

AGENDA

Council

Council Chambers

Wednesday 20 March 2013 commencing at 9.00 am

Her Worship the Mayor, M.H. Pugh (Chairperson)
Deputy Mayor Councillor B.O. Thomson
Councillors J.G. Birchfield, A.N. Bradley,
J.H. Butzbach, K.J. Eggeling,
M.D. Montagu, K.R. Scott,
F.I.W. Stapleton, C.A. van Beek.



Special Council Agenda

NOTICE IS HEREBY GIVEN THAT A SPECIAL MEETING OF THE WESTLAND DISTRICT COUNCIL WILL BE HELD IN THE COUNCIL CHAMBERS, 36 WELD STREET, HOKITIKA ON WEDNESDAY 20 MARCH 2013 COMMENCING AT 9.00 AM

Tanya Winter Chief Executive

13 March 2013

Council Vision

"Westland will, by 2030, be a world class tourist destination and have industries and businesses leading through innovation and service.

This will be achieved by:

- Involving the community and stakeholders
- Having inspirational leadership
- Having expanded development opportunities
- Having top class infrastructure for all communities
- · Living the '100% Pure NZ' brand

Council by-line in promoting Westland: "Westland, the last best place"

Purpose:

The Council is required to give effect to the purpose of local government as prescribed by section 10 of the Local Government Act 2002. That purpose is:

- (a) To enable democratic local decision-making and action, by and on behalf of, communities; and
- (b) To meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses.

1. MEMBERS PRESENT AND APOLOGIES

1.1 Apologies

Councillor A.M. Hurley.

- 1.2 Register of Conflicts of Interest
- 2. BUSINESS
 - 2.1 Draft 2013/2014 Annual Plan: Omnibus Report

(Pages 4-59)

2.2 Solid Waste

(Pages 60-82)

3. MATTERS TO BE CONSIDERED IN THE 'PUBLIC EXCLUDED SECTION'

Resolutions to exclude the public: Section 48, Local Government Official Information and Meetings Act 1987.

Council is required to move that the public be excluded from the following parts of the proceedings of this meeting, namely:

3.1 Annual Plan Matters

The general subject of the matters to be considered while the public are excluded, the reason for passing this resolution in relation to each matter and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

Item No.	Minutes/ Report of	General subject of each matter to be considered	Reason for passing this resolution to each matter	Ground(s) under Section 48(1) for the passing of this resolution
1.	Report	Annual Plan Matters	Good reasons to withhold exists under Section 7.	Section 48(1)(a)

Report



DATE:

15 March 2013

TO:

Mayor and Councillors

FROM:

Manager Planning and Regulatory

2013/14 DRAFT ANNUAL PLAN: OMNIBUS REPORT

1.0 SUMMARY

- 1.1 The purpose of this report is to provide Council with sufficient information to proceed to the inclusion of various matters in the Draft Annual Plan.
- 1.2 This issue arises from work that has come out of previous Council meetings and the workshop held on 6 March 2013.
- 1.3 The Council is required to give effect to the purpose of local government as prescribed by section 10 of the Local Government Act 2002 Amendment Act 2012. That purpose is:
 - (a) To enable democratic local decision-making and action, by and on behalf of, communities; and
 - (b) To meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses.
- 1.4 Council seeks to meet this obligation and the achievement of the district vision set out in the Long Term Plan 2012-22. The matters raised in this report relate to those elements of the vision identified in the following table.

Vision's Objectives	Achieved By
Involving the community and stakeholders Having inspirational leadership Having expanded development opportunities Having top class infrastructure for all communities Living the '100% Pure NZ' brand	understood Annual Plan that is subject to a Special Consultative

- 1.5 Section 95 of the Local Government Act 2002 requires Council to prepare and adopt an Annual Plan each financial year. The purposes of the Annual Plan are provided for in Section 95 (5) of the Act.
- 1.6 This report concludes by recommending that Council:
 - A. Instruct the Chief Executive to bring further reports as required by Council to the 11 April 2013 meeting.
 - B. Adopt the recommendations herein for the purposes of giving direction to the Chief Executive.

2.0 BACKGROUND

2.1 Council has been briefed on the financial situation identified in the 2011/12 Annual Report. In addition Council has work-shopped (on 6 March 2013) a number of financial matters that will need to be included in the Draft Annual Plan.

3.0 CURRENT SITUATION

- 3.1 As a result of the outcome of the 2011/12 Annual report, Council has reviewed all spheres of expenditure and reviewed income and financial management priorities and as a result of Council discussion and management investigation a number of financial priorities need to be resolved for addition to the Draft Annual Plan as provided for in the following sections to this plan.
- 3.2 The timetable for the rest of the Annual Plan process is:

11 April	-	Further debate and consideration of final proposed
		details.
24 April	-	Adopt Draft Annual Plan as a Proposal.
30 April	-	Commence Special Consultative Procedure.
30 May	-	Special Consultative Procedure ends.
05 June	-	Hearing of submissions.
06 June	-	Consideration of submissions.
18 June	-	Final debate on content of Proposed Plan.
27 June	-	Adoption of 2013-14 Annual Plan.

4.0 CORE BUDGETS

- 4.1 A copy of the core operating budgets is attached as **Appendix 1** (Pages 10-29).
- 4.2 Management advice is that the core operating budgets be reviewed in detail.

4.3 Recommendation:

THAT the core operating budget be approved.

5.0 FINANCIAL MANAGEMENT PRINCIPLES

5.1 Attached as **Appendix 2 (Pages 30-32)** is a report prepared by the Acting Group Manager - Corporate Services.

5.2 Recommendation:

THAT the Financial Management Principles be adopted.

6.0 RURAL FIRE

- 6.1 Council has considered costs associated with the continuing provision of the rural fire service. Council has an obligation to provide for a rural fire force in Zone 5. The rural fire force is based at the Westroads Kaniere Depot and fulfills a statutory duty.
- 6.2 Council also has fire "parties" at Kokatahi and Haast, both of which are by way of the general rate. Projected 2013-14 costs are: Kokatahi- \$10,715, Kaniere and Zone- \$18,360 and Haast- \$12,705.
- 6.3 There are significant costs associated with, in particular, the provision of personal protection equipment for all those associated with rural fire operations. If the Kokatahi and Haast parties are to continue to be part of the Westland Rural Fire scene then they must be compliant with National Rural Fire Authority requirements and sufficient training and gear is required on a continuing basis.
- 6.4 The Rural Fire Force at Kaniere has not been called out in two years. It is compliant with National Rural Fire Authority requirements.
- 6.5 The Kokatahi and Haast parties are called out from time to time for fires and motor vehicle accidents. They are not compliant with Rural Fire Authority standards but readily could be.
- 6.6 Council has the option of ceasing with one or both of the Kokatahi or Haast parties. The cost savings in not funding Kokatahi and Haast fire parties are in the order of \$13,555 for the 2013-14 year. Council needs to consider the wider needs of the community.

6.7 Recommendation:

THAT Council continue to support the Kokatahi and Haast fire parties.

7.0 CIVIL DEFENCE

7.1 Council has requested further information on the civil defence Farmside satellite phones. The phone system was installed in 2010 by CDEM to provide a robust communication system for the West

Coast. The system was funded for three years and the funding ceases on 30 June. The cost for the 2012-13 year will be \$7,452 plus operational costs (minimal except in an emergency). Each site costs \$1,608 each year. There are three identified options.

- 7.2 Option 1 is to purchase the Westland part of the system at a cost of \$7,400 and pay a \$1,200 annual charge plus usage. The first year would be \$8,600 plus usage and subsequent years would be \$1,200 plus usage.
- 7.3 Option 2 is that the Haast system could be removed which would save a single site cost.
- 7.3 Option 3 is that the entire system could be removed and replaced with an improved VHF link. Such an improved link would be in the order of \$15,000 plus licence fees.
- 7.4 Indications are that if the system is removed prematurely then Council would need to refund the "incentive grant" made over the last three years. The reason that the grant was initially made was that the system installed was a reasonable and helpful communication tool for the District that is supported by the Ministry and the Group.

7.5 Recommendation:

THAT the agreement with Farmside stays in place.

8.0 PROJECTS

8.1 Attached as **Appendix 3 (Pages 33-40)** is a report prepared by the Group Manager Operations detailing all operating and capital projects to be included in the 2013-14 Draft Annual Plan.

8.2 Recommendation:

THAT the operating and capital projects are approved as amended for inclusion in the 2013-14 Draft Annual Plan.

9.0 UNFUNDED DEPRECIATION

9.1 A report and attachment prepared by the Acting Group Manager - Corporate Services is attached as **Appendix 4** (Pages 41-47).

9.2 Recommendation:

THAT the "Austerity Depreciation Funding Policy" be adopted.

10.0 DEBT OVERVIEW

10.1 A report prepared by the Acting Group Manager - Corporate Services is attached as **Appendix 5** (Pages 48-51).

10.2 Recommendation:

THAT the information be received.

11.0 RESERVES AND SEPARATE FUNDS

11.1 A report prepared by the Acting Group Manager - Corporate Services is attached as **Appendix 6** (Pages 52-57).

11.2 Recommendation:

THAT Council approve:

- A. The list of restricted reserves listed in the table "Restricted Reserves Balances March 2013".
- B. The list of Council created reserves listed in the table "Council Created Reserves March 2013".
- C. That all reserves be funded from the Westpac Bonds.

12.0 STRATEGIC ASSETS TRANSFER

12.1 Attached as **Appendix 7 (Pages 58-59)** is a report prepared by the Acting Corporate Services Group Manager relating to the transfer of strategic assets.

12.2 Recommendations:

- A. **THAT** Council continue to proceed with the proposal to transfer the following assets and advise this intention in the Annual Plan:
 - Hokitika and Ross Elderly Housing
 - Hokitika Swimming Pool
 - Ross Squash Courts
 - Kumara Sports Grounds and Toilets
 - Jackson Bay Wharf
- B. **THAT** Council budget \$45,000 from rates for the preparation of the business case, SCP and LTP amendment.
- C. **THAT** Hokitika Swimming Pool, Elderly Housing and Jackson Bay Wharf continue under the existing management contracts, until a decision is made on this proposal.

