcome would be a high degree of uniformity and expertise. The WCRC staff have diverse knowledge and technical skills.	This approach is consistent with Council's views but a singular application could readily be prepared (template mostly) for submission to multiple agencies (DoC, WCRC, WDC, NZHPT, WDPL, property owners). Staff are not in position to make any comment on WCRC capacity.	Not stated
Peter Bennett 4 Sale Street Ross	Supports the proposal because the WDC planning staff are a range of adjectives and the speed at which consents are processed is too slow.	Given that the WCRC staff will need to consider the same issues that are required to be considered currently by WDC staff, there is little clarity as to how processing times will be impacted upon.	Not stated
Bryan Chinn 57 Harihari Highway Ross	Supports the proposal and encourages the Council to make mining a permitted activity like in "Buller and Grey". The one stop shop approach is appropriate.	Mining is not a permitted activity in either Buller or Grey Districts. This approach is consistent with Council's views but a singular application could readily be prepared (template mostly) for submission to multiple agencies (DoC, WCRC, WDC, NZHPT, WDPL, property owners).	Not stated
Brian Torrest 18 Bridge Street Greymouth	Supports the proposal and encourages the Council to make mining a permitted activity like in "Buller and Grey". The one stop shop approach is appropriate.	Mining is not a permitted activity in either Buller or Grey Districts. This approach is consistent with Council's views but a singular application could readily be prepared (template mostly) for submission to multiple agencies (DoC, WCRC, WDC, NZHPT, WDPL, property owners).	Not stated
Gavin Hartwig 20 Sale Street Ross	Supports the proposal because the transfer will improve employment prospects, the Regional Council Staff are better qualified and decisions will be fairer.	Staff are not in position to make any comment on WCRC capacity.	Not stated
Steve Maitland	Does not support the proposal	Staff are not in position to make any	Yes.

23 Saint James Street	because the WCRC will not	comment on WCRC capacity.	
Ross	approach the work in an		
	unbiased way. Neither the		
	WDC nor the WCRC have		
	taken their responsibilities		
	seriously enough in the past		
	and have allowed mining		
	operations to transgress.		
Jen Miller	Conditionally supports the	This approach is consistent with	Yes
Canterbury West	proposal and sees the WCRC	Council's views but a singular	
Coast Field Officer	as having a significant conflict	application could readily be prepared	
Royal Forest and	of interest because of its	(template mostly) for submission to	
Bird Protection	association with Vector	multiple agencies (DoC, WCRC, WDC,	
Society of New	Control Services which	NZHPT, WDPL, property owners).	
Zealand	provides advice to applicants	Staff are not in position to make any	
PO Box 2516,	and consent holders. The	comment on the WCRC relationship	
Christchurch	commercial relationship needs	with its CCO.	
03 940 5523 M 021	to be set aside for the transfer		
651 778	to work with integrity. There		
	needs to be some clarity		
	around the employment of		
	enforcement officers.		

### Appendix 3

#### **Richard Simpson**

From: Sent: To: Subject: BARRY MACDONELL <br/>
strated available to the strategy of the

Richard

I don't need to be heard,

Regards Barry

MacDonell Consulting Ltd mobile 027 228 2386

From: Richard Simpson <<u>richard.simpson@westlanddc.govt.nz</u>> To: BARRY MACDONELL <<u>bmacdonell@xtra.co.nz</u>> Sent: Tuesday, 26 November 2013 10:45 AM Subject: RE: Transfer of Functions

Good morning Barry ....

Further to my note of acknowledgement.....

The matter will be dealt with by the Council on 19 December 2013 at a usual monthly meeting. The matter will be considered at 10.00 am.

I note that you have reserved the right to be heard.

Would you please advise if you wish to exercise that right.

#### **Richard Simpson**

Manager Planning & Regulatory DDI +64 3 756 90351 M +64 27 431 7910 F +64 3 756 90461 mehard sumssourcessestiondde grwt un Westland District Council, 36 Weld Street, Private Bag 704, Holdtika 7842 1 www.westland.govt.un "Westland – The Last Best Place"

WARNING: The information in this message is confidential and maybe legally privileged. If you are not the batended recipitud, place notify the sender immediately by return e-mail, delete this e-mail and destroy any copies. You may not use, review, distribute or copy this message Be green - read on the screen

From: BARRY MACDONELL [mailto:bmacdonel]@xtra.co.m2] Sent: Thursday, 21 November 2013 8:17 p.m. To: Richard Simpson Subject: Transfer of Functions

Richard

Please find attached my submission.

£.

#### Submission on proposal to transfer functions relating to mining consents to the West Coast Regional Council

Submitter : Barry MacDonell, 5 Orchard Grove, East Taieri, Dunedin

Occupation : Geologist (with numerous West Coast clients)

Date : 21 November 2013

#### Submission

I strongly support the proposal to transfer the processing, monitoring and compliance functions relating to mining consents to the West Coast Regional Council.

Reasons;

- There is significant duplication and therefore a consequent lack of efficiency in having to
  obtain consents for the same overall activity from both the District & Regional Councils.
- There is already too much paperwork to deal with, when you also factor in DOC, landowner agreements, NZHPT etc, even to carry out minor activities such as testing. This is severely constraining economic activity and employment.
- The WCRC staff have particular expertise and experience in most of the main mining related effects, namely earthworks and water management.

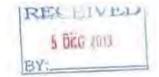
I reserve the right to be heard if there is a hearing.

Barry MacDonell

MacDnell

MNILI





Mr Richard Simpson Manager Planning and Regulatory Westland District Council 36 Weld Street Private Bag 704 Hokitika 7842 NEW ZEALAND

Dear Mr Simpson

Thank you for your letter of 1 November inviting The AusIMM to provide comment on the proposed transfer of regulatory functions relating to minerals and mining to the West Coast Regional Council.

The Australasian Institute of Mining and Metallurgy (The AusIMM) represents over 13,000 professionals engaged in all facets of the global minerals sector with approximately 300 members belonging to the NZ branch. The AusIMM supports regulatory arrangements that provide clear and timely advice and decision-making on Governments' minimum expectations for mining activities.

The proposed reforms should lead to more efficient resource management processes in Westland. This has the potential to both boost industry and community outcomes in the region and facilitate AusIMM members' responsibility under our Code of Ethics to conduct their professional activities in a way that ensures 'the safety, health and welfare of the community'.

The AusIMM therefore supports the proposed reform.

Regards

1280.

Les McCracken AusIMM NZ Branch Chairperson

2 December 2013

Providing Indembip and opportunities for minerals industry protestionets sime 1893

The Australian Institute of Minlag and Metallurgy ARBN: 052 181 174 ABN: 59 936 002 494 Ground Floor 204 Lygon Street, Carlton Victoria Australia 3053 Postal address: PO Box 560 Carlton South Victoria Australia 3053 Telephone: +61 3 9655 9100 Pacelmille: +61 3 9662 3662 Website: www.susiom.com



SUBMISSION: Section 33 Resource Management Act 1991: Transfer of Functions

The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council,	
Private Bag 704, 36 Weld Street,	
HOKITIKA.	
Name: RODERT JAMES	5 BREEZE
Organisation:	055
1	-
Phone Number 03 7554134 Signature	Fax / Email :

I support / oppose / am neutral to the application

#### My submission is:-

I seek the following decision from the Council:-



SUBMISSION: Section 33 Resource Management Act 1991: Transfer of Functions

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council,
Private Bag 704,
36 Weld Street,
HOKITIKA.
Name: Drendo Breeze
Organisation:
Address: D Honle db C4, Ross, 19812,
Phone Number, C3, 7554134
Fax / Email :
Signature Gran get
I support / oppose / am neutral to the application
My submission is:-

I seek the following decision from the Council:-

MINERALS WESTCOAST

#### SUBMISSION ON THE PROPOSED TRANSFER OF MINING RELATED RESOURCE CONSENTING PROCESSES

26 November 2013

The Westland District Council Private Bag 704 HOKITIKA 7842

## SCANNED

KMA 13

RECLIVED

3 DEC 7013

#### SUBMISSION

Thank you for the opportunity to submit on the proposed transfer of functions from the Westland District Council to the West Coast Regional Council.

Minerals West Coast is in support of the proposed transfer of Minerals Resource Consenting functions to the West Coast Regional Council.

Our support is based on two potential benefits:

#### 1. IMPROVED EFFICIENCY OF PROCESS

Mining companies seeking resource consents for mining activities will need to manage a single application to the West Coast Regional Council, rather than two overlapping applications as happens presently.

This will save time and money, while also providing greater clarity of the process.

#### 2. MONITORING COMPLIANCE

The West Coast Regional Council has the people and capacity to monitor compliance of mining activities against the terms, conditions and expectations established during the consenting process.

This will provide a greater protection for the community and environment, as compliance with the Resource Consents will be monitored and any breaches of conditions dealt with quickly and effectively.

This proposed transfer of functions provides both improved efficiency and clarity of process, while also ensuring that compliance is monitored and any breaches of agreed standards quickly and efficiently dealt with.

If I can be of further assistance to you, please do not hesitate to contact me.

Yours faithfully GM GM GM CE ËA PCE DA CS Peter O'Sullivan Manager MINERALS WEST COAST 7685600 www.mwc.org.nz petero@mwc.org.nz MINERALSWESTC OAST



Brian Blacktopp 117 Keogans Road Hokitika

The Chief Executive Westland District Council Private Bag 704 HOKITIKA 7842

Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

I support the proposal to transfer the processing, monitoring and compliance functions for minerals to the West Coast Regional Council.

I work for Blacktopp Mining at Hokitika and my job relies on the efficient processing of resource consents to mine. If we don't have consents then I am out of work. The Regional Council will do a better job than has been happening before

B Bdanktiff

Joan Blacktopp 117 Keogans Road Hokitika 7882

RECEIVED 3 - DEC 2013

The Chief Executive Westland District Council **Private Bag 704 HOKITIKA 7842** 

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JB/unth JBlacktopp



Hayden Blacktopp 117 Keogans Road Hokitika

The Chief Executive Westland District Council Private Bag 704 HOKITIKA 7842

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HBarton



Dear Madam

#### Submission on Transfer of Minerals Functions to the West Coast Regional Council

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The Regional Council will do a better job than has been happening before

Yours faithfully .4 13 Therene

Allan Thomson 216 Gibson Quay Hobitiba

RECEIVED 3-DEC 2013

Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

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The Regional Council will do a better job than has been happening before

Yours faithfully Caithin Thomson

Caillin Thomson 216 Gibson Quay Hokitika

RECEIVED 3 - DEC 2013

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The Regional Council will do a better job than has been happening before

Yours faithfully

Daniel Foord 144 Weld Street Hokitikg



Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

I support the proposal to transfer the processing, monitoring and compliance functions for minerals to the West Coast Regional Council.