13.0 OPTIONS

- 13.1 Council can approve the 2013-14 Draft Annual Plan with the amendments identified.
- 13.2 Council can delay the approval of the 2013-14 Draft Annual Plan at this time and request staff to provide additional information and reports.

14.0 SIGNIFICANCE AND CONSULTATION

14.1 At this time the significance of the 2013-14 Draft Annual Plan is low as the Plan will proceed in due course to the special consultative procedure and adoption.

15.0 RECOMMENDATIONS

- A. **THAT** Council instructs the Chief Executive to bring further reports as required by Council to the 11 April 2013 meeting.
- B. <u>THAT</u> Council adopt the recommendations herein for the purposes of giving direction to the Chief Executive.

Appendix 1: 2013-14 Core Operating Budgets.

Appendix 2: 2013-14 Budget - Financial Management Principles.

Appendix 3: Operational and Capital Projects.

Appendix 4: Unfunded Depreciation.

Appendix 5: Debt Overview.

Appendix 6: Reserves and Separate Funds.

Appendix 7: Strategic Assets Transfer.

Richard Simpson

Manager: Planning and Regulatory

Appendix 1



DATE:

14 March 2013

TO:

Mayor and Councillors

FROM:

Chief Financial Officer

CORE OPERATING BUDGETS

NOTES

- 1) All activity managers have gone through their budgets and identified the minimum income and expenditure required to maintain existing service levels. The Executive Team has also reviewed these budgets to ensure that no unnecessary expenditure has been included.
- 2) Whilst the activity budgets should be in line with the Long Term Plan 2012/13 budget, some individual cost centres have ben been moved from activities and this results in some of the budgets not matching the Long Term Plan Budgets. An example of this is changing the Carnegie Building from Community Halls and Buildings to the Land and Buildings, and Community Garden from Parks and Reserves to Community Development. Unfunded Depreciation for the 2012/13 year has also not been included in the detailed budgets however it is included in the 2013/104 budgets.
- 3) Interest expenses has not yet been distributed to its relevant activities and is shown as a total in the Interest and Dividend budgets. A principal repayment on the asset portion of the debt has been included as a total figure in the Interest and Dividends budget. (see debt report).
- 4) Where there is no percentage stated in the summary activity tables this indicates that this activity is entirely self-funded and does not required a rates contribution.
- 5) The column Actual Current YTD refers to the actual figures to 31 December 2012. The column LTP budgets 2012/13 is the detailed income and expenditure which was summarised in the Long Term Plan. Expenditure is based on a reasonable estimate of the expenditure needed to operate an activity, having regard to prosed services levels, historic costs and know price levels. All activity managers are expected to understand their detailed budgets and explain exactly what expenditure these incur and income relate to.
- 6) Overheads are allocated to activities. These are the direct costs of other activities, (Corporate Services, Chief Executive, IT, Senior Managers). A change in overheads can only occur if the direct costs in these activities is reduced.

The rates increase is 21% which includes projects. There is an unallocated rates requirement figure of \$308,427 which makes up the total rates struck for the year 2012/13.

Tracy O'Malley
Chief Financial Officer

ACTIVITIES	2012/13 LTP Budget	2013/14 Same Service Level	Rates Requirement
Library	422,057	427,649	1%
Museum	216,757	238,686	10%
1-Site	22,184	146,378	560%
Events	(13,612)	(4,329)	
Corporate Planning	(25,000)	173,592	794%
Swimming Pool Hokitika	229,000	229,000	0%
Swimming Pool Depreciation	0	19,573	
Ross Swimming Pool	8,157	24,089	195%
Elderly Housing	0	22,501	100%
Community Halls & Buildings	62,596	99,240	59%
Parks & Reserves	331,369	351,373	6%
Cemeteries	50,700	33,101	-35%
Safer Community Council	51,227	12,819	-75%
Community Assistance	228,216	140,193	-39%
Community Development	295,745	163,668	-45%
Inspections & Compliance	220,693	214,244	-3%
Resource Management	244,395	180,053	-26%
Animal Control	4,563	13,328	192%
Emergency Management	100,034	96,432	-4%
Transportation	1,205,710	1,203,222	0%
Water Supply	842,702	857,579	2%
Wastewater	737,820	964,642	31%
Stormwater	467,000	570,555	22%
Solid Waste Management	886,725	1,197,565	35%
Community Township Development	329,000	297,525	-10%
Land & Buidlings	50,613	99,184	96%
Public Toilets	180,851	210,972	17%
Democracy	686,571	763,647	11%
Interest & Dividends	(331,500)	643,000	-294%
Remainder of Rates Allocation	308,427		
Total	7,813,000	9,389,480	20.2%

Capital Projects affecting rates

495,500

Rates Difference	7,813	9,884	21.0%
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	L	Library		
	LTP Budget S	Budget Same Service Level	2013/14 Net Rates Increase to same service	
Operating Revenue	24,000	28,673		
Less Operating Expenditure	446,057	456,322		
Net Rates Requirements	422,057	427,649	1%	
Capital Expenditure		-		

	Museum			
	2012/13	2012/13 2013/14 2013/14		
	LTP Budget \$	Budget Same Service Level \$	Net Rates Increase to same service %	
	\$		76	
Operating Revenue	47,100	41,000		
Less Operating Expenditure	263,857	279,686		
Net Rates Requirements	216,757	238,686	10%	
Capital Expenditure				

		l-site	
	2012/13 LTP Budget \$	Budget Same Service Level	2013/14 Net Rates Increase to same service %
Operating Revenue	371,828	186,000	
Less Operating Expenditure	349,644	332,378	
Net Rates Requirements	22,184	146,378	560%
Capital Expenditure			

	Events 2012/13 2013/14 2013/14 Budget Net Rate		
	LTP Budget \$	Same Service Level	Increase to same service
Operating Revenue	481,388	491,500	
Less Operating Expenditure	495,000	487,171	
Net Rates Requirements	(13,612)	(4,329)	-
Capital Expenditure			-

	Cor	porate Plann	ing
	LTP Budget	Budget Same Service Level	2013/14 Net Rates Increase to same service %
Operating Revenue	141,356	-	
Less Operating Expenditure	116,356	173,592	
Net Rates Requirements	(25,000)	173,592	-794%
Capital Expenditure			1

	Hokit	Hokitika Swimming Pool		
	LTP Budget \$	2013/14 Budget Same Service Level \$	2013/14 Net Rates Increase to same service %	
Operating Revenue	ł	-		
Less Operating Expenditure	229,000	229,000		
Net Rates Requirements	229,000	229,000	-	
Capital Expenditure			_	

		Hokitika Swimming Pool Depreciation Only		
	LTP Budget \$	2013/14 Budget Same Service Level \$	2013/14 Net Rates Increase to same service %	
Operating Revenue				
Less Operating Expenditure		19,573		
Net Rates Requirements		19,573	4	
Capital Expenditure			3	

	Ross Swimming Paol		
	2012/13	2013/14	2013/14
	LTP Budget	Budget Same Service Level	Net Rates Increase to same service
	\$	\$	%
Operating Revenue	_	-	
Less Operating Expenditure	8,157	24,089	
Net Rates Requirements	8,157	24,089	195%
Capital Expenditure			-

	/E	Eldery Housing		
	LTP Budget	Budget Same Service Level	2013/14 Net Rates Increase to same service %	
Operating Revenue		-	j	
Less Operating Expenditure	*	22,501		
Net Rates Requirements	-	22,501	100%	
Capital Expenditure				

	Commu	Community Halls & Buildings		
	LTP Budget \$	Budget Same Service Level	2013/14 Net Rates Increase to same service %	
Operating Revenue	-	12,780		
Less Operating Expenditure	62,596	112,020		
Net Rates Requirements	62,596	99,240	59%	
Capital Expenditure	-	-	-	

		Parks & Rese	rves
jî	2012/13 LTP Budget \$	2013/14 Budget Same Service Level	2013/14 Net Rates Increase to same service %
Operating Revenue	6,960	6,900	
Less Operating Expenditure	338,329	358,273	
Net Rates Requirements	331,369	351,373	6%
Capital Expenditure		48	(4)

		Cemeteries		
	2012/13	2013/14 Budget	2013/14	
	LTP Budget \$	Same Service Level	Net Rates Increase to same service %	
Operating Revenue	36,300	35,900		
Less Operating Expenditure	87,000	69,001		
Net Rates Requirements	50,700	33,101	-35%	
Capital Expenditure	-			

	Safer Community Council		
	LTP Budget	Budget Same Service Level	2013/14 Net Rates Increase to same service
	\$	\$	%
Operating Revenue	17,000	18,000	. ;
Less Operating Expenditure	68,227	30,819	-
Net Rates Requirements	51,227	12,819	-75%
	ļ		
Capital Expenditure			_

	Cami	Community Assistance		
	LTP Budget	2013/14 Budget Same Service Level \$	2013/14 Net Rates Increase to same service %	
Operating Revenue	130,001	124,000	li.	
Less Operating Expenditure	358,217	264,193		
Net Rates Requirements	228,216	140,193	-39%	
Capital Expenditure			-	

	Community Development		
	2012/13	2013/14	2013/14
	LTP	Budget Same Service	Net Rates Increase to
	Budget	Level	same service
	\$	\$	76
Operating Revenue	-	_	
Less Operating Expenditure	295,745	163,668	·
Net Rates Requirements	295,745	163,668	-45%
Capital Expenditure			-

	Inspections & Compliance		
	2012/13 LTP Budget \$	2013/14 Budget Same Service Level \$	2013/14 Net Rates Increase to same service %
Operating Revenue	554,424	541,660	
Less Operating Expenditure	775,117	755,904	
Net Rates Requirements	220,693	214,244	-3%
Capital Expenditure			

	Resource Management		
	LTP Budget	2013/14 Budget Same Service Level	2013/14 Net Rates Increase to same service
Operating Revenue	128,176	156,000	ı
Less Operating Expenditure	372,571	336,053	
Net Rates Requirements	244,395	180,053	-26%
Capital Expenditure			2

6 4 - 1 5 1 1	A	Animal Control		
	2012/13 LTP Budget \$	2013/14 Budget Same Service Level	2013/14 Net Rates Increase to same service %	
Operating Revenue	87,000	87,200		
Less Operating Expenditure	91,563	100,528		
Net Rates Requirements	4,563	13,328	192%	
Capital Expenditure		•	-	

	Eme	Emergency Management		
	2012/13	2013/14	2013/14	
	LTP Budget	Budget Same Service Level	Net Rates Increase to same service	
	\$	\$	%	
	1			
Operating Revenue	1,500	-		
Less Operating Expenditure	101,534	96,432		
Net Rates Requirements	100,034	96,432	-4%	
Capital Expenditure		950	()	

		Transportation		
	2012/13	2013/14	2013/14	
	LTP Budget S	Budget Same Service Level S	Net Rates Increase to same service	
Operating Revenue	2,839,290	2,820,000		
Less Operating Expenditure	4,045,000	4,023,222		
Net Rates Requirements	1,205,710	1,203,222	0%	
Capital Expenditure		_	-	

	Water Supply		
	LTP Budget	2013/14 Budget Same Service Level	2013/14 Net Rates Increase to same service %
Operating Revenue	1,179,298	1,150,000	
Less Operating Expenditure	2,022,000	2,007,579	
Net Rates Requirements	842,702	857,579	2%
Capital Expenditure		193	

		Wastewater	
	2012/13 LTP Budget \$	Budget Same Service Level	2013/14 Net Rates Increase to same service
Operating Revenue	63,000	30,000	
Less Operating		·	
Expenditure	800,820	994,642	
Net Rates Requirements	737,820	964,642	31%
Capital Expenditure	_	-	_

		Stormwater		
	2012/13	2013/14	2013/14	
		Budget		
	LTP	Same Service	Net Rates Increase to	
	Budget	Level	same service	
	\$	\$	%	
Operating Revenue	20,000	-		
Less Operating Expenditure	487,000	570,555		
Net Rates Requirements	467,000	570,555	22%	
Capital Expenditure	-	741	121	

	Solid Waste Management		
	2012/13	2013/14	2013/14
	LTP	Budget Same Service	Net Rates Increase to
	Budget \$	Level \$	same service %
Operating Revenue	1,236,358	779,550	
Less Operating Expenditure	2,123,083	1,977,115	
Net Rates Requirements	886,725	1,197,565	35%
Capital Expenditure	-	-	-

	Community Township Development		
	2012/13 LTP Budget \$	2013/14 Budget Same Service Level \$	2013/14 Net Rates Increase to same service %
Operating Revenue	-	-	
Less Operating Expenditure	329,000	297,525	
Net Rates Requirements	329,000	297,525	-10%
Capital Expenditure	_	-	

	La	ınd & Buildir	ngs
	LTP Budget	2013/14 Budget Same Service Level \$	2013/14 Net Rates Increase to same service %
Operating Revenue	-	5,500	
Less Operating Expenditure	50,613	104,684	
Net Rates Requirements	50,613	99,184	96%
Capital Expenditure	-		-

- 3 4115-		Public Toilets		
	LTP Budget \$	2013/14 Budget Same Service Level \$	Net Rates Increase to same service %	
Operating Revenue	-	-	1	
Less Operating Expenditure	180,851	210,972	0 2 5	
Net Rates Requirements	180,851	210,972	17%	
Capital Expenditure	-	-	-	

	Democracy		
71	2012/13 LTP Budget \$	2013/14 Budget Same Service Level	2013/14 Net Rates Increase to same service %
		· · · · ·	70
Operating Revenue	1,500	1,500	
Less Operating Expenditure	688,071	765,147	-
Net Rates Requirements	686,571	763,647	11%
Capital Expenditure			

	Co	porate Serv	ices
	LTP Budget	2013/14 Budget Same Service Level	2013/14 Net Rates Increase to same service %
Operating Revenue	112,700	1,791,434	
Less Operating Expenditure	1,482,020	1,791,434	
Net Rates Requirements	1,369,320	0	
Capital Expenditure		726	<u> </u>

7 - 7 - 7 - 7 - 7 - 7 - 7 - 7 - 7 - 7 -	Planning & Regulatory Manager		
	2012/13 LTP Budget	2013/14 Budget Same Service Level	2013/14 Net Rates Increase to same service
	\$	\$	%
Operating Revenue	5,000	462,987	ļ
Less Operating Expenditure	361,057	462,987	
Net Rates Requirements	356,057	0	
Capital Expenditure	-	-	-

	Interest and Dividends		
}	2012/13	2013/14	2013/14
	LTP Budget	Budget Same Service Level	Net Rates Increase to same service
	\$	\$	%
Operating Revenue	841,500	687,000	
Less Operating Expenditure	510,000	1,330,000	
Net Rates Requirements	(331,500)	643,000	294%
Principal Repayment	-	-	

Operations Administration						
2012/13 LTP Budget \$	2013/14 Budget Same Service Level \$	2013/14 Net Rates Increase to same service %				
10,000	795,408					
681,078	795,408					
671,078	- 0					
	2012/13 LTP Budget \$ 10,000 681,078	2012/13				

	Chief Executive						
	LTP Budget	2013/14 Budget Same Service Level	2013/14 Net Rates Increase to same service				
	\$	\$	%				
Operating Revenue	6,500	392,562					
Less Operating Expenditure	378,702	392,562					
Net Rates Requirements	372,202						
Capital Expenditure		(4)	æ				

	li i						
	2012/13 LTP Budget	Budget Same Service Level	2013/14 Net Rates Increase to same service				
	\$	\$	%				
Operating Revenue	2,600	228,990					
operating nevertae	2,000	220,330					
Less Operating Expenditure	123,078	228,990					
Net Rates Requirements	120,478	- 0					
Capital Expenditure	-	-	-				

Appendix 2



DATE: 14 March 2013

TO: Mayor and Councillors

FROM: Acting Group Manager – Corporate Services

2013/14 BUDGET - FINANCIAL MANAGEMENT PRINCIPLES

Recent adverse financial results and investigations have identified financial management practices need improvement to create greater accuracy and transparency. The Local Government Act requires Council to produce a balanced budget and be prudent. It is recognised that a balanced budget in its pure sense is not always prudent and it is a requirement of an LTP to include a "statement concerning balancing of budget" which explains why council considers it prudent to not balance a budget in any particular year.

The following principles are being applied in the development of the 2013/14 Annual Plan.

Revenue (including investment income)

- 1. Operating revenue will be budgeted realistically based on previous experience.
- 2. Stretched targets may be budgeted, in the context of realistic, documented plans/business cases. These should consider the risks and uncertainties of achieving new revenue and the financial implications of not achieving the new budgets.
- 3. Uncertain revenue may be budgeted and transferred to reserves, so that, only when the revenue is earned does Council spend it.

Expenditure

- 1. Expenditure is based on a reasonable estimate of the expenditure needed to operate an activity, having regard to proposed service levels, historic costs and known price levels.
- 2. Employment cost budgets are based upon actual contracted costs plus vacant positions at estimated market price.
- 3. Depreciation is assumed to be funded, for the future renewal of assets, unless otherwise resolved by Council.
- 4. Changes in service level are approved by Council.

Debt

- 1. Debt funding is approved by Council.
- 2. Officers are delegated to draw down debt funding approved in an Annual Plan
- 3. Debt is used for funding long term investments in equities and assets.

- 4. Debt may be used for funding operating expenses only after very careful consideration of whether it is prudent with particular regard to the financial impact on future ratepayers.
- 5. Interest costs are budgeted based on forecast debt, at interest rates based on contracted prices and for floating rates the I year swap rate plus 75 points.
- 6. Where actual costs are lower than budgeted costs, the remaining budget shall be applied to debt repayment.

Rates

- 1. Rates are calculated according to the revenue and financing policy.
- 2. Rates are a direct calculation from the budgets without any amendment other than an amendment made with the knowledge of Council to the budget.

Reserves

- 1. Reserves are funded from the Westpac Bonds.
- 2. During the course of the year the bonds will gain in value, but not deliver a cash return.
- 3. Reserves currently not funded, will be funded from the growth in the bonds.
- 4. Reserve balances will grow by interest calculated the weighted average 90 day bill rate, paid quarterly into the reserve.
- 5. The interest growth for the reserves will be funding from the growth in value of the bonds.
- 6. During 2013/14 new depreciation reserves will grow quarterly. Interest will be earned on those reserves calculated based on the average 90 day bill rate. This will be funded from external interest revenue (or deficit reserves internal borrowing) for 2013/14.
- 7. Interest will be charged on any reserve in deficit at Council's weighted average cost of asset term debt.
- 8. No funds shall be withdrawn from the Westpac Bonds or any reserve unless provided for in the Annual Plan or by Council resolution.

Fees and Charges

1. Fees and charges will be approved by Council at the 11 April 2013 Final Annual Plan Debate. Changes will be included in the Draft Annual Plan for consultation.

Projects

- 1. Projects approved for inclusion in the Annual Plan shall also have their funding sources resolved.
- 2. Funding sources shall be confirmed to exist, prior to the project being approved.
- 3. Projects funded from grants and subsidies can only begin once funding is confirmed, unless otherwise resolved by Council.
- 4. Projects exceeding budget by more than \$20,000 or 5% (whichever is the lower) shall be approved by Council, as soon as possible after this information becomes known to officers and preferably prior to the funds being committed.

- 5. Where projects are approved which exceed \$50,000 (except NZTA funded projects), Council expects the Chief Executive to approve a business case prior to the project proceeding further.
- 6. Where projects are approved which exceed \$100,000 (except NZTA funded projects), Council will approve the business case prior to the project proceeding further.
- 7. Business cases will cover:
 - a. Options considered
 - b. Financial considerations (including revenue, expenditure, funding and rates implications)
 - c. Sustainability
 - d. Significance
 - e. Consideration of the purpose of local government
- 8. Business cases may need funding.