The Regional Council will do a better job than has been happening before.

Yours faithfully Gerehi Gail Reni 216 Gibson Quay Hokilika



Dear Madam

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The Regional Council will do a better job than has been happening before

Yours faithfully

Jade Thomson

144 Weld Street Hokitika



Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

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Yours faithfully

Tom M.Inc 49 Seddon street Kumara V V Marie

Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

I support the proposal to transfer the processing, monitoring and compliance functions for minerals to the West Coast Regional Council.

The Regional Council will do a better job than has been happening before

Jine Jaylor 28th Nov 2013 49 Seddon St Kumara.

Sarah Heney 213 Takutai Road Rd 3 Hokitika

RECEIVED 3 DEC 2013 BY:

Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

I support the proposal to transfer the processing, monitoring and compliance functions for minerals to the West Coast Regional Council.

The Regional Council will do a better job than has been happening before

SPICO

Wade Heney 20 Takutai Road Rd 3 HOKITIKA

RECEIVED 3 DEC 2013

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RECEIVED 3 DEC 2013 BY:

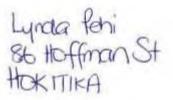
Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

I support the proposal to transfer the processing, monitoring and compliance functions for minerals to the West Coast Regional Council.

The Regional Council will do a better job than has been happening before.

Kelvin Tisylox Kelvin Tisylox 86 Hoffman ST HokitiKA.





Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

I support the proposal to transfer the processing, monitoring and compliance functions for minerals to the West Coast Regional Council.

The Regional Council will do a better job than has been happening before.

lan Cummings		3 DEC 2013	

Submission On The Transfer Of Mining Related Resource Consents .

Our Company, AMALGAMATED MINING LTD. supports the transfer of mining related resource consents from the district council to the West Coast Regional Council. We are sure that doing this will speed up the consenting process and improve the compliance monitoring. This has to be good for the security of industry employment and the future of mining In Westland.

For Amalgamated Mining Ltd. Ian Cummings.

O. Runges

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BY:	

#### TO Westland District Council

RE Submission re Proposal to Transfer Resource Management Functions to the West Coast Regional Council.

By definition, Territorial authorities (city and district councils) "deal with dayto-day issues that contribute to the well-being of the people that live in their community, such as :

- Community well-being and development
- Environmental health and safety (including building control, civil defence, and environmental health matters)
- Infrastructural services (roading and transport, sewerage, water/stormwater)
- Recreation and culture
- Resource management, including land-use planning and development control".

It is our contention that - particularly the last of these - cannot be avoided and passed on to a regional authority.

"The role of local authorities is to lead and represent their communities. They must engage with their communities and encourage community participation in decision-making, while considering the needs of people currently living in communities and those who will live there in the future". Local government is the system of locally elected members representing their communities and making decisions on their behalf. These decisions can relate to the effective and efficient provision of services to meet community needs, the regulation of certain functions and the facilitation of local activities to pursue community goals. In making these decisions, councils have to report to their communities in a clear and accountable way.

The structures and processes currently in place, with the division of accountability across District and Regional councils, if effectively managed, can be effective in representing the interests of those living in the district. As stated above, the raison d'etre of local councils is to represent their communities - The role of the District council is not to "engage informally with representatives of the mineral industry" and to take decisions that will unilaterally benefit industry, to the detriment of the community members who they are elected to represent. It is noteworthy and concerning that this proposal is predicated by Council having been engaging informally with representatives of the minerals industry. The Council consulted with a wide cross section of people and organisations associated with the minerals industry and requested feedback as to how the concept of the transfer of mineral functions would be received by the industry at large. This is a highly interested sector and their views are not

unbiased or objective. The Council should have also sought the views of other sectors, including residential owners in rural areas to receive a more balanced view before drafting and submitting this proposal. It is almost certain that the views of the latter group would have and do differ markedly from the mining sector. We refer to Westland District Plan Review Issues and Options Paper for discussion and note in particular the part which states "The character of many of these areas is now distinctly rural residential. Alternatively, Council could create an intermediate "lifestyle zone" in areas of lower productive value, where other values such as landscape and natural values will also be protected and alter the status of subdivision within these areas." In our view the Proposal fails to take account of this statement which in our view it is bound to do.

In the light of the submission made by Dr Ian Stewart in November 2013 on behalf of the residents group regarding the Blacktopp Mining Limited resource consent application (Ref 110016), it is clear that the local authorities have created a situation where conflicting residential and industrial interests have not been effectively managed, resulting in unnecessary and avoidable tensions in such communities, placing their lifestyles and property investments at risk. It is the role of the District Council to address and rectify this matter, not avoid it. (One has only to look at one small but telling example of the Regional Council's current performance in terms of its accountability to monitor and enforce the conditions agreed to during their part of the consent process for the mining that went ahead under the application above to see evidence that the proposed process will further undermine the interests of the community involved by placing full power in the hands of a body that either does not have residents' interests at heart, or that lacks the resources to do so. What is left at the moment is a large swathe of ground that has not been rehabilitated or converted into viable grazing. The mining detritus has been superficially smoothed over, leaving a gravel wasteland). The front-page article in the Greymouth Star of November 23rd 2013 stating that "The West Coast Regional Council has thrown down the gauntlet with a proposal to rewrite its regional policy document to make it easier for mining companies", provides unequivocal evidence as to where the vested interests lie. Protecting the interest of residents of the District thus becomes even more important.

We respectfully request that the District Council step up to its responsibilities in this regard and not attempt to distance themselves from a problem that they have been instrumental in creating (by allowing residential developments to go ahead while allowing conflicting industrial activities to continue). Resource management is of fundamental concern to the residents of any district and must form part and parcel of both the long range planning and day-to-day management of the District Council.

It is our firm view that to proceed with this Proposal is to abrogate the District Council's responsibilities under its own District Plan and also to the residents and ratepayers it is charged with protecting and representing. We request that the Proposal not proceed and that we be heard in support of our submission.

Regards,

Contact: Mike Spruce 7557441 02102421721

Patrick Amberger	184 Gillams Gulley Road
Anita Breyholtz	Sections 28,29, 32, 75-79 Stafford Loop Road
Jeff Cairney	453 Stafford Loop Road
Jocelyn Cairney	453 Stafford Loop Road
Janet Drylie	60 Ballarat Rise
John Drylie	60 Ballarat Rise
Dean Fleming	229c Stafford Road
Kate Fleming	229c Stafford Road
D.A. Forbes	477b Stafford Loop Road
John Foster	Sections 28,29, 32, 75-79 Stafford Loop Road
R.J. Halsey	477b Stafford Loop Road
Nigel Hoban	183 Gillam's Gulley Road
H.M. Kinghorn	9 Ballarat Rise
D.S.E Kroupa	417 Stafford Loop Road
W. Kroupa	417 Stafford Loop Road
M.C. Mann	477a Stafford Loop Road
Robert Newland	117a Stafford Road
Rosina Newland	117a Stafford Road
Annette Peterson	184 Gillam's Gulley Road
G.T. Simon	231 Stafford Loop Road
P. Simon	231 Stafford Loop Road
P.E. Singer	477a Stafford Loop Road
M.F. Spruce	9 Ballarat Rise
C. Stokowski	259 Stafford Road
Dianje Strang	511 Stafford Loop Road
Hemi Te Rakau	9 Stafford Road
A. Thrupp	259 Stafford Road

3 December 2013

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### MINIL I

and Green Resources Limited



126 Jellie Street P.O.Bax 11 HOKITIKA Ph/fax 03 7557412 wood.john@clear.nct.nz

The Chief Executive Westland District Council Private Bag 704 HOKITIKA 7842

Dear Tanya

Submission on Transfer of Minerals Functions to the West Coast Regional Council

Gold and Green Resources Limited support the proposal to transfer the processing, monitoring and compliance functions to the West Coast Regional Council.

Our consultancy works primarily for companies and individuals working in the alluvial gold mining industry applying for their minerals permits, resource consents and access arrangements. We make applications for resource consents throughout the South Island for mining activities and can state that that over the past five years the Westland District Council has gone from being one of the most proactive councils to deal with in obtaining consents to be one of the most difficult. This is particularly surprising given there have been no changes to the District Plan. One aspect that particularly annoyed out clients was that the Westland District Council always wait until the very last day of the statutory time frame to respond to correspondence. There is no excuse for this.

Our clients have been forced to commission expensive consultants reports to meet the Council's insatiable demands for further information and then when they have been produced the conclusions are often ignored and parties who are clearly identified as not affected are still listed as affected. The time lost in providing sufficient data to the Council before they even accept an application means that consent applications that should be running in parallel with those required from the Regional Council do not, meaning that we end up going to affected parties more than once for what is one mining proposal. This has the effect of duplicating notification, running up costs to clients and causing some bewilderment to those parties affected

The effects of modern alluvial mining are well understood on the West Coast as it is an activity that has been taking place here since the late 1970's. Indeed in the neighbouring Grey District under their District Plan it is a permitted activity which is a clear indication that the effects and impacts are minor. This made the regular threats by the Council staff to publically notify applications all the more annoying when clearly the effects are only local. Most mining activities are discretionary yet the Council staff stopped using discretion some years ago and with it lost the confidence of the mining industry in their ability to do the job impartially. We welcome the proposal to transfer the minerals functions to the West Coast Regional Council. We have found them to respond promptly to all applications, immediately identifying any areas where they might need clarification or additional information. They do not insist on our clients providing reports on all aspects of a project but where it is appropriate for example an archaeological report that may be required by HPT they will point out that one is required. They have more practical experience in handling mining matters and when visiting a site will ensure that a member of the compliance staff is also present so that future monitoring requirements can be assessed at an early stage and appropriate conditions included in any resource consent issued.