Carry forwards

- 1. It is assumed no 2012/13 projects will be carried forward (due to the expected adverse financial result).
- 2. All future carry forwards will be approved by Council resolution, only after confirmation of the funding sources

Stephen Halliwell

<u>Acting Group Manager - Corporate Services</u>

Appendix 3



DATE: 14 March 2013

TO: Mayor and Councillors

FROM: Group Manager – Assets and Operations

OPERATIONAL AND CAPITAL PROJECTS

1.0 SUMMARY

- 1.1 At Attachment 1 is the proposed planned projects for 2013-14. This proposal has been prepared with a view to including only "must have" projects.
- 1.2 The budgets from Year 2 of capital works program have been included for a comparison.
- 1.3 The proposed projects list includes all projects Operational and Capital. Projects have been coded accordingly.
- 1.4 The list provides funding mechanisms for 2013-14 projects. These have been broken down into five funding lines Depreciation, Rates, Subsidy, Loan and Reserves.
- 1.5 The variation(s) from approved year 2 of the current Long Term Plan against the proposed works is shown in Table 1.0.

ACTIVITY	LTP Year 2	Proposed 2013-14		
Library	51,467	51,400		
Cemeteries	15,440	20,000		
Parks and Reserves	30,880	10,000		
Planning and Regulatory	108,376	-		
Transportation	2,112,187	2,022,765		
Water Supply	1,256,453	375,000		
Wastewater	880,120	1,075,000		
Stormwater	298,796	50,000		

Solid Waste	360,266	188,000
Buildings	-	585,000
Conveniences		4000
Community Township Development	72,053	140,000
TOTAL	5,186,038	4,551,165

The rates funded projects total is \$494,500. Council may wish to focus their attention on these projects.

Vivek Goel <u>Group Manager – Assets and Operations</u>

Attachment 1: Planned Projects for 2013-2014

ult - Non Fiction ildren and Young Adult resources / Junior olications	Brief Description of Project (Comments on 2013-14 - Yr 1 projects only) E-Books/Audiobooks/ DVDs Maintain quality and choice of fiction books Core collection - need to improve av age Today's readers, tomorrow's leaders Inc number of older readers needing LP	LTP / New 4,117 12,352 20,587 10,293	2013-14 3,000 12,500 18,400	YR3 2014-15 3,027 12,613	Next LTP YR4 2015-16 3,054 12,726	Funded by Depreciation	Rates	Funded by Subsidy	Funded by Loan	Funded by Reserves
RARY (Have used 0.9% annual inflation e.) content for overdrive; Audio/Visual resources ult - Fiction ult - Non Fiction ildren and Young Adult resources / Junior	(Comments on 2013-14 - Yr 1 projects only) E-Books/Audiobooks/ DVDs Maintain quality and choice of fiction books Core collection - need to improve av age Today's readers, tomorrow's leaders	4,117 12,352 20,587	3,000 12,500	3,027 12,613	3,054			Subsidy	Loan	Reserves
e.) content for overdrive; Audio/Visual resources ult - Fiction ult - Non Fiction ildren and Young Adult resources / Junior olications	E-Books/Audiobooks/ DVDs Maintain quality and choice of fiction books Core collection - need to improve av age Today's readers, tomorrow's leaders	12,352 20,587	12,500	12,613		100%	100%			
ult - Fiction ult - Non Fiction ildren and Young Adult resources / Junior	Maintain quality and choice of fiction books Core collection - need to improve av age Today's readers, tomorrow's leaders	12,352 20,587	12,500	12,613		100%	100%	over the second		
ult - Non Fiction ildren and Young Adult resources / Junior olications	books Core collection - need to improve av age Today's readers, tomorrow's leaders	20,587			12,726	100%				
ult - Non Fiction ildren and Young Adult resources / Junior blications	Core collection - need to improve av age Today's readers, tomorrow's leaders		18,400			10070			4-4-4-2-2-2-2-2-2-2-2-2-2-2-2-2-2-2-2-2	
olications		10.293		18,566	18,733	100%		6)(WU_		
	Incomplete of older readers needing LD		11,500	11,604	11,708	100%				
	inc number of older readers needing LP	4,117	6,000	6,054	6,108	100%	1 - 1 - 11 - 1	14 LL		
METERIEC		51,467	51,400	51,863	52,329	48,400	3,000	28-11-2		
ss Cemetery - Expansion / Improvements		NEW	10,000	10,000	10,000		100%			
	are buried per year max to 40 in a year.Presales are putting pressure on available	15,440	10,000	50,000	10,000		100%			
		15,440	20,000	60,000	20,000	0	20000	0	0	
RKS AND RESERVES estons Bush - Track upgrade within reserve				10,000						
estons Bush - Construction of Boundary fence								AND TELL		
	Urgent works - however deferred to 14-15	25,733		25,000	20,000					
ss Square - Repairs to Statues	Political and Community input. Statues are desperate and in need of repairs. Emily Fryer report. Repairs and maintenance have been budgeted over next 3 years.	5,147	10,000	5,000	5,000		100%			
ss Square - Upgrade of players stands										
her Improvements - Heritage Walkway ension , Cass Square - Furniture replacement		788			50,000					
		30,880	10,000	40,000	75,000		10,000	7.00		
	Budgeted in Operational budgets	102.933								Delay N. S.
her Renewals	Taken out	5,443				#	_0.00000			
ANSPORTATION		108,376	<u></u>	-	-				-	
est Coast Wilderness Cycle Trail aintenance)	No Marketing and Maintenance budgets are budgeted yet. Council needs to have a	New	70,000				100%	47		
	METERIES Is Cemetery - Expansion / Improvements RKS AND RESERVES Stons Bush - Track upgrade within reserve stons Bush - Construction of Boundary fence Is Square - Replacement of top playing face Is Square - Repairs to Statues Is Square - Heritage Walkway Insion , Cass Square - Furniture replacement ANNING & REGULATORY Is of Reviewing DP Inter Renewals ANSPORTATION St Coast Wilderness Cycle Trail	### AND RESERVES Stons Bush - Track upgrade within reserve stons Bush - Construction of Boundary fence s Square - Repairs to Statues Square - Repairs to Statues Square - Upgrade of players stands ter improvements - Heritage Walkway ension , Cass Square - Furniture replacement In Square and Maintenance budgets ANSPORTATION st Coast Wilderness Cycle Trail Finish off the work already started. More sites needed. Council may decide to close the cemetery. Finish off the work already started. More sites needed. Council may decide to close the cemetery. Finish off the work already started. More sites needed. Council may decide to close the cemetery. 10k is required for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 10k is required for new sites. On av 20-30 are buried, sites needed. Council may decide to close the cemetery. 10k is required for new sites. On av 20-30 are buried for new sites. On av 20-30 are buried for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 10k is required for new sites. On av 20-30 are buried for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 10k is required for new sites. On av 20-30 are buried for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 10k is required for new sites. On av 20-30 are buried for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 10k is required for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 10k is required for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 10k is required for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are buried per year max to 40 in a year. Pr	### STAND RESERVES Stometery - Expansion / Improvements ARTS AND RESERVES Stons Bush - Construction of Boundary fence s Square - Replacement of top playing ace and 15-16 s Square - Repairs to Statues Political and Community input. Statues are desperate and in need of repairs. Emily Fryer report. Repairs and maintenance have been budgeted over next 3 years. \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	METERIES SCEMETERY - Expansion / improvements Sites needed. Council may decide to close the cemetery. Sitika Cemetery - Expansion / Improvements Sites needed. Council may decide to close the cemetery. Sitika Cemetery - Expansion / Improvements Sitika Cemetery - Expansion / Improvements 10k is required for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 15,440 20,000 RKS AND RESERVES Stons Bush - Track upgrade within reserve stons Bush - Track upgrade within reserve stons Bush - Construction of Boundary fence s Square - Replacement of top playing are and 15-16 S Square - Repairs to Statues Political and Community input. Statues are desperate and in need of repairs. Emily Fryer report. Repairs and maintenance have been budgeted over next 3 years. S Square - Upgrade of players stands ler Improvements - Heritage Walkway Insion , Cass Square - Furniture replacement 30,880 10,000 INNING & REGULATORY It of Reviewing DP Budgeted in Operational budgets Taken out 5,443 108,376 - INSPORTATION No Marketing and Maintenance budgets are budgeted yet. Council needs to have a	### STUART STATE S	AFERIES ACTERIES S Cemetery - Expansion / Improvements sites needed. Council may decide to close the cemetery. Sitik a Cemetery - Expansion / Improvements It is required for new sites. On av 20-30 are buried per year max to 40 in a year. Presales are putting pressure on available plots. 10,000 STORY - SQUARDE - Replacement of top playing are sites. On average and 15-16 are sites and in need of repairs. Emily Fryer report. Repairs and maintenance have been budgeted over next 3 years. S Quare - Upgrade of players stands are improvements. Heritage Walkway ension , Cass Square - Furniture replacement T Replacement of Page Budgeted in Operational budgets are budgeted yet. Council needs to have a ser budgeted to have a ser budgeted vet. Council needs to have a ser budgeted to have a ser budg	ARETERIES S1,467 51,400 51,863 52,329 48,400 ARETERIES S Cemetery - Expansion / Improvements sites needed. Council may decide to close the cemetery. Alkika Cemetery - Expansion / Improvements sites needed. Council may decide to close the cemetery. 10k is required for new sites. On av 20-30 are buriled per year max to 40 in a year. Presales are putting pressure on available plots. 115,440 20,000 60,000 20,000 0 ARESAND RESERVES Stons Bush - Track upgrade within reserve \$ 10,000 \$ 5,000 \$ 20,000 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$	AETERIES S Cemetery - Expansion / Improvements Finish off the work already started. More sites needed. Council may decide to close the cemetery. All Kilka Cemetery - Expansion / Improvements 10k is required for new sites. On av 20-30 are burded per year max to 40 in a year.Presales are putting pressure on available plots. 15,440 20,000 60,000 20,000 0 20,000	## STEAR STATE STA	STAGE STAG