The Westland District Council has gained a reputation throughout the mining industry as being the most difficult council to deal with in New Zealand. The direct result of this has been potential investors in Westland looking elsewhere for mining projects. Mining is still the most important industry on the West Coast. We hope that with confidence restored through the transfer of functions that Westland will again become an attractive proposition for potential mining investors.

Yours sincerely

John Wood

INL

#### WEST COAST COMMERCIAL GOLD MINER'S ASSOCIATION P.O.BOX 115 HOKITIKA 7842 Ph/fax 03 7557412 wood.john@clear.net.nz

27 November 2013

The Chief Executive Westland District Council Private Bag 704 HOKITIKA

Attn: Tanya Winter

Dear Tanya

#### Transfer of Minerals Functions to the West Coast Regional Council

The West Coast Commercial Gold Miner's Association Inc. (WCCGMA) welcomes this opportunity to record it's support of the proposal to transfer the processing, monitoring and compliance functions to the West Coast Regional Council.

The WCCGMA have had concerns over how resource consent applications for alluvial mining have been handled by the Westland District Council for a number of years. Some years ago we invited Richard Simpson to speak at a meeting held in Hokitika to explain why or how the system had changed and what information was required to allow an application to progress smoothly through the system. We were particularly concerned over whether an application should be made over the whole of a mining permit or just a part of it. We were led to believe that only a applying for a part of the area within a permit could make things a lot easier but this has proven not to be the case. His summary at the end of the evening was that "the bar has been raised". Given there had been no change to the District Plan and no significant amendments to the RMA only changes to the Council staff our concerns were justified. He might have been more correct to say the costs have been raised and you can expect interminable delays and requests for further information.

In February 2011 we wrote to Mr. Simpson identifying a particular area of concern in that the Historic Places Trust (HPT) were being identified as an affected party to all applications regardless of whether there was any evidence of historic activity in the area. We pointed out that this was an entirely different approach to that being used by the Regional Council and how they were handling this issue under the RMA. Our members are not idiots and are well aware that most of the alluvial goldfields were worked over 100 years ago and are thus likely to require an archaeological authority from the HPT when sites are present. They do not want to bring in an archaeologist when one is not required to write a report saying there is nothing there. Archaeologists are busy people and are not impressed at having to do this either. This is just one example of where the

District Council was adding needless costs and delays to the resource consent processing of mining projects. The insistence of landscape architects reports for amenity value assessment is another. Alluvial gold mining has been going on here since the 1860's and modern mining since the 1970's. It is the one place in New Zealand where the public and tourists expect to see mining. It is part of the landscape of the Coast not a blot on it. Yet not only have reports been insisted but their contents have then been ignored if they did not provide the answers Council staff wanted.

As a major employer in Westland, the alluvial gold mining industry has been badly let down by the District Council in recent years. Over the past 5 years the local gold price was at record levels and there were many people wanting to expand existing operations or start new ones. This could have created numerous jobs throughout the Westland District helping to sustain the local economy in a period that has been trying for other industries like tourism. Council's approach to processing consent applications stopped this cold. Now the gold price is beginning to decline these opportunities have been lost as potential investors were put off by the widely known difficulties experienced with the District Council resource consenting process for the alluvial mining projects at Ross.

The transfer of minerals functions to the West Coast Regional Council cannot come quickly enough for our members. A number of them are holding off applying for resource consents until the transfer is completed because they know they will get a quicker, more efficient and cheaper service once it happens.

Yours sincerely

John Wood Executive Director

Rob Danford 221 Stafford Loop Road RD2 Hokitika 7882

4 December 2013

Westland District Council, Private Bag 704, Hokitika 7842

Submission on:

WDC STATEMENT OF PROPOSAL: SECTION 33 RESOURCE MANAGEMENT ACT 1991: TRANSFER OF FUNCTIONS, to transfer the processing, monitoring and compliance functions relating to mining consents to the West Coast Regional Council.

This submission is **against** the transfer of the mining consent functions from WDC to WCRC in all it's aspects.

I believe it is not in the community interest to transfer mining resource consents to the West Coast Regional Council. With two government bodies overseeing the issuing of mining resource consents it is a checks and balance of the issuing of mining consents. This helps ensure that the rights of affected parties are not ignored.

The regional council presently does not appear to have the ability to enforce conditions of consents or existing rules because of it's understaffed nature and possibly conflicts of interest. Just go look at the cattle bridge across Waimea Creek at Stafford Loop Road when the cows are supposedly using it. (nothing to keep the cows out of the creek). The fence lasted one storm. This bridge design is basically a Joke and it was approved by WCRC. Almost every time it rains of any significant amount all the poo on the bridge gets washed into the creek. I have regularly seen the cows in the creek drinking water.

The WCRC technical or special capability and expertise are a hindrance to enforcement because the individual involved are blased towards mining and a conflict of interest appears to exist. If independent (not in house, non-related sourced) enforcement was utilized it would greatly reduce the possibility of blas in decision making and enforcement. Mining interest are presently embedded in the Regional Council and it creates a inherent blas and conflict of interest. In any good governance systems, those who make the rules (conditions) should not enforce the rules. A separation of powers is necessary to eliminate actual or appearance of blas, corruption and conflict of interest. Any time processing, monitoring and compliance functions are placed with one authority blas, corruption and/or conflicts of interest will inevitably arise. (example: the police do not work for the council).

Please note the wording of 5.1 a) \* . . . diligence, attention and skill as is reasonably necessary for the proper and efficient provisions of the Functions". Question:- How & Who judges what is "reasonably necessary" and by who's criteria, when assessing applications or enforcement? There should be specific rules and procedures set out for these functions. This should not be left for the opinion of whom???? If there are set specific procedures the community has a base line for assessing whether the rules are actually being enforced as set out in the District Plan and RC

WDC does not need to duplicate what the WCRC does but needs to ensure that the district plan is upheld in all decisions.

Giving the WCRC responsibility to process, monitor and enforce mining consents according to the District plan is the first step in the elimination of WDC. Why not turn over all of WDC to WCRC, it will save us a lot of time and money.

Council needs to have specific written procedures for all the aspects of the Resource Consents process. We need to know what to expect.

Those responsible for the implementation and enforcement of consent conditions should be separate from consent application processing and should be independent with no appearance of any conflict of interest. The processing of the application should be done by a separate body. The pressure to get the numbers and timing should be completely separated from implementation and enforcement. Until this is done the pressure from special interest will always bias the decision making and enforcement process at all levels.

When conditions of consents require specific construction qualities council planning staff are not qualified to inspect the construction.

I wish to be heard in relation to this submission.

Rob Danford 03 755 8056

#### SUBMISSION FOR PROPOSED TRANSFER OF MINING RESOURCE CONSENTS FROM WESTLAND DISTRICT COUNCIL TO WEST COAST REGIONAL COUNCIL

Stuart Brown 22 Gaye Street ROSS 7812 entail: soart@yahoo.com

4th December 2013

Dear Sir

I am opposed to having Mining Resource Consent process transferred to Regional Council.

Details of my objections are:

#### Hydrology and Environment Management

Prior licensing has meant that operators have not been required to monitor waters and environment adjacent to their activities, and lack of reinstatements. Regional Council already acknowledge their own lack of resources for compliance officers; how are they going guarantee 100% to the West Coast public, that they will be more able to carry out their responsibilities for the good of our environment. Operators and License holders should be required to regularly monitor their environs, with independent testing requirements and regular public notification.

#### **Conflict of Interest**

With proposed increase in the mining industry, how can the public be confident in decisions made within WCRC consents process, when mining and farming are professions of WCRC councilors. Confidence in professional decisions and management for this regions is already at an all time low.

#### Westland's Future

Westland District Council are encouraging more Tourism than ever, which is a huge bonus for the District, and it is growing rapidly. The Chinese market are heralding Westland and its clean green image; Council should be vigilant in its management of this, which will only boost our image. Tourism is an ongoing industry, and a major employer in the area. Mining is short lived and reinstatements do not favour our clean green image. How can Westland District Council determine the transferring of mining consents to be a positive for our area. Is it not the local councils responsibility to represent our District in all facets of development.

Stuart Brown

#### Submission for Proposed Transfer of Mining Resource Consents from Westland District Council to West Coast Regional Council

Biddy Manera 45 Tramway Street ROSS 7812 email: rosschicks@clear.net.nz

4<sup>th</sup> December 2013

Dear Sir

I am not in favour of this transfer from WDC to WCRC.

Details are:

Having Westland Districts Mining Resource Consenting Processes being handed over to a regional group, who promote land development on a large scale, and in particular, those within the West Coast Regional Council who have personal vested interests in mining and farming, means a huge conflict of interest.

How does the District Council propose to protect the residents, and tourist operators of these areas that are under threat of widespread land development, if not by considering the consents process themselves. The booklet 'Explore West Coast of New Zealand Minerals', advertised in Toronto at a World Minerals convention, shone the spotlight on West Coast, and in particular Westland District. Should more overseas mining companies take the opportunity that the book offered, our environment as we know it will be eradicated. What is the guarantee of balance.

#### Development, sited in harmony and not in conflict with the surrounding environment, especially the landscape and visual values of the site and surrounds?

We are meant to be embracing Tourism, a high employer on the West Coast......but when mining 'mishaps' occur and there are no resources available to have compliance officers monitoring these situations and openly reporting back to the public on results......it is evident that we will be let down by the very councils who are meant to be looking out for the region and our districts future.

By considering the environment and all its needs for long-term protection; that would generate more purposeful employment. We do not need to be racing to be first in a toxic world...... especially here on the coast with inadequate compliance operatives. We are advertised as the *last best place* and New Zealand's clean green image is being tarnished. Confidence in WCRC is low, especially with recent mining conflicts, involving some of those who have been WCR councillors.

Water and soil monitoring, looking for residues from mining operations should be up to mining companies proving that they are non pollution operators; but done by independents.

Because an old license says testing not required, it should not mean that operators and license holders aren't made to be accountable to the outlying environments of their operations, especially when it becomes unfit for human or animal consumption.

Old licenses not required to test the waters, yet public being reassured that waterways etc are clean. When others do testing these 'results' are arguable.

Mining consents increase, and with WCRC compliance officers already low in numbers, how can the checks be made quickly and efficiently for everyone to know that process is being carried out effectively for the benefit of the District.