				YR2	YR3	YR4	Funded by	Funded by	Funded by	Funded by	Funded by
EX) / (OPEX)	Activity	Brief Description of Project (Comments on 2013-14 - Yr 1 projects only)	LTP / New	2013-14	2014-15	2015-16	Depreciation	Rates	Subsidy	Loan	Reserves
	West Coast Wilderness Cycle Trail (Marketing)			30,000				100%			
	Walkway/Cycleway Project - Franz Josef										
	Renewals - District	Works committed - NZTA program. Cannot delay these works as will result in increased re-seal requirements in future years. Maintenance will have a corresponding increase as well. Bridge renewals are also included which cannot be delayed.	2,112,187	1,922,765	1,984,554	2,057,983	42%		58%		
			2,112,187	2,022,765	1,984,554	2,057,983	807,561	100,000	1,115,204		
	WATER SUPPLY Kumara improvements - Intakes & Treatment /		V					10.4			
	Upgrade with Telmetry					350,000			50%	50%	
	Install Water Meters at Treatment Plants(Harihari , Whataroa and Fox)	Data Management. Meters are required to monitor consumption and assess the future demand. E.g. Franz Josef Water issue last year - couldn't assess the exact amount out of the treatment plant. Helps to assess the water losses and night flows as well.	51,467	25,000	25,000	25,000				100%	
	Telemetry SCADA improvements	Remote location plants and connection to above meters. Year 2 project	51,467		50,000	100,000					
	Hokitika Renewals - Reticulation upgrades	As per 3 water AMP programs.	123,520	120,000	120,000	120,000	100%		W 17 /2 - 112		
	Haast upgrade - Intakes & Treatment		669,500		650,000					13	
	Fox Treatment plant		360,500			350,000					100
	Arahura - Intakes & Treatment Inclusion of Seismic Valves	These valves allow the isolation of reservoir in the vent of any movement effecting pipes etc. PHRMP's identify inclusion of these valves. Not proceeding with this will downgrade the gradings at WTP. WMP draws water from this plant and can have	185,416	175,000		350,000				100%	
	Haast - New reservoir Whataroa - Intakes & Treatment Blue Spur Upgrade Treatment Plant	economic effects to local community. Canterbury events are an example. Essential lifelines project.				80,000					
	Airport Line Upgrade - Reticulation upgrades										

				YR2	YR3	YR4	Funded by	Funded by	Funded by	Funded by	Funded by
Capital (CAPEX) / Operational (OPEX)	Activity	Brief Description of Project (Comments on 2013-14 - Yr 1 projects only)	LTP / New	2013-14	2014-15	2015-16	Depreciation	Rates	Subsidy	Loan	Reserves
CAPEX	Kumara Reticulation upgrades - 4th Street	Council decision to form 4th street. Urban area. Properties on this road pay 50% service charge. Now needs services and a proper ring main. The contribution from developers is not sufficient.	56,184	50,000						100%	
OPEX	Mint Creek - Whataroa Rural Supply - Divestment / Closure Costs	Funds to close/transfer the supply. Council collects a targeted rate. Water Supply will have to be upgraded if stays with Council. Stock Water Supply only. Section 131 LGA	NEW	5,000				100%			
CAPEX	Harihari New Reservoir	can annly									CELENS.
CAPEX	Revell St mains upgrade - Reticulation upgrades						-		78.4		
CAPEX	Fox - New Reservoir										32000
CAPEX	Blue Spur Treatment plant improvement								211 0211		
CAPEX	Hoki River to Blue Spur - Reticulation upgrades					27					
CAPEX	Blue Spur Treatment Plant										
	WASTEWATER		1,256,453	375,000	845,000	1,375,000	120,000	5,000	$N_{\perp}(0) = 1$ (a)	250,000	
OPEX	Franz Josef Compliance issues (Infiltration Gallaries)	On going problems which will require a budget for future proofing	20,587	20,000				100%			
CAPEX	Franz Josef Compliance issues - Stage 2 Plant Improvement (In progress)	Essential for resource consent compliance!. Work in progress. Quality improving	175,000	175,000			-		Lilland	100%	
CAPEX	WWTP - Improvements at Hokitika	Includes investigation of renewal Resource Consent application	NEW	50,000	350,000		100%				7.00
OPEX	Hokitika WWTP - Trade waste agreements	Need to review TWA asap to improve discharge	-	30,000				100%			2330
CAPEX	Haast Treatment improvements	Resouce Consent compliance! Pressure from Regional Council. Abatement Notice will apply. Non-compliance will result in no discharge allowed. Already delayed from Year 1.	350,000	375,000						100%	
	Flow Meters - Hokitika & Franz, Then Fox and	Provide data to ensure resource consent		60,000	25,000	30,000				4088	
	Haast	compliance		00,000	25,000	30,000				100%	
	Fitzherbert St Pump Station	Replacement of 2nd pump. Pumps all Hokitika. Yr 2 project			150,000						A MILITAR
CAPEX	Fitzherbert Street Pumping Main	Two recent breaks on main. Abatement notice possibility	334,533	325,000			100%	7 - 1		-	
	Hokitika Outfall/Pond Treatment					6,500,000					
	For Closics Mains Dants and the					0,300,000			- Ut-		
	Fox Glacier - Mains Replacement										- Colorated
	Fox Glacier - Mains Replacement Fox Glacier Treatment Improvements Franz Josef - Mains Replacement										- IOI VIDT

				YR2	YR3	YR4	Funded by	Funded by	Funded by	Funded by	Funded by
pital (CAPEX) / erational (OPEX)	Activity	Brief Description of Project (Comments on 2013-14 - Yr 1 projects only)	LTP / New	2013-14	2014-15	2015-16	Depreciation	Rates	Subsidy	Loan	Reserves
	Generator (ASAP)	Experiencing problem to rent a generator. Has been needed almost every year. None in Hokitika. Have borrowed from Grey DC.		40,000						100%	
	Demand Management - Hokitika Sewer Modelling										
			880,120	1,075,000	525,000	6,530,000	375,000	50,000		650,000	
	STORMWATER			3,405 - 25 - 12						030,000	+044
	Mains Upgrade - Gibson Quay / Sewell St Pumps		225,000		250,000						
	Mains Upgrade - Pipe renewals deferred to 3 yrs					25,000			West survival	*	
	Weld Street - New Mains		32,622			32,000	11-				1897.6
	Dent Rd, Kaniere - Mains Upgrade (Renewal)										U 28
EX	Franz Josef - Investigations	Operational Problems - Infrastructure failing, CCTV works., AMP program.Condition ratings and data management	20,587	25,000				100%			
EX	Fox Glacier - Investigations	Operational Problems - Infrastructure failing, CCTV works., AMP program.Condition ratings and data	20,587	25,000				100%			
	Kumara - Easement over open drains	management									(0)4
	Hokitika Infiltration Investigation					25,000					- 151
			298,796	50,000	250,000	25,000					104/665
	SOLID WASTE		230,730	30,000	250,000	107,000		50,000			OL THOUGH
	Butlers - Construction of Sheds and small office				30,000			-11 W1 - 1			THE .
	Truck wash and grey water system (Washpad essential)				20,000			100%		-	1805
	Butlers Extension/Additional Leachate treatment fields		51,467		50,000						
	Intermediate Capping					100,000	_				10/6
	Intermediate Capping					100,000	-				-
	Franz Josef - Establishment of Transfer Station			-			-		Yele Control		
PEX	Capping of Franz Josef Landfill (With Resource consent Obligations)	Re-profiling and preparing for final capping in 2014-15. Budget has been increased to account for engineering drawings and cross-sections. Estimates based on Hoki landfill capping works	308,799	25,000	350,000					100%	
PEX	Haast Landfill - Hazardous Waste Facility	Provision of a wash pad. H&S requirement as per resource consent	NEW	3,000						100%	
PEX	Hokitika Capping - Landscaping	Work in progress from 2012-13. Landscaping continues as per capping plan	NEW	30,000	20,000			10-21-1		100%	37.217