1 oppose the WCRC taking over our Westland Districts mining resource consents process.

I do not wish to be heard.

Biddy Manera

Ben Blue



Dear Madam

Submission on Transfer of Minerals Functions to the West Coast Regional Council

I support the proposal to transfer the processing, monitoring and compliance functions for minerals to the West Coast Regional Council.

I work for Blacktopp Mining at Hokitika and my job relies on the efficient processing of resource consents to mine. If we don't have consents then I am out of work. The Regional Council will do a better job than has been happening before

B Black top

ENED Submission on the Proposal to Transfer Mining Processing Responsibility from WOC to WCRC · This proposal raises many questions for me. for the transfer seems to be founded o The rationale on a mendacious premise promoted by the mining lobby. I am not convinced that there is not a conflict of interest here. · I do not believe the transfer of functions is required. . I do not believe the consultation process was sufficiently broad to consider all those affected by the proposal. the raises questions for me a · The proposal District Plan will be consider consent application process, and how the nditions imposed will be monitored and enforced Furthermore, who will determine whether consultation notification is necessary and how will these or take place ? I would like a written reply answering my questions thank you . Please contact me if you require further information or clarification of any of the points raised above. information Yours sincerely SMI Thompson Thom Susi ASDA 29/11/13

	RECEIVED
SUBMISSION: Section 33 Resource Management Act	1991 # DEC 2013
Transfer of Functions	BY:

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

Weld Street, KITIKA.	11
ame: Andrew Birchfi rganisation: BRM Developm Idress: Po box 17 F	eld vents loss
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The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

dress: <u>Ab MOU</u> ROSS		
	2,54082 Fax / Email : Themsea	

I seek the following decision from the Council:-

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

he Westland District Council,	
Private Bag 704, 6 Weld Street,	
HOKITIKA.	
Name: John Trotte	
Organisation: Weaker Loop	
Address:	
Phone Number: 037556743	
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Fax/Email: nothing hopping a material

### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: NATHAN HOGLUND Organisation: Westro Logins Hod Address: 167 Revell Street, Houthkan

Phone Number: 021 216 2391 Signature \_\_\_\_\_\_H

I support / oppose / am neutral to the application

My submission is:-

I seek the following decision from the Council:-

Westland District Council Agenda - 19.12.13



## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: FROMY HULMAN	
Organisation: KIESTCO LACIEN UN	
Address: 167 PEVEL ST	
Phone Number: 032556886	Fax/Email: _ ehony hellman Questo co.

I support oppose / am neutral to the application

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My submission is:-

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I seek the following decision from the Council:-

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA. Name: Arth homso Organisation: Road Ross howe Address: 4001 Phone Number: 179 Fax / Email : 7554 Signature \_ a 7 mer

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#### The closing date for submissions is Wednesday 4th of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA. Name: 0 CO Organisation: Address: 00 351 1 394 Phone Number: Fax/Email: 400 3 Signature - 2.

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### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name:	Rob	Wilkin	1500		
Organisation	Wa	sten ho	agon Lim	ited	
Address:	118	Bealey	Street	Hotutika	
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Fax / Email :

Phone Number: 03 155 8419 Signature R. Wall

I support oppose / am neutral to the application

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I seek the following decision from the Council:-

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council,	
Private Bag 704,	
36 Weld Street,	
HOKITIKA.	
Iamo Levin Morrie	ow
Name: <u>Peour III///(</u> Organisation:	
Address: 17. Tramu	ray st Ross
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Phone Number: 7554979	Fax / Email :
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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council,
Private Bag 704,
36 Weld Street,
HOKITIKA.
Name: CHRIS WINDLEY
Organisation: WINDAW MICH SERVICES
Address 37 AYMER STREET
Ross 7812-
Phone Number: 03 755 4955 Fax/Email: Contract 10 F
Signature Fax/Email: Fax/Email: Chris Kathy Windter a x ta . a
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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

anisation: DAMES DAWLES	- Routhows	
dress: 134 BRALLY	51	
one Number: 8747	Fax / Email :	

I support// oppose / am neutral to the application

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I seek the following decision from the Council:-

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name:	Alan	Tainui		
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#### My submission is:-

I seek the following decision from the Council:-

Westland District Council Agenda - 19.12.13

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The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA. Piebe 10. Name: Organisation: Address: 271 Gillams Hakhika Gully Rd Phone Number: 03 755 6409 Fax / Email : Signature \_ A.P Prese

I support) oppose / am neutral to the application

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I seek the following decision from the Council:-

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Andersom Name: Michool Organisation: 91 evell tournes Address: 21 Phone Number: 56740 75 Fax / Email : \_

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Westland District Council Agenda - 19.12.13

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The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA

Hame: GW DOWNEY		
Organisation: Address: 201 REVELL ST	HORITIKA	_
Phone Number: 032555208	Fax / Email :	_

I support / oppose / am neutral to the application-

#### My submission is:-

I seek the following decision from the Council:-

Westland District Council Agenda - 19.12.13

### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

ame: han Willow rganisation:	2	
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I seek the following decision from the Council:-

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA. ter Name: 0 Organisation: Address: Kass South Wentland EN1 489 Phone Number: Fax / Email : Signature

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I seek the following decision from the Council:-

The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA. Name: \_/\_\_\_\_\_ Organisation: omes men Address: 3 querigin Suc arriv Phone Number: 3 Fax/Email: Tonestiomp etra lo NZ. S Signature

The specific part or parts of the application that my submission relates to are:-

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I support / oppose / am neutral to the application

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Organisation:,	
Address: 10 Banar Street	2095
Phone Number: 755 4983	Fax / Email :

#### I support / oppose / am neutral to the application

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

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The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

KENNE Name: Organisation: 1812 Address: BarBigD BUSH STI ROSS 4 ALE X.CO.NZ. Phone Number: 03actri 14050 Fax / Email : 0. V. PRY ٦

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: Daniel overton Organisation: Address: 127 A Davie Street

Phone Number: 0211905547 Signature D One for Fax / Email :

(I support/ oppose / am neutral to the application

My submission is:-

I seek the following decision from the Council:-

Westland District Council Agenda - 19.12.13

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: Des Minebas		
Address: 119 Todaca Valley Ro 1	655	
Phone Number: 08,7554090 Signature	Fax / Email :	dea.minehanaxtia.co.NR

I support / oppose / am neutral to the application

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: Lowa	ne Crowher			
Personalections		Havi Hay RD	Ross.	
Phone Number:	554266	Fax / Email : OV	aine. Crathe	en alguna d. com

I support /-oppose / an neutral to the application

#### My submission is:-

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA. Name: Luke Fishel Organisation: Address: <u>Sq. moorheeuse</u> St. Phone Number: <u>ASS4966</u>. Fax / Email : \_\_\_\_\_

I support / or am neutral to the application

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### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

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censent 1605 12 1+0 OFERENT DR Cecameil di 23 10 au renal 10 I seek the following decision from the Council:-

The closing date for submissions is Wednesday 4th of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: ACK Comish Organisation: Street Ros Address: 2 F raser

Fax/Email: bck.comsh@yonco.nz

Phone Number: 0 3 3554107 Signature

I support / oppose / am neutral to the application to the west coost Region 1 My submission is:-

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA

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Organisation:	ALE CONTRACTOR	al sol
Address: 19 6	anst	ANDAL AND
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I seek the following decision from the Council:-WETTLAND DISTRICT.

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street,

Name: Backara Thomson	
Organisation:	
Address: <u>Waltouse Kond</u>	
Phone Number:	Fax / Email :
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#### I support / oppose / am neutral-to the application

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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704,			
36 Weld Street,			
HOKITIKA. Name: Andrew, Billed		1	
Organisation: Kelepstoh Mss Address: P. B. B. 69	Tracessad	LDT	
Phone Number 037554981	Fax / Email :	-	
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## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKTIKA

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### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: Michael Thomson		
Organisation: Address: 46 Moorhouse St		
Phone Number 7554082	Fax/Email:	

I support / oppose / am noutral to the application

My submission is:-

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA. Manera Kou Name: ×. Organisation: Address: Phone Number: 325 Fax / Email : Signature \_ Aler 127

I support / oppose / an neutral to the application-

#### My submission is:-

I seek the following decision from the Council:-

The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Organisation:		1.1	and a second	Service and the service of the servi
Address: 319	woodstach	Rum	Road	Hoket-Kg
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# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

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# SUBMISSION: Section 33 Resource Management Act 1991. DEC 2013 Transfer of Functions

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Vame: James Organisation: 1					
Address: 12-0	CEMENT	( EAO	RD	BLUE	SPUR .

(support) oppose / am neutral to the application

### My submission is:-

Signature .

I seek the following decision from the Council:-

# SUBMISSION: Section 33 Resource Management Act 1991: DEC 2013 Transfer of Functions

### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Organisation:		/			
Address:	11	TRAMWAY	ST	Koss	
Phone Number:	03	2554157		Fax / Email :	

Signature Strate

I support i oppose / am neutral to the application.