				YR2	YR3	YR4	Funded by	Funded by	Funded by	Funded by	Funded by
Capital (CAPEX) /	Activity	Brief Description of Project	LTD / Nove	2012 14	204445	2045 44			venter in the		
Operational (OPEX)	•		LTP / New	2013-14	2014-15	2015-16	Depreciation	Rates	Subsidy	Loan	Reserves
		(Comments on 2013-14 - Yr 1									
OPEN		projects only)									
OPEX	Hokitika - Leachate Management system	Works on this major project have been	NEW	25,000	500,000					100%	
		delayed. Feasibility studies if we need to									100
		address any leachate issues and if yes what	:								
		needs to be done. 500k was budgeted in									
CAREW		year 2012-13 of LTP.									
CAPEX	Other bin stations and satellite transfer stations			80,000				100%			THE PROPERTY
		for glass sorting at transfer station. Detailed	d								
		cost-benefit analysis are included in a									
CAPEX	Viving and Land 1811 (Oct. B. 1. 1.)	separate report.									
CAFEX	Kumara Landfill (Ops Project)		NEW	25,000					2/11	100%	THE PERSON
	Transfer station Improvements - 24/7 Recycling Access Facility				20,000	20,000					
											2007
	BUILDINGS		360,266	188,000	990,000	120,000		80,000		108,000	
	Cemetery shed- Demolition of store										
CAPEX	Pensioner Housing	WDPL request to upgrade roofs at	NITIA	20.000		5,000					ECOLY
		Pensioner Housing.	NEW	20,000						100%	7788
	RSA Hokitika	t ensioner riousing.				20.000					- 39/11
CAPEX	Carnegie Building -Fire alarm system upgrade	Fire-alarm system. Overdue Project	NEW	30,000		20,000				100%	1705
	Carnegie Building -Security system upgrade			_		30,000					
	Cass Square changing sheds - fix portal structure					300,000					658
	& upgrade toilets					500,000					
	WDC Office - Toilets Upgrade (Building consent				60,000						
	requirement)				,						
04057	WDC Office - Lift mechanism upgrade.				60,000				THE PARTY S		1744
CAPEX	Harihari Community Centre	To build a community centre in Harihari		290,000	1,000,000				To the second		100%
OPEX	Fox Community Centre	Grant to Fox Community Trust to fund		200,000	800,000				Ver E-1		100%
	140 G G (8)	Council share of Community hall									100%
	WDC Office - Roof replacement ground floor			10		180,000					- BALL
CAPEX	Refurbishing Council Front Office	0 1 50									
CAPEX	Ross Swimming Pool - Solar installation and	Council office layout improvements	NEW NEW	35,000			100%				100
	The state of the s	On-going issue with Solar Panels at Ross Pool	NEW	10,000				25%	75%		2,500
	Ross Swimming Pool - Pool liner and	7001									1965
				F0F 000	60,000			25%	75%		To your district.
5	CONVENIENCES			585,000	1,980,000	535,000	35,000.00	2,500.00	7,500.00	50,000.00	490,000.00
	Beach front Toilets	Repainting works and minor repairs.	NEW	4,000					IIN JAHREN		
		Budget not available in Operational Cost	14544	4,000				100%			
		centres.									4 1
	COMMUNITY TOWNSHIP DEVELOPMENT			4,000				4,000		•	THE WAY
OPEX and CAPEX	Township Development - Rotated		72,053	70,000					N 1977		*********
	Glacier Townships funds (Franz and Fox)		72,033	70,000				100%	Michael Committee		
			72,053	140,000	-			100%	100 mg (50)		
	MUSEUM		7 1,000	270,000				140,000		Still 0	
	Lundia Shelving for collection storage				13,000						5 5 50
	Research Centre re-fit				10,000			11 101			
	Large object shelving										ELL AND WE

				YR2	YR3	YR4	Funded by	Funded by	Funded by	Funded by	Funded by
Capital (CAPEX) / Operational (OPEX)	Activity	Brief Description of Project (Comments on 2013-14 - Yr 1 projects only)	LTP / New	2013-14	2014-15	2015-16	Depreciation	Rates	Subsidy	Loan	Reserves
• 100	400000000000000000000000000000000000000				13,000			- "			
	IT SERVICES / GIS improvements	IT hardware improvements- Depn is not enough. Strategy will outline the requirements. Email archiving software is included at an estimate of 10k.	NEW	30,000	30,000	30,000		100%			
	COMMUNITY SERVICES			30,000	30,000	30,000		30,000		-0	
OPEX	150th Celebrations	DISCUSSION - COUNCIL ???									
	TOTAL PLANNED WORKS PROGRAMME		5,186,038	4,551,165	6,769,417	10,902,312	1,385,961	494,500	1,122,704	1,058,000	490,000

Appendix 4



DATE:

14 March 2013

TO:

Mayor and Councillors

FROM:

Acting Group Manager - Corporate Services

UNFUNDED DEPRECIATION

1.0 SUMMARY

Council budgets for 2013/14 include \$5,434,499 of depreciation expense. This proposal reduces funded depreciation by \$1,189,392 (approximately half of the initial draft rate increase for 2013/14). It also leads to a starting minimum rates increase (excluded impacts of revaluations and new assets) in 2014/15 of 4.3% and in the following 2 years 3.9%.

Council has resolved to not fully fund depreciation as stated in the policy on pages 285 and 286 of the LTP. This is part of Council's balanced budget considerations. Not funding depreciation creates a deficit in the Statement of Financial Performance.

Council should fund depreciation to ensure future generations get the benefit of the service levels used by the current generation. Different assets are renewed differently and therefore different approaches maybe applied to different assets.

Council's bookkeeping for funded and unfunded depreciation has not been transparent. In some cases depreciation is spent annually, in some cases placed in reserves and others to repay debt. It is proposed to introduce a series of accounting codes (effectively reserve transfers) so that the flow of where depreciation funds are collected and used is clear to council and cost centre managers.

Council has previously resolved (summarised) to not fund:

- Community Halls 100% (Council has elected not to replace these assets)
- Transportation 58% (Council does not fund NZTA share)
- Parks 100% (funded from Development Contributions)
- Hokitika Water 50% on Treatment (Westland Milk Products share)
- Rural Fire 100%

2.0 IMPLICATIONS OF "AUSTERITY DEPRECIATION FUNDING POLICY"

Council will fund sufficient depreciation to:

- 1. Maintain the Transportation renewal programme for each of the next 4 years. Further work is required on the funding model for bridge replacements (next LTP).
- 2. Maintain the Hokitika water pipe renewals.
- 3. Maintain the Library collection.
- 4. Short Life Assets
- 5. Council Headquarters.

3.0 SHORT LIFE ASSETS

While Council is funding all information technology depreciation, this is very low for the size of the network. We have centralised this budget and may have missed some depreciation expense in administrative areas. With technology being essential to the operation of Council and with much of the asset being well past its half-life it is likely that Council will need additional funding to maintain existing services in the near future. An IT Strategy will help inform this.

Funding depreciation for vehicle replacement is essential for operating core services in the short-term.

4.0 COUNCIL HEADQUARTERS

The Council Headquarters building is old and tired and needs renewal in order to continue to meet service level requirements. Additionally a number of issues are arising with the lift, toilets and alarms. Depreciation funding will go some way to funding these projects, but is likely to insufficient to meet all requirements in the next few years, so additional funding from rates or debt may be required.

Council will reduce funding of depreciation (unfund) in a number of areas in order to manage the size of the rate increase. This will have an impact on Council's future ability to fund renewals and will lead to further borrowing for asset renewal.

5.0 INFRASTRUCTURE ASSETS

Council will fund some depreciation towards unexpected renewals in 3 waters, buildings, township works, toilets and cemeteries. With more focus on Asset Management Planning, it is hoped that by the next LTP process starting 2014, some consideration to the medium term renewal requirements can determine future funding requirements and getting the right balance between debt and reserves.

6.0 SOLID WASTE

Council has debt of \$3.0m in Waste management, costing approximately \$280,000 pa in annual interest and principal repayments for the next 20 years. The depreciation expense is \$95,000 pa. Unfunding the depreciation will mean that current ratepayers are not paying for both purchasing the asset and replacing the asset at the same time. The Butlers Landfill, although consented for 35 years has an expected operational life of at least 65 years. There is plenty of time for future users to fund its replacement. All new improvements and renewals will need to be debt funded.

7.0 ADMINISTRATIVE ACTIVITIES

Council will not be funding any depreciation in administrative cost centres for 2013/14. This should have a small impact and the odd item of essential equipment or chair may need purchasing causing a small adverse variance.

8.0 PRUDENCE

Council should consider the following when it decides that this is a prudent option:

- 1. Funding depreciation is important to maintaining service levels, however.
- 2. Very high rates increases are not considered prudent either.
- 3. Council's immediate renewal requirements and the nature of the assets (including remaining life and age).
- 4. The proposal is an improvement on the unplanned circumstances Council has found itself in (with no depreciation reserves funded).
- 5. The proposal plans to rectify the situation and get back to normal in 4 years, with moderate rate increases in each of the next four years (see bottom of table).

9.0 AUSTERITY DEPRECIATION FUNDING POLICY

Due to the situation Council finds itself, with low financial reserves, multiple years of deficits, moderate to high debt and high proposed rates increases the following policies are proposed:

- 1. Council fully funds depreciation on:
 - a. Short life assets (technology and vehicles)
 - b. Library books
 - c. Ross Pool
 - d. HQ Building.

2. Council unfunds:

a. 3 waters depreciation on the following reducing annual schedule 50%, 33% 15%, 0%over the next 3 years.

- b. 100% of solid waste depreciation over the remaining 20 years of the Butlers landfill loan.
- c. buildings, township works, toilets and cemeteries depreciation on the following reducing annual schedule 75%, 50%, 25%, 0% over the next 4 years.
- d. Administrative activities depreciation on the following reducing annual schedule 100%, 66%, 33%, 0% over the next 4 years.
- e. 100% of Hokitika swimming pool, Elderly Housing and Jackson Bay Wharf depreciation, pending the outcome of consultation on the transfer to WDPL.

Stephen Halliwell Acting Group Manager – Corporate Services

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Column	3802541 Kumara Property : BUIKUM - Depn Expense 3804541 Hoktiika Property : BUIHOK - Depn Expense	901										
15,775 11,715 16,313 778% 10,876 50% 5,438 25% 15,475 21,751 16,313 778% 10,876 50% 5,438 25% 15,475 21,751 16,313 778% 10,876 50% 5,438 25% 15,475 10,876 1	3805541 Kaniere Property : BUIKAN - Depn Expense 3806541 Ross Property : BUIROS - Depn Expense	2,812										
15,475 21,751 16,313 779W 10,876 50% 5,488 25% 15,475 21,751 16,313 779W 10,876 50% 5,488 25% 15,475 21,751 16,313 779W 10,876 50% 5,488 25% 1,287 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10,876 12,817 10	3807541 Hari Hari Buildings; BUIHAR - Depn Expense 3808541 Whataroa Property; BUIWHA - Depn Expense	2007										
15,77 1,73 1,531	3811541 Fox Glacier Property : BUIFOX - Depn Expense 3812541 Haast Property : BUIHAA - Depn Expense											
15,475 1,521 16,313 75% 10,876 50% 5,438 25% 1,521 1,531	3815541 Rural Property : BUIRUR - Denn Expense	2,000										
15475 21,751 16,413 179% 10,0% 2448 25% 244 33% 24,280	3840541 Land Purchase & Development : BUILPD - Depn Expense	165						è		200		2
Sections 2.72 2.42 2.814 2.8	3830541 Museum : BUIMUS - Depreciation	15,475			16,313	10%	10,8/6	_የ ገ	5,438	20%	•	25
1972 1984 19814	3825541 RSA Memorial Hall : BUIMEM - Depn Expence 3827541 Gravel Pits : PROGRA - Depn Expense	. 8										
# 4,250 9,814 9,814 739 100% 488 66% 244 33%	3829541 Heritage Park : BUIHKD - Depreciation	3,372										
Expense 777 777 100% 244 33% 777 110% 110%	3836541 Ross Memorial Hall : BUIRSM - Den Expense	4,280		9,814			SKA WAS	SHARE	100 LUSSER	100 000		
Expense 777 777 777 100% 777 100% 777 100 777	3902541 Community Services: COMML! - Depn Expence	739			739	100%	488	%99	244	33%	S(#)2	%0
Ce 750 19,226 76% 12,817 50% 6,409 25% 345 25,634 19,226 76% 12,817 50% 6,409 25% 330 1,970	3903541 Glacier Country Promotions : GLACER - Depreciation Expense	111			111	100%	111	100%	111	100%	777	100%
1,20 1,20	3704541 Hokitika Minor Works : FOOTHK - Depreciation	24,570										
Septenciation 3,376	4307541 Franz Josef Tship Mice: RURFRA - Depreciation	348			19,226	492	12,817	20%	6,409	25%	•	%0
244 51 1 1,788	3822541 Ross Restrooms : BUIRSR - Depreciation	320										
1,970 Expense 1,970 1,	_	2,118										
1870 1 Expense 1.870 244.961 25.962 60.844 44.327 26.263 402,358 140,000 223,425 50% 120,707 30% 60,354 16% 101,657 5418 586,830 101,641 101,641 101,642 101,643 101,644 101,641 101,644 101,641 101,644 101,641 101,644 101,641 101,644 101,641 101,644 101,641 101,644 101,641 101,6		1,970			6							
244,961 25,962 26,263 44,327 44,327 44,327 16,657 56,263 10,654 10,657 10,657 10,654 10,657 10,65		1,870					September	Name of Street	- Salatana	Sec.		
25.962 60.844 44,327 26,263 16,657 54,18 56,86 101,624 128,220 64,122 64,123 87,0754		244,961										
44,327 402,358 201,179 50% 120,707 30% 60,354 15% - 16,657 5418 140,000 223,425 50% 134,055 30% 67,028 15% - 101,624 122,20 64,122 64,122 64,122 64,122 64,122 64,122 64,123 15% - 17,808 1,062,747 237,949 50% 142,769 30% 71,385 15% ence 4,435 4,035 4,035 4,035 66% 1,332 33%		25,962										
16,657 54,18 54,68 101,627	4611541 Fox Glacier Sewerage : SEWFXG - Depn Expunce	44,327			OFF PAR	ROSK	120.707	3067	730.03	1400		290
103,657 103,624 128,220 64,122 20,754 87,253 17,808 1,062,747 100% 100% 1,332 1,332 1,332 1,332 1,332 1,332 1,535 1,332 1,332 1,332 1,332 1,332 1,332 1,332 1,332 1,332 1,332 1,332 1,332 1,332 1,332 1,332		507'07		to local	EUT TO	200	10/707	8	#CC/OD	5		2
588,850 140,000 223,425 50% 134,055 30% 67,028 15% 103,624 128,220 64,122 20,734 20,734 87,253 87,253 87,253 87,253 87,253 87,253 87,042 87,253 87,042	4702541 Kumara Water Suppy: WATKUM - Depn Expence 4703541 Arahura Water Suppy: WATARA - Depn Expence	16,657										
103,024 128,220 128,220 128,220 12,523 17,503 17,808 17,808 17,808 17,808 17,808 17,808 17,385 17,385 17,385 15% 17,385 17,385 17,385 17,385 17,385 17,385 17,385 17,385	4704541 Hokulika Water Supply: WATHOK - Depn Expense	586,850		140,000	223,425		134,055	30%	67,028	15%		%0
64,122 20,7-4 87,253 87,253 87,253 17,808 1,062,747 ence 4,035 4,035 100% 2,663 66% 1,332 33% ence 35,166 35,166	4706541 Ross Water Suphy: WATROS - Dutin Experice	128,220										
87,753 3 34,042 17,808 1,062,747 237,949 50% 142,769 30% 71,385 15% - ence 4,035 4,035 100% 2,663 66% 1,332 33% - 35,166 35,166	4707541 Hanhari Water Supply : WATHAR - Depn Expence	64,122							1			
34,042 17,808 1,062,747 237,949 50% 142,769 30% 71,385 15% 4,035 4,035 4,035 100% 2,663 66% 1,332 33% 35,166 35,166	4710541 Franz Josef : WATFZJ - Dern Experice	87.253										100
4,035 4,035 4,035 100% 2,663 66% 1,332 33%	4711541 Fox Glacier Water Supply: WATFXG - Depn Expence 4712541 Haast Water Supply: WATHAA - Depn Expence	34,042			237 949	50%	142 769	30%	71.385	15%		160
35466 35.166	4800541 In House Professional Services : IHPSGN - Depn Expence	4,035			4,035	Ì	2,663	%99	1,332	33%	7-9	%0
	4400541 Council Headquarters : HEADOT - Deon Expense	35466					7.0				2	Î

					2013/14		2014/15		2015/16	9	2016/17	
	Depreciation Expense	2013/14 BUDGET	Total Per Activity	Existing Policy Unfunded	Proposed Unfunded	% unfunded	Proposed Unfunded	% unfunded	Proposed Unfunded	% unfunded	Proposed Unfunded	% unfunded
0541	4900541 Land Administration: INFOAD - Depn Expence										Ì	
2541	4902541 GIS Maintenance : INFOGS - Depreciation Expense	3,480										
0541	1600541 Council Website : CNLWEB - De reciation Expense	969	4,769				STATE OF STREET		Service Servic		8.0	
0541	5100541 Library: LIBRAR - Depn Expence	90,035	90,035			100%	STREET, STREET	%99		33.4		%0
0541	5200541 Heritage & Culture (Museum & Art Gallery) : H & C - Depn Expence	11,231	11,231		11,231	100%	7,412	%99	3,706	33%		%0
0541	5300541 Visitor Services: VSERV - Depreciation Expenses	31,781	31,781		31,781	100%	20,976	%99	10,488	33%	=1 .	%0
0541	5690541 Events Coordination: EVENTS - Depn Expence	930	930		930	100%	614	%99	307	33%		%0
0541	6100541 Corporate Services : CORPOR - Depn Expence	27,969	27,969		27,969	100%	18,460	%99	9,230	33%	515	%0
5541	6135541 Chief Executive : CORPGM - Depn Expence	3,760	3,760		3,760	400%	2,482	%99	1,241	33%		%0
541	6200541 Operations Administration : OPSADM - Depn Expence	2,788	2,788		2,788	100%	1,840	%99	920	33%		%0
)541	6300541 Planning & Regulatory Admin : OHPLAN - Depn Expence	962	962		962	100%	635	1699	317	33%		%0
541	6465541 Hyundal Santa Fe FMM737 : OHVH25 - Depreciation Expense 6472541 Mitsubishi Challenger FPB554 : OHVH32 - Deon Expense	8,975		lasilira								
541	6480541 Ford Ranger GCU684 : OHVH40 - Depreciation Expense	8,078										
541	5485541 Venicie 48 - Hyundai UZE848 : OHVH48 - Depreciation Expense 6490541 Vehicle 50-Ford Focus EDQ 537 : OHVH50 - Depreciation Expense	2097	30.269				2000	Sweezen.	The same			
П		5,043,499	5,043,499	1,187,395	1,173,476		783,001		478,744		174 484	
	Funded Depreciation			3,856,104	2,682,628		3,073,103		3,377,360		3,681,620	
	Effect on rates at todays value			8,400,000			4.6%	1000	3.6%		3.6%	



Appendix 5

DATE:

14 March 2013

TO:

Mayor and Councillors

FROM:

Acting Group Manager - Corporate Services

DEBT OVERVIEW

1.0 SUMMARY

Debt is a major funding source for Council and is used to spread the cost of acquiring assets over time and for the efficient management of investments.

Westland's debt is divided into two types of debt:

- Asset Debt for the purchase of assets, spreading the purchase price, generally over 20 years, thus smoothing the rates requirement for the purchase of the asset and enabling the community to enjoy the benefit of the asset sooner.
- Investment Debt for the efficient financial management of investments in CCO's.

Debt is currently all with Westpac Bank's Multi Option Credit Line, which is a floating rate product. Council has managed its exposure to the floating rate by fixing its rates on \$10.5m of its current debt. Floating rates are currently 3.71% and Council's fixed rates vary between 4.55% and 5.99%. Council has now contracted independent PwC Treasury Management Advisors to actively work on debt, interest and risk management. They are currently reviewing our present position.

2.0 CURRENT DEBT POSITION AND PROJECTED DEBT

The table summarises Council's current Debt position and projected Debt.

Description	Investment Debt	Asset Debt	Total Debt
Westland Holdings	8,695,000		
Waste Management		3,069,700	
Water Supply		3,223,653	
Ross Pensioner Housing		2,369	
Projected Total Debt 30 June 2013	8,695,000	6,295,722	14,990,722
FORECAST 2013 DEBT			
Operating Debt		2,000,000	
Asset Debt (see project worksheet)		1,060,000	
Total Forecast Debt 30 June 2014	8,695,000	9,355,722	18,050,722

While no forecast has been prepared for beyond 2014, it is obvious from the Projects Worksheet that further significant drawdowns will be required to meet project expectations.

Council's self-determined Debt limit is \$3,000 per ratepayer or a little over \$19,500,000. Council is under this limit but is likely to reach it in the next few years if projected projects proceed. Note Council has other metrics which also limit debt, but at the present time it is the debt per ratepayer metric which is triggered first.

A lot of commentary on Council debt has occurred in recent times. Financial Analyst; Larry Mitchell has calculated that actual debt per ratepayer in 2012 was \$3,834 across all councils.