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### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

rganisation:	C C
uddress: 44 Mylm	er Street 10051.
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Phone Number: (>>4044	Fax / Email :
nature An manage	Fax / Email :

I support / oppose-Lam neutral to the application

### My submission is:-

I seek the following decision from the Council:-

Westland District Council Agenda - 19.12.13

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA

AA: I D A - F		
Name: Michelle Austin .		
Organisation:		
Address: 31 Alymen St	KOSS	
1		
Phone Number: 021 092 196	58. Fax/Email: mrstowne	1432 hotmail con
Signature Manone		1

### I support / oppose / am neutral to the application

### My submission is:-

I seek the following decision from the Council:-



SUBMISSION: Section 33 Resource Management Act 1991: Transfer of Functions

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District C	ouncil,			
Private Bag 704,				
36 Weld Street, HOKITIKA.				
HUNITIM.	0			
Name: JAN	e B	IRCHELEL	0	
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# A DEC 2013 SUBMISSION: Section 33 Resource Management Act 1991: **Transfer of Functions**

### The closing date for submissions is Wednesday 4th of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

ame: Tom LEATHE				
idress: 91 BEACH Ri	R.AI	ROSS	7885	
none Number: 03 7559 gnature 3.4 Lutter	174	Fax/	Email:	

I support / oppose / an noutral to the application

My submission is:-

Signature \_

I seek the following decision from the Council:-

Westland District Council Agenda - 19.12.13

# SUBMISSION: Section 33 Resource Management Act 1991: Transfer of Functions

### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, UCKTIKA

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Phone Number Signature	TSP	13006	East (	imail: <u>Juno.</u> :	socilosod	rectured.
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My submission is:-

0 I seek the following decision from the Council:-

4 DEC 2013

### SUBMISSION: Section 33 Resource Management Act 1991: Transfer of Functions

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

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Fax/Email: terry read stra.co.nz

I support / oppose / am neutral to the application

### My submission is:-

### I seek the following decision from the Council:-

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# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

vame: <u>Michelle</u> Manei	ra	
Address: 39 Aylmer st	Ross	
hone Number: 755 4232	_ Fax / Email :	

### I support / appear / am-mentral to the application

### My submission is:-

I seek the following decision from the Council:-

RECEIVED SUBMISSION: Section 33 Resource Management Act 1991: DEC 2013 Transfer of Functions

The closing date for submissions is Wednesday 4th of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Signature \_\_\_\_

C 15 ,0 oug Name: Organisation: ß TIRED Address: 29 BONAR 5 S Phone Number: 03755402/ Fax / Email :

I support / oppose / am neutral to the application

My submission is:-I SUMPONT MINING CONSENT PROCESS HANDED OVER TO REGIONIAL CONCOUNCIL. I seek the following decision from the Council:-

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council,	
Private Bag 704,	
36 Weld Street,	
HOKITIKA.	
VERED + En	IMA CORNISH
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Organisation: Address: 25 FRASHL	STREET
Address: 25 FILASHL	SIKOSI
Phone Number: 03 7554	Fax / Email :
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Signature	
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I support / ofpose Aan neutral to the application.

My submission is:-

I seek the following decision from the Council:-

Westland District Council Agenda - 19.12.13



### SUBMISSION: Section 33 Resource Management Act 1991 Transfer of Functions

## The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA. Rea John Name: Organisation: Ross Address: 3 Almer 51 4232 Phone Number: 55 Fax / Email : Signature\_ R

I support / pppege / am neutrel to the application

### My submission is:-

I seek the following decision from the Council:-

SUBMISSION: Section 33 Resource Management Act 1991: **Transfer of Functions** 

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Cound Private Bag 704,	:11,				
36 Weld Street,					
HOKITIKA.	anos				
Organisation:		1-0	11		
Address: 375 14U	otopu Road		HORMER		
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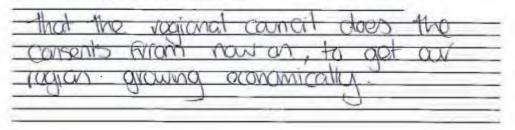
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### I seek the following decision from the Council:-

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### SUBMISSION: Section 33 Resource Management Act 1991: Transfer of Functions

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.	ť
Name: GONY JONED Organisation: Address: 275 Ruotopu RO3, HOKUTIKA	
Phone Number: 7557911 Signature 6750100 I support oppose / am neutral to the application	fone. CONZ
My submission is:- for the regional cauncil to do the consents fro new on Due to the fact that westland Distric cauncil takes too long to put through consents toral homesses wonted to dualop - westmaats subway, mining companies (3 years + till waiting) but took too tang. Some people? Servi to be approst mining in an abtrict	m +
I seek the following decision from the Council:-	
-that the ragional cauncil does the consents from new and to get au ragion growing economically	

### RECEIVED SUBMISSION: Section 33 Resource Management Act 1991: **Transfer of Functions**

### The closing date for submissions is Wednesday 4th of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: Organisation: esteo in mite Address: 03 DU Jok Sweetman @ wester . CO. MZ. Phone Number: 02 745 7109 Fax / Email : dem. Signature 1 DEC

I support/ oppose / am neutral to the application

My submission is:-15 went 1.13 254 30 1780 Vel rese cor 24 0 Replus with every 72. ata I seek the following decision from the Council:-7.661 course en i

DEC 2013

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

Name: Organisation:		Bayers	GIOLO	Watson	uncil,	ne Westland District Cou ivate Bag 704, 5 Weld Street, OKITIKA Manage S	Privat 36 W HOKI
		10019-53	10013	1			Name.
Address: PERHESE HACELAND	_		2	Heethani	20		
Phone Number: COC SOOGS 4. Fax / Email : Signature	_		Fax / Email :	20654.	2 5		

I support oppose / am neutral to the application

My submission is:-

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I seek the following decision from the Council:-

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# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council,
Private Bag 704,
36 Weld Street,
HOKITIKA.
D
Name: Peter William Manera
Organisation:
Address: PO BOx 23
Loss 02 DECLORE
Phone Number 03 255 4025 Fax / Email :
Signature P.W. Masker

I support / oppose / an neutrol to the application

### My submission is:-

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I seek the following decision from the Council:-

above.

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### The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA.

Name: Evan Birchfield Organisation: Birchfield's Ross Mining Limited Address: 56 Woolhouse Road, Ross, Westland 7812 Phone Number: 03 755 4004 Fax / Email : prml@xtra.co.nz

Signature

I support /-oppose / am neutral to the application

My submission is:- I support the transfer of mining consent applications to the West Coast Regional Council and the sconer that this is able to be actioned then the better for the local mining industry as the duplication and the inefficiencies of the Westland District Council Planning Department are harming the local economy and as such I currently share my opinion with any potential investors (and I am constantly being asked by potential investors) that it is not wise to invest in the Westland District area until such changes like the transfer of functions to the West Coast Regional Council for all mining applications has taken place.

The Westland District Council planning staff do not have the ability, knowledge or the will to perform these functions and are exposing the council to the possibility of legal action from applicants because of planning staffs lack of knowledge, continued delays and perceived anti-mining stance.

My own company has worked in the Westland District for the past 23 years, contributing millions of dollars to the local economy as have many other mining companies, Westland District does extremely well from the local mining industry, but the current planning staff are making it next to impossible for the mining industry to continue in this area.

I seek the following decision from the Council:- That the Westland District Council stand by their decision to transfer the mining consent applications to the West Coast Regional Council.

### DEC IL SUBMISSION: Section 33 Resource Management Act 1991: Transfer of Functions

### The closing date for submissions is Wednesday 4th of December 2013 at 5 p.m.

The Westland District Council, Private Bag 704, 36 Weld Street, HOKITIKA

Name: nvs 1	K H	avting	_		
Organisation: Address:	Sale	Street	, Ross	7812	-
Phone Number	4342	Fa	x / Email : Lut	inte 20	_
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### I support Loppeae / am neutral to the application

### My submission is:-

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The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council,
Private Bag 704, 36 Weld Street,
HOKITIKA.
Name: PETER G SENNETT
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Address' BELLERRD DUSH, 4 Unite - 1 1 1
Phone Number: 03-755-14058 Fax/Email: p.v.b. Co.actrix. Co.NZ
Signature 200 ×1
Topenner
I support / oppose term neutral to the application

### My submission is:-

I support the application to transfer the functions under the RMA to the WCRegional Council for the following reasons:

 The Westland DC handling of RMA consent applications in recent years has been nothing less than a disgrace.

2) The WDC Planning Officer's (and Management) attitude have often been reportedly dictatorial, arrogant, obstructive, pedantic and unhelpful. This biased attitude and culture has resulted in unnecessary delays costing hundreds of thousands of dollars (anadditional jobs). In, one instance, delays in processing a consent allegedly resulted in the loss to Westland of an entire business which was relocated to another district. In another instance a significant industrial development has been put on hold because of perceived issues with the WDC Planning Department.
3) No-one is asking to allow "open slather" and any right-thinking person understands the need for the protection afforded by the RMA but the WDC should be encouraging firms and businesses to invest in Westland by assisting them through the RMA consents process in a speedy and helpful manner – just the opposite applies at the moment.

I seek the following decision from the Council: That the WDC transfer its functions under the RMA to the Regional Council at the carliest opportunity in order to allow Westland to develop its industries and grow its communities. Westland is currently being held back in some sectors by the culture and philosophy which exists in the Planning Department of the WDC.

\* The Mayor, Councillors and Management should make it their mission to change the culture in the Planning Department of the WDC from the bureaucratic and obstructive "us versus them" (the Ratepayers) to "HOW CAN WE HELP"

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

Address: <u>57</u>	Hari Huni	Highwa	ny Re	220	
hone Number: lignature		Fa	x/Email: <u>1+</u>		
support/ opport	se / am neutral to the	e application		_	
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# SUBMISSION: Section 33 Resource Management Act 1991: DEC 2013 Transfer of Functions

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

he Westland District Council,
rivate Bag 704,
6 Weld Street.
OKITIKA
ame: BRIAN LORDISI
rganisation: Medizizis + WATSON Agond Buy:25.
doress: 18 Bridge 37 ghormanth.
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hone Number: 03 7680559 Fax/Email: 03 768 49 714.
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- Jan J
support / oppose / am neutral to the application

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### I seek the following decision from the Council:-

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### SUBMISSION: Section 33 Resource Management Act 1991: Transfer of Functions

# The closing date for submissions is Wednesday 4<sup>th</sup> of December 2013 at 5 p.m.

The Westland District Council,
Private Bag 704,
36 Weld Street.
HOKITIKA.
11
Name: GAUNO HARTWIG.
Organisation:
Address: 20 SPLE STREET
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Phone Number: 155-1242/ ## / Email: gbooting STO gmail.com.
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A go block and
1 support / oppose / am-neutral-to-the-application
My submission is:- LO FULL SUPPORT OF TRANSFER OF ELECTRONS RECARDING MINING CONSENTS FROM THE WESTLAND DISTRICT CONSCIL TO THE WISSET CONST. RECARDING CONSCIL
THE COST AND THIS COUNTRY NOOD MINING TO CREET IMPLOUMENT AND GENERATE REVENUE FOR MIZ. 10: TRIBUTE LUNCH IS PRID TO CROWN MINERALS (COST)
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THE REGIONAL COUNCIL HADE MORE THAN
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CAPABLE OF HOUSING, THE R.M.A. ACT 1991
AND MAKE A FAIR DECISION WHICH IS NOT
CURRANTLY THE CASE

I seek the following decision from the Council:-

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### **Glenys Byrne**

From: Sent: To: Subject: steve & kath maitland <maitlands@xtra.co.nz> Wednesday, 4 December 2013 10:45 a.m. Glenys Byrne Submission attn Richard Simpson

Submission document for Richard Simpson Could you please forward this.

Many thanks Steve Maitland 23 Saint James st Ross Westland 7812

Submission by Steve Maitland of

23 Saint James street

Ross

Westland 7812

Re

# STATEMENT OF PROPOSAL: SECTION 33 RESOURCE MANAGEMENT ACT 1991: TRANSFER OF FUNCTIONS

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To whom it may concern.

I wish to state my opposition as regards the transfer of mineral functions to the sole actions of the Westcoast Regional Council.

1. One Regional Council member over the last few years has already come out of the closet being reported in a local newspaper as being only in the regional Council to push his interests and that of his enterprise. Make no mistake there are many others on the board that have the same attitude. Having this tunnel vision means this leaves the WCRC in a poor state. In my opinion in denial and not able to have balanced opinion.

2 It is true that previous years little has been done in the area that I reside in, the town of Ross, for businesses to adhere to the rules as far as mining goes. It has to be noted that the Westland District Council has in fact not done it's job in this area at all well. Part of Grimond Avenue has disappeared to mining interests, the local fire brigade training track has ended up on private land. Many photographs of Birchfield's mining transgressions have been sent to notify the Council (through Richard Simpson) that goings on have been occurring here. Photographs of diggers in Donnelly's creek have been sent in with no action taken whatsoever. This being said the WCRC have also been notified and done nothing. Birchfield's mining at this time is allowed access straight across the main south road with no points personal, very little signage etc No triathlon, sports event, Multisport event, no road works in this country would be permitted to cross the main road at such a point (note just before a blind corner on a national highway.

3 It has to be said that the responsibility's of chasing the mining license conditions incur costs and I do understand that however given the vague adherence to policing the rules both by the WCRC and the WDC I do think we need two different referees. The WDC has had a change of guidance with the employment of Tanya Winters. I would like to think and be encouraged to believe that Mineral license holders will be held to account for transgressions in the future. However with only the WCRC at the helm the interests of only the farming sector and the mining sector are going to be attended to considering the balance of power in the committee.

4 Birchfield's mining has had one serious accident that I was personally able to confirm, that of 300 metres of mining road collapse about one hour after work finished of the wall into the big hole (lake roddy to the locals) a year or so before they finished up.

Hearsay only, there is supposed to be a near new big digger up the back of Ross buried and left where a steep bank fell on top of it after the driver only just saved his life by jumping ship. Mining regulations? Are there any? For me the powers that be are just not happening. My wife and and I are just finishing getting building work done that required consent under the WDC. We have had to adhere to the most severe of regulations and yet both the Westcoast Regional District Council and The Westland District Council are not prepared, to my eyes anyway, to standup and be counted as far as mining goes. Farming is policed yes, there is a lot at at stake with our green image as per exports, if that was not at stake I suggest to you that everything would hit the wall as far as standards go pretty smartly.

I leave you with a comment said to me by a WDC employee

"We are not really interested in what you think you don't earn enough"

The thing is of course I am interested in the country health that will bring up your children and your children's children!

Yours sincerely

Steve Maitland

23 Saint James st

Ross

Westland 7812

### Submission on Statement of Proposal - Section 33 Resource Management Act 1991: Transfer of Powers regarding mining

 Forest & Bird is New Zealand's largest non-governmental conservation organisation with 70,000 members or supporters. Forest & Bird acts to protect and restore native flora and fauna. Our nationwide campaigns for more effective pest control and protection and restoration of native habitats means that many more of our native species are better protected and have a better chance of rebuilding their numbers. Forest and Bird has an interest in mining operations in New Zealand due to their potential to impact on the values that we have.

### Summary

- Forest and Bird acknowledges there are benefits in the proposed section 33 transfer of powers with respect to mining operations. There are two issues that Forest & Bird wish to raise. These relate to concerns about a conflict of interest regarding the Regional Councils performance of its mine related functions.
- 3. Forest & Bird is concerned that the proposed transfer will reduce oversight of mining on the West Coast. The West Coast Regional Council's business unit, VCS Environmental Management Services (VCS) currently provides advice to both applicants and consent holders regarding the resource management requirements of mining operations.
- 4. The effect of this is that Regional Council is not independent and has an irreconcilable conflict of interest when it comes to the consenting and enforcement of mining operations it has a commercial contractual relationship with. The Regional Council has pecuniary interest in retaining the relationship with its "client". This interest conflicts with its obligation to independently process and enforce resource consents.
- 5. The proposed transfer of powers removes the Westland District Council from its independent administrative role, and places these functions with the Regional Council, which is not independent in terms of mining operations it has provided advice on. The replacement of an independent statutory authority with one that has a conflict of interest is not supported. Forest & Bird would support the transfer if the Regional Council did not have this conflict of interest.
- There is also a technical issue regarding the matters transferred, which do not include the power to appoint enforcement officers.

### **Transfer of Powers**

Forest and Bird agrees the transfer of mining functions from the Westland District Council to the West Coast Regional Council has the potential to provide an efficient and streamlined process to administer mining applications and mining operations.

- 8. At present, applicants have to deal with both the Regional and District Council due to statutory requirements. This current splitting of powers requires the District Council to process and enforce resource consents with respect to its functions, including important matters such as indigenous biodiversity. The Regional Council process and enforce resource consents with respect to its separate functions. Forest & Bird accepts there are efficiencies in combining these functions.
- The transfer of these powers, pursuant to section 33 RMA, excludes the District Council from the entire process and therefore provides only one authority with responsibilities in these matters.

### VCS Environmental Management Services advice means Regional Council is not independent

- 10. The WCRC has responsibility for monitoring the exercise of consents it issues. This is a critical element of resource management that underpins the integrity of the regional plans and the consents issued under them
- VCS Environmental Management Services (VCS) is a business unit of the WCRC and advises on resource consent applications as well as provide post consent advice on compliance and enforcement matters. The VCS website states:

### VCS Resource Consents West Coast

VCS will manage the consent process for you, as well as any ongoing monitoring Whether you're running a large-scale mining operation or a family dairy farm, VCS can help you negotiate the red tape and bureaucracy, letting you get on with what you do best.

Consent and compliance issues can be a headache. We understand the Importance of getting it right the first time – this is where we can help.

### Mining

Have you found the perfect piece of mineable land? Do you need a mining permit, resource consent or access arrangement? Let VCS help you untangle the red tape and get you mining faster.

- 12. Forest & Bird is firmly opposed to a consent authority entering a commercial arrangement to give advice to consent applicant and consent holders. The pecuniary interest in its clients creates an irreconcilable conflict with their duties to process, monitor and enforce resource consents. If VCS has given negligent advice then the Regional Council could be liable for damages related to this advice in the event it takes enforcement action. This is a serious and irreconcilable conflict.
- 13. This conflict critically undermines its role in the enforcement of resource consent conditions and confidence in the Regional Council to enforce its consent conditions. The contact person for the consent holder and the consent authority are both located in the office of the WCRC.

- 14. There have been concerns raised by Forest & Bird members about ineffective compliance monitoring of mining operations that have received advice from VCS. Obvious breaches of resource consents are not addressed, with breaches continuing unabated without any enforcement action being taken.
- 15. Forest & Bird is concerned that the transfer of powers from the District Council to the Regional Council will result in equally lax enforcement of District Council consents. Unless this conflict is addressed, Forest & Bird opposes the transfer. The only way this can be effectively addressed is if VCS stopped providing advice to mining operators.

### Appointment of enforcement officers

- 16. The Deed transfers the powers under Section 36, Part 6, Part 6A and Part 12. The power to appoint enforcement officers under section 38 is not included. A possible issue arises where the Regional Council wishes to undertake enforcement action with respect to District Council functions. Abatement notices and infringement notices must be signed by an enforcement officer.
- 17. This is very problematic as it is doubtful if a Regional Council enforcement officer would be authorised to issue an abatement notice or infringement notice on a District Council matter. This issue could mean that the Regional Council was unable to effectively fulfil its compliance and enforcement role because of the difficulties in issuing infringement notices and abatement notices, which are two of the key enforcement tools.
- 18. We consider that the Deed should be amended:
  - (a) To include the power to appoint enforcement officers under section 38 with respect to the functions transferred by the Deed.
  - (b) To require that the Regional Council ensure that all officers it uses to perform functions transferred under the Deed are authorised as enforcement officers of the District Council.

### Conclusion

- 19. Forest and Bird acknowledges there are potential advantages in the proposed transfer of powers. However, the Regional Council's business unit's role in providing advice to applications critically undermines its ability to properly fulfill its obligations regarding processing and enforcement. There is no public confidence in the Regional Council's enforcement of mining operations where it has a commercial relationship with the mining operator. Further powers of regarding administration of mining operations should not be transferred to it, while this irreconcilable conflict of interest persists.
- Forest & Bird wishes to ensure that Regional Council staff performing District Council functions are authorised enforcement officers.

- 21. This conflict can only be overcome if VCS stops providing advice on mining operations. If this occurred Forest & Bird would support the proposed transfer.
- 22. In any event, the issues around the appointment of enforcement officers need to be addressed.





DATE: 19 December 2013

**TO:** Mayor and Councillors

**FROM:** Chief Executive

### SPECIAL CONSULTATIVE PROCEDURE TO REVOKE THE JACKSON BAY WHARF BYLAW 2001

### 9.0 SUMMARY

- 9.1 The purpose of this report is to assist the Council in commencing the special consultative procedure to revoke the Jackson Bay Wharf Bylaw 2001.
- 9.2 This issue arises from a request through the Annual Plan from Westland District Property Ltd that Council revoke the Jackson Bay Wharf Bylaw, and a decision at the Council meeting on 28 November 2013 that this process commence.
- 9.3 The Council is required to give effect to the purpose of local government as prescribed by section 10 of the Local Government Act 2002. That purpose is:
  - (c) To enable democratic local decision-making and action, by and on behalf of, communities; and
  - (d) To meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses.
- 9.4 Council seeks to meet this obligation and the achievement of the District Vision set out in the Long Term Plan 2012-22. The matters raised in this report relate to those elements of the vision identified in the following table.

Vision's Objectives			Achieved By					
Involving	the	community	and	Using	the	special	consu	ltative
stakeholders			procedu	ure	to ir	nvolve	the	
Having inspirational leadership			community in matters that affect					
			them.					

9.5 This report concludes by recommending that Council commence the special consultative procedure for the revocation of the Westland District Council Jackson Bay Wharf Bylaw 2001.

### 10.0 BACKGROUND

- 10.1 The Jackson Bay Wharf Bylaw was put in place by Council in 2001 under the authority of the Local Government Act 1974. The Bylaw was put in place to control the use of the wharf, to protect the wharf from damage and to recover the cost of providing a service to shipping at Jackson Bay.
- 10.2 The Jackson Bay wharf is one of Westland's strategic assets. Ownership of the wharf was transferred from the Crown to Council in 1998. On transfer of the wharf, Council obtained a Coastal Permit from the West Coast Regional Council for "exclusive occupation...for the purpose of the continued use of the Jackson Bay Wharf."
- 10.3 Options were considered as to how to make the wharf viable, to generate enough revenue from the users and beneficiaries to protect and maintain the asset. In that regard a small committee of representatives of the fishing industry was put together and recommendations from them on fees and charges were brought to Council.
- 10.4 The committee's recommendation was to charge \$300+GST for crayfish and \$23+GST for wet fish. The charges were based on the total value of the two types of catch unloaded across the wharf. This recommendation was accepted by Council and included in the Jackson Bay Bylaw 2001.
- 10.5 In late 2011, Council and WDPL began working towards the transfer of the management of Jackson Bay Wharf from Council to WDPL, to become effective from 1 July 2012. Due diligence was undertaken and a Transition Plan drafted for the wharf and associated facilities to be managed by WDPL, with the goal of bringing its operation to breakeven within a 5 year period.
- 10.6 WDPL is required under its Statement of Intent and management contract to operate in a manner that achieves commercial returns for the wharf and other Council assets which it manages.

10.7 The Bylaw provides Council with the ability to:3.1.1 Set fees and charges3.1.2 Determine how the wharf is used

Both of these can be addressed by WDPL without a Bylaw in place.

- 10.8 There is currently a tension between what is in the Jackson Bay Wharf Bylaw 2001 and what is set out in the Management Contract and Statement of Intent with WDPL. In particular the Bylaw does not comfortably fit a management role where the requirement is to operate the wharf and associated facilities on a commercial basis.
- 10.9 It is also clear that the Council is empowered to manage the wharf without the Bylaw pursuant to the general power in s 12 of the Local Government Act 2002. While the wharf must be managed wholly or principally for the benefit of the district in a way that is consistent with the LGA, as a strategic asset of Council, this can be done effectively in the absence of a Bylaw. Indeed, the mandate given to WDPL by way of a statement of intent is significantly more flexible than a Bylaw put in place under the LGA 1974.
- 10.10 There is also no bar to delegating the management responsibilities in respect of the wharf to WDPL, noting that this delegation will not relieve the Council from its duty to ensure that its obligations in respect of the management of the wharf under LGA and otherwise are complied with. In this respect, while Council has transferred the management of the wharf to WDPL, at the meeting on 28 November Council retained the right to approve any recommendations from WDPL regarding the setting of fees and charges for the wharf.

### 11.0 CURRENT SITUATION

- 11.1 At its meeting on 28 November 2013 Council resolved "to use a Special Consultative Procedure to propose the revocation of the Jackson Bay Wharf Bylaw 2001 and that a Statement of Proposal be prepared."
- 11.2 A Statement of Proposal has been prepared and is attached as **Appendix 1**.

### 12.0 OPTIONS

- 12.1 Commence the special consultative procedure to revoke the Bylaw.
- 12.2 Retain the Bylaw as it is.

### 13.0 SIGNIFICANCE AND CONSULTATION

- 13.1 The revocation of a Bylaw is considered to be a significant action by virtue of the statutory requirement for consultation.
- 13.2 The special consultative procedure is specifically provided to ensure that consultation with the public occurs. Due to the process taking place over the Christmas period, six weeks has been allowed for submissions to be made, instead of the statutory requirement of one month.

### 14.0 ASSESSMENT OF OPTIONS (INCLUDING FINANCIAL IMPLICATIONS)

- 14.1 There are no financial implications for either option.
- 14.2 Retaining the existing Bylaw is not necessary to manage and operate the Jackson Bay Wharf. Revoking it removes the requirement for Council to review the Bylaw every 5 years, and enables WDPL to manage the wharf commercially. WDPL will recommend the fees and charges to Council who will have the final approval through the Annual Plan
- 14.3 Using the special consultative procedure to revoke the Bylaw means the community are provided with an opportunity to have a say on the proposal.

### 15.0 PREFERRED OPTION AND REASONS

15.1 For the reasons outlined above, in particular, the fact that a Bylaw is not needed to manage Jackson Bay Wharf, the preferred option is the Statement of Proposal attached as **Appendix 1** be adopted and the special consultative procedure commence.

### 16.0 **RECOMMENDATION**

C) <u>**THAT</u>** the Statement of Proposal including the Westland District Council Jackson Bay Wharf Bylaw 2001 be adopted and the special consultative procedure commence forthwith.</u>

**Appendix 1:** The Statement of Proposal and Bylaw to be revoked.

Tanya Winter <u>Chief Executive</u>

Appendix 1



# STATEMENT OF PROPOSAL

# WESTLAND DISTRICT COUNCIL JACKSON BAY WHARF BYLAW 2001

# **REVOCATION 2013**

### 5. <u>INTRODUCTION</u>

In accordance with Section 83 (1)(a)(i) and Section156 (1)(c) of the Local Government Act 2002 (LGA), the Westland District Council (Council) gives notice through this Statement of Proposal of its intention to revoke the Westland District Council Jackson Bay Wharf Bylaw 2001.

This Statement of Proposal outlines the reasons for the proposal to revoke the Bylaw and provides a summary of the relevant considerations taken by Council.

### 6. <u>BACKGROUND</u>

Section 145 of the LGA gives a general bylaw-making power to territorial authorities for the following purposes:

- (a) Protecting the public from nuisance
- (b) Protecting, promoting, and maintaining public health and safety
- (c) Minimising the potential for offensive behaviour in public places

The Jackson Bay Wharf Bylaw was put in place by Council in 2001 under the authority of the Local Government Act 1974. At that time the Council did not have a general power to charge for the provision of amenities and services so a bylaw was needed. The Bylaw was put in place to control the use of the wharf, to protect the wharf from damage and to recover the cost of providing a service to shipping at Jackson Bay.

The Jackson Bay wharf is one of Westland's strategic assets. Ownership of the wharf was transferred from the Crown to Council in 1998. On transfer of the wharf, Council obtained a Coastal Permit from the West Coast Regional Council for "exclusive occupation...for the purpose of the continued use of the Jackson Bay Wharf."

On 1 July 2012 management of the Jackson Bay Wharf was transferred to Westland District Property Ltd (WDPL). Ownership of the asset was retained by Council. WDPL determined that legal protections should be put in place in respect of the use of the wharf. In particular WDPL considered it proper to ensure that the wharf was used in a safe manner and that the asset was protected against damage. A Licence Agreement to Occupy Wharf Space at Jackson Bay was prepared for signature by commercial users of the wharf. This Licence Agreement is the basis upon which the wharf is currently used. These Agreements are renewed annually.

WDPL is required under its Statement of Intent and management contract with Council to operate in a manner that achieves commercial returns for the wharf and other Council assets which it manages. The current Bylaw (attached as Appendix 1) provides Council with the ability to:

- 1. Set fees and charges
- 2. Determine how the wharf is used

Both of these can be addressed by WDPL without a Bylaw in place.

There is currently a tension between what is in the Jackson Bay Wharf Bylaw 2001 and what is set out in the Management Contract and Statement of Intent with WDPL. In particular it is arguable that the Bylaw constrains the manner in which fees may be set and charged and does not comfortably fit a management role where the requirement placed on WDPL is to operate the wharf and associated facilities on a commercial basis.

It is also clear that the Council is empowered to provide amenities and services such as the wharf and to impose charges for them without the Bylaw pursuant to the general power in section 12 of the Local Government Act 2002. While the wharf must be managed wholly or principally for the benefit of the District in a way that is consistent with the LGA, as a strategic asset of Council, this can be done more effectively in the absence of a Bylaw. Indeed, the mandate given to WDPL by way of a statement of intent is significantly more flexible than a bylaw put in place under the LGA 1974.

There is also no bar to delegating the management responsibilities in respect of the wharf to WDPL, noting that this delegation will not relieve the Council from its duty to ensure that its obligations in respect of the management of the wharf under LGA and otherwise are complied with.

Accordingly, because the Licence Agreement now forms the legal agreement between WDPL and the commercial users there is no longer the need for a Bylaw. For the sake of clarity, it has therefore been decided to revoke the existing Bylaw.

The Westland District Council will set the fees and charges for the use of the Wharf and any related services.

### 7. <u>LEGISLATIVE FRAMEWORK</u>

### 7.1 <u>Report on Section 155 of the Local Government Act 2002</u>

Section 155 of the Local Government Act 2002 requires the Council, when considering a Bylaw, to determine:

- Whether a Bylaw is the most appropriate way of addressing the perceived problem;
- Whether a Bylaw is in the most appropriate form; and

• Whether it gives rise to any implications under the New Zealand Bill of Rights Act 1990.

In this case the Bylaw is proposed to be revoked. It is argued that a Bylaw is not the most appropriate way of addressing the problem of the most effective way of managing the wharf.

The Bylaw is to be revoked and therefore the issue of whether it is in the most appropriate form does not arise.

There are no issues under the New Zealand Bill of Rights Act 1990, because revoking the Bylaw will have no effect on any rights or privileges of users or on any other person.

### 8. <u>REASONS FOR THE PROPOSED CHANGES</u>

The reason for revoking the Bylaw is because it is not required in order to manage the Jackson Bay Wharf. This can be appropriately done with the commercial users through a Licence Agreement to Occupy Wharf Space.

### 9. AVAILABILITY AND DISTRIBUTION

A copy of the proposal and the current Bylaw are available on the Council's website <u>www.westland.govt.nz</u> or from the Westland District Council Office, 36 Weld Street, Hokitika and at the Westland District Library, 20 Sewell Street, Hokitika.

### 10. <u>RIGHT TO MAKE SUBMISSIONS AND BE HEARD</u>

Any person or organisation has a right to be heard in regard to this proposal. The Council is using the Special Consultative Procedure set out in Section 83 of the Local Government Act 2002.

Anyone may make a submission about the proposal to revoke the Westland District Council Jackson Bay Wharf Bylaw 2001.

The period for making written submissions will open on Monday 23 December 2013 and will close at 5.00 pm on Friday 7 February 2014. Submissions must be sent to the Westland District Council, Private Bag 704, Hokitika 7842, or emailed to <u>consult@westlanddc.govt.nz</u>

Tanya Winter <u>Chief Executive</u>

# **Appendix 1**



### WESTLAND DISTRICT COUNCIL JACKSON BAY WHARF BYLAW

A Bylaw to control the use of the wharf, to protect it from damage and to recover the cost of providing a service to shipping.

In pursuance of the powers vested in it by the Local Government Act 1974 and all other enabling powers the Westland District Council hereby makes this Bylaw.

### <u>Analysis</u>

- 1. Short Title
- 2. Commencement
- 3. Interpretation
- 4. Fees and Charges
- 5. Use of Wharf
- 6. Traffic on Wharf
- 7. Miscellaneous
- 8. Offences
- 9. Penalties

#### 1.0 Short Title

1.1 This Bylaw may be cited as the Jackson Bay Wharf Bylaw.

### 2.0 <u>Commencement</u>

2.1 This Bylaw shall come into force 14 days after its adoption.

#### 3.0 Interpretation

### 3.1 In this Bylaw, unless the context otherwise requires:

"Council" means the Westland District Council and includes any person, authorised by the Council, to act on its behalf;

"Master" in relation to any vessel includes any person in charge of that vessel;

"Owner" in relation to a vessel, includes an agent and also includes a charterer.

"Vehicle" and "Heavy motor vehicle" have the same meanings as they respectively have in Section 2 (1) of the Land Transport Act 1998;

"Vessel" means every description of ship, boat or craft used in navigation whether or not it has any means or propulsion and regardless of that means; and includes a barge;

"Wharf" means the structure owned by the Council and operated by it for local shipping at Jackson Bay at latitude 43° 58' 31" and longitude 168° 36' 50"

"Registered length" or "length" in relation to any vessel means the length of that vessel measured from the foreside of the head of the stem to the afterside of the head of the stern post, or to the foreside of the head of the rudder stock if no stern post is provided;

### 4.0 Fees and Charges

- 4.1 The Council may from time to time by resolution fix fees and charges payable for all or any of following purposes:
  - (a) To provide funds for the maintenance and renewal of the wharf and any associated works, and facilities and providing any associated services.
  - (b) To defray the cost and expenses incurred by the Council in administering, policing and protecting the wharf and any associated works, facilities and services.

- 4.2 Any such fees and charges may be calculated according to the amount or nature of freight loaded or discharged at the wharf or of the vessel's tonnage, length or character or a combination of these factors.
- 4.3 The master of any vessel that berths at the wharf shall be liable for any berthage fees or charges fixed under this Bylaw. In the case of non-payment of the berthage fee the owner of the vessel shall be liable for such fees.
- 4.4 The fees and charges payable under this Bylaw shall be payable to the Westland District Council at Hokitika within 28 days of the fee or charge being incurred and shall be accompanied by a statutory declaration made in a form prescribed by Council.
- 4.5 Any fees or charges that are unpaid after 28 days shall incur an additional penalty for late payment. The penalty shall be 5 percent of the fee or charge outstanding at the close of each period of 28 days from the date of it being incurred.

### 5.0 Use of Wharf

- 5.1 The master of every vessel that uses the wharf shall ensure that the vessel remains alongside the wharf only for the time necessary to load or discharge goods, or to take on fuel, fresh water or stores or to undertake emergency repairs
- 5.2 Notwithstanding sub clause (1) of this Bylaw the Council may at any time instruct the master of any vessel to remove the vessel from the wharf.
- 5.3 The master of any vessel arriving at the wharf shall use sufficient fenders and mooring ropes to protect the wharf from damage.
- 5.4 Every person who wilfully or negligently destroys or damages the wharf shall be liable for the amount of that destruction or damage or any loss or expenses caused to or incurred by the Council in any Court of competent jurisdiction.

#### 6.0 Traffic On Wharf

- 6.1 The Council in the interest of the safety of users of the wharf and to protect the wharf from damage may from time to time by resolution:
  - > restrict the maximum speed of any vehicle using the wharf
  - > limit the number of vehicles which may use the wharf at any one time,
  - restrict the use of heavy vehicles,
  - prohibit the parking, stopping or standing of vehicles on the wharf except for the purpose of loading supplies on to ships berthed at the wharf or to pick-up produce discharged from such ships.

6.2 Any such restrictions, limitations or prohibitions shall be displayed by notices or signs erected at the landward side of the wharf.

#### 7.0 Miscellaneous

- 7.1 No person shall place or store property or deposit rubbish on the wharf except in a receptacle or receptacles provided for that purpose
- 7.2 The Council may erect such notice boards and signs as it deems necessary on the wharf.
- 7.3 All lawful instructions, restrictions or prohibitions contained on a notice board or signs erected under this Bylaw shall be complied with at all times.
- 7.4 No person shall without the consent of Council place any placard or notice upon the wharf.
- 7.5 No person shall interfere with, damage or deface any noticeboard erected by the Council.

#### 8.0 Offences

- 8.1 Every person committing an offence against this Bylaw who without reasonable excuse:
  - (a) Fails, refuses or neglects to comply in all respects with any lawful instructions or demands made pursuant to this Bylaw by the Council or any person acting under its authority.
  - (b) Fails to pay any fees, charges or penalties payable pursuant to this Bylaw by the date they become payable.
  - (c) Makes a false declaration under clause 4.4 of this Bylaw.
  - (d) Wilfully or negligently destroys, damages or otherwise interferes with the wharf or any part thereof or anything forming part of or connected with the wharf.
  - (e) Fails to comply with or does any act in contravention of any condition, duty or obligation imposed by this Bylaw.
  - (f) Fails to comply with or does any act in contravention of any prohibition, restriction or limitation laid down or imposed by this Bylaw.
  - (g) Molests or makes use of threatening language to any officer or person exercising any power or duty under this Bylaw and acting under the authority of the Council.

### 9.0 Penalties

9.1 Every person who commits an offence against this Bylaw shall be liable to a fine not exceeding \$500.

The foregoing Bylaw was duly made by the Westland District Council by a resolution passed at a meeting of the Council held on 15<sup>th</sup> March, 2001 and (meantime having been publicly notified) confirmed as a special order at a subsequent meeting of the Council held on 19<sup>th</sup> April, 2001.

))))

The Common Seal of the Westland District Council was affixed in the presence of:

Mayor

General Manager

This Bylaw was reviewed pursuant to Section 158 of the Local Government Act 2002 and was confirmed on 19 June 2008.

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- DATE: 19 December 2013
- TO: Mayor and Councillors
- **FROM:** i-SITE Manager

### CREDIT CARD LIMIT INCREASE

### 1.0 SUMMARY

- 1.1 The purpose of this report is to increase the limit of the i-SITE Manager's Council credit card from \$5,000 to \$10,000.
- 1.2 This issue arises from the \$5,000 limit being reached before automatic payment has been made (on the 20<sup>th</sup> of every month) and more flight bookings requested.
- 1.3 The Council is required to give effect to the purpose of local government as prescribed by section 10 of the Local Government Act 2002. That purpose is:
  - (a) To enable democratic local decision-making and action, by and on behalf of, communities; and
  - (b) To meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses.
- 1.4 Council seeks to meet this obligation and the achievement of the District Vision set out in the Long Term Plan 2012-22. The matters raised in this report relate to those elements of the vision identified in the following table.

Vision's Objectives	Achieved By				
Having inspirational leadership	Efficient transacting of business				
	assists in the effective operation of				
	Council.				

1.5 This report concludes by recommending that Council increase the i-SITE Manager's Council credit card limit from \$5,000 to \$10,000.

### 2.0 BACKGROUND

- 2.1 The purpose of the i-SITE Manager's Council credit card is for effective administration of all flights and accommodation bookings for Council employees, Councillors and the Mayor. Once the statement has been received, individual codes are entered and the statement is authorised and signed off by 'one up' or the Chief Executive. Accommodation is only booked on the credit card if the Hokitika i-SITE does not have an account with the accommodation provider.
- 2.2 There is limited use of the card for i-SITE business.

### 3.0 CURRENT SITUATION

3.1 No flight or accommodation bookings can be made unless an early payment is authorised because the credit limit has been reached.

### 4.0 **OPTIONS**

- 4.1 Leave limit at \$5,000.
- 4.2 Increase limit to \$10,000.

### 5.0 SIGNIFICANCE AND CONSULTATION

- 5.1 This matter is administrative and therefore of low significance.
- 5.2 No consultation is required.

### 6.0 ASSESSMENT OF OPTIONS (INCLUDING FINANCIAL IMPLICATIONS)

- 6.1 Leave limit at \$5,000 if this limit is reached before month end, no flight bookings will be able to be made until the outstanding balance is paid and funds are available the month after.
- 6.2 Increase limit to \$10,000 recognises the true volume of transactions that are being processed this way.
- 6.3 Credit cards are administratively efficient and provide clear audit trails of transactions. Despite their benefits the community perceives them to be a

sign of reckless spending. Council's controls this spending through the setting of budgets and monitoring of budgets.

### 7.0 PREFERRED OPTION AND REASONS

7.1 Raising the credit card limit is preferred as the most efficient way for Council to complete these necessary transactions.

### 8.0 **RECOMMENDATIONS**

- A) <u>**THAT</u>** the limit on the credit card is increased to \$10,000.</u>
- B) <u>**THAT</u>** the Delegations Manual be updated to reflect this decision.</u>

Lisa De Rooy <u>i-SITE Manager</u>