The following table is drawn from data tables on the Internal Affairs Website of rural councils, with Westland's projected debt placed in the table. Note this is comparing debt per resident.

Council	Population	LTP 2013 Debt	Debt per resident
Gore District	12,300	11,314	\$ 920
South Wairarapa District	9,420	10,138	\$ 1,076
Central Hawke's Bay District	13,500	14,741	\$ 1,092
Wairoa District	8,350	9,529	\$ 1,141
Carterton District	7,650	9,414	\$ 1,231
Otorohanga District	9,320	13,448	\$ 1,443
Chatham Islands Territory	640	1,046	\$ 1,635
Hauraki District	18,750	36,929	\$ 1,970
Westland District	8,960	18,050	\$ 2,015
Ruapehu District	13,400	29,471	\$ 2,199
Masterton District	23,500	51,985	\$ 2,212
Kaikoura District	3,850	8,603	\$ 2,234
Grey District	13,900	31,672	\$ 2,279
Buller District	11,000	27,720	\$ 2,520
Kaipara District	19,150	78,744	\$ 4,112
Waitomo District	9,630	48,086	\$ 4,993

3.0 BUDGETS FOR DEBT

The draft has provided for interest repayments on Total Debt and principle repayments on Asset Debt. These figures are included in the Interest and Dividends activity in the budget workpapers. Attached is an **Amortisation Schedule** showing the interest and principle repayments used for the budget. This is contributing \$820,000 to the rate requirement when compared to last year.

4.0 RECOMMENDATION

A) **THAT** Council note the debt information.

Stephen Halliwell

<u>Acting Group Manager - Corporate Services</u>

Attachment 1: Loan Amortisation Schedule

Attachment 1

Loan Amortization Schedule

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Loan Information	
Loan Amount	9,355,722.00
Annual Interest Rate	4.40%
Term of Loan in Years	20
First Payment Date	1/01/2013
Payment Frequency	Annua!
Compound Period 🕺	Annual
Payment Type 🧻	End of Period

Summary	
Rate (per period)	4.400%
Number of Payments	20
Total Payments	14,260,262.20
Total Interest	4,904,540.20
Est. Interest Savings	0.02

Annual Payment

713,013.11

\mor	tization Sche	dule				Rounding On
No.	Due Date	Payment	Additional Payment	Interest	Principal	Balance
						9,355,722.00
1	1/1/13	713,013.11		411,651.77	301,361.34	9,054,360.66
2	1/1/14	713,013.11		398,391.87	314,621.24	8,739,739.42
3	1/1/15	713,013.11		384,548.53	328,464.58	8,411,274.84
4	1/1/16	713,013.11		370,096.09	342,917.02	8,068,357.82
5	1/1/17	713,013.11		355,007.74	358,005.37	7,710,352.45
6	1/1/18	713,013.11		339,255.51	373,757.60	7,336,594.85
7	1/1/19	713,013.11		322,810.17	390,202.94	6,946,391.91
8	1/1/20	713,013.11		305,641.24	407,371.87	6,539,020.04
9	1/1/21	713,013.11		287,716.88	425,296.23	6,113,723.81
10	1/1/22	713,013.11		269,003.85	444,009.26	5,669,714.55
11	1/1/23	713,013.11		249,467.44	463,545.67	5,206,168.88
12	1/1/24	713,013.11		229,071.43	483,941.68	4,722,227.20
13	1/1/25	713,013.11		207,778.00	505,235.11	4,216,992.09
14	1/1/26	713,013.11		185,547.65	527,465.46	3,689,526.63
15	1/1/27	713,013.11		162,339.17	550,673.94	3,138,852.69
16	1/1/28	713,013.11		138,109.52	574,903.59	2,563,949.10
17	1/1/29	713,013.11		112,813,76	600,199.35	1,963,749.75
18	1/1/30	713,013.11		86,404.99	626,608.12	1,337,141.63
19	1/1/31	713,013.11		58,834.23	654,178.88	682,962.75
20	1/1/32	713,013.11		30,050.36	682,962.75	0.00

Appendix 6



DATE:

14 March 2013

TO:

Mayor and Councillors

FROM:

Acting Group Manager - Corporate Services & Accountant

RESERVES AND SEPARATE FUNDS

1.0 **SUMMARY**

It has become apparent that the expected reserve balances are unsupported by cash reserves. This document confirms the balances as at March 2013. This report recommends a point from which to move forward from and manage reserves more effectively.

1.2 BACKGROUND

The last known balances were listed on a memo dated February 2008 to Council from the then Manager of Audit & Compliance. Balances on the general ledger were zeroed in a journal 30 June 2011 and subsequent General Ledger records are regarded as unverifiable owing to a lack of evidence supporting consistent bookkeeping of reserve movements. As a result of a financial review November 2012-March 2013 the reserve balances for unrestricted and restricted reserves have been reestablished through reference to the February 2008 memo, Council minutes and other supporting evidence.

There are two major types of reserves:

Restricted Reserves Reserves for which Council has a legal obligation as to their use.

Council Reserves:

Created Discretionary reserves to meet Council policies and obligations. These reserves often include project funds, depreciation reserves, emergency or risk management funds, rates smoothing provisions and carry forwards.

Council approved a list of Reserves in the 2012/22 LTP P223. It has now become clear that Council didn't consider this to be an exhaustive list of reserves.

3.0 CURRENT BALANCES

The follow tables show the estimated balances of the reserves as at the date of this report. Finance staff have a lot of confidence in the accuracy of the restricted reserve balances. Beyond that however, officers have less confidence. This is not so important as they are all Council created reserves within Council.

•	Depreciation Reserves Carry Forwards Project Reserves	Council has no funds to apply to depreciation reserves. A separate report covers development of the reserves. There are no carry forward reserves (except as listed) There are no project reserves (except as listed)
•	Rates Smoothing Funds	There are no reserves on any rates accounts or for any other rates smoothing carry forwards
•	Provisions	There are no cash funded provisions (except as listed)

Restricted Reserve Balances March 2013

Restricted Reserves

Reserve Type	Description	Narrative/Story	Proposed Balance	noe Committed Funds	Funds
Special Fund	Offstreet Parking	Collected from developments in town to pay for offstreet parking. Imposed by RMA/District Plan	\$ 28,491.00	00.	
Special Fund	Reserve Development	Monies collected from developments. Imposed by RMA/District Plan (includes 2012/2013		\$100,000 for Harihari Community Centre	lhari re
		contributions)	\$ 546,205.00	_	
Trust/Bequest	Museum Assistance Fund	Originally the Museum Bequest Fund (\$8,458) &			ra District
		Carnegie Furnishings (\$3,929)	\$ 17,924.60	.60 Plan Project	7/
Trust/Bequest	Kumara Endowment Fund	Proceeds from sale of Endownment land. Our brief			ше
		research has not identified the specific terms of the			
		endowment,	\$ 298,000.00	00.	
Trust/Bequest	Euphemia Brown Bequest	Interest earned on funds administered by Public		·	
		Trust Offices for the Estates of Euphemia & William E			
		Brown. Will stated that the funds were to be used to			
		provide Christmas cheer or comfort for orphan			
		children, or aged or infirm persons residing in and			
		around Hokitika. Estate has now been dissolved. No			
	!	payments have been received since 1989.	\$ 23,208.82	.82	
Trust/Bequest	Waiho River-Franz Josef	Crown: Money to pay for relocation of properties			
		south of the Waiho river. Still in negotiations.	\$ 332,403.00	.00	
Trust/Bequest	Mayors Trust Funds	Contributions from James & Margaret Isdell Trust;			
		Coulston Herbert Trust.	\$ 31,217.00	00:	
Special Fund	Ross Endowment Land	Various sections in Ross sold over time. Our brief			
	-	research has not identified the specific terms of the			
		endowment.	\$ 237,581.00	00.	-
Carry forwards	Big Brothers Big Sisters	Grant funding Received	\$ 1,018.00	00"	33
Carry forwards	Community Patrol	Grant funding Received	\$ 2,510.00	00'	
Carry forwards	Graffiti	Grant funding Received	6)	00'296	
Carry forwards	Taxi Chits	Grant funding Received	€	537.00	
Special Fund	Cash Bonds	Bonds collected from developers and held until works			
		complete	\$ 156,363.92	.92	
		TOTAL RESTRICTED \$	\$ 1,676,426.34	34	

Estimated Separate Fund Balances March 2013

Council Created Reserves March 2013

Reserve Type	Description	Marrative/Story	Estimated Balance
Emergency Fund	Foreshore Protection	Collected as part of uniform charge to put \$15k aside per year for groyn replacement on the foreshore.	\$ 23,930.00
Project Fund	Glacier Country Promotions	Rates collected from Glacier Country to provide funding for marketing projects	\$ 77,418.00
Project Fund	Three Mile Domain	Council owned. Managed by a reserve committee. Memo dated 2008 states funds are to be spent on the 3 mile reserve only.	\$ 226,531.00
Project Fund	The Preston Bush Trust	Mr Preston donated the reserve to Council. This fund was for the Community to beautify the bush with tracks and interpretation boards.	\$ 5,923.00
Project Fund	Harihari Community Complex	The Harihari Pony Club land was sold and the funding was to go towards a new community complex. Harihari Community Complex Another \$100,000 was raised from the Reserve Development Fund.	\$ 289,061.00
Project Fund	Guy Menzies Day	Surplus from Guy Menzies Day Event. Community Group Surplus	\$ 5,505.66
Emergency Fund	Emergency Contingency Fun	Rates collected to support Westland in a Civil Defence emergency.	45,229.51
			\$ 673,598,17

Funds which are currently unfunded:

Council Created Reserves March 2013

Reserve Type	Description	Narrative/Story
Emergency Fund	Foreshore Protection	Collected as part of uniform charge to put \$15k aside per year for groyn replacement on the foreshore.
Project Fund	Glacier Country Promotions	Rates collected from Glacier Country to provide funding for marketing projects
Project Fund	Three Mile Domain	Council owned. Managed by a reserve committee. Memo dated 2008 states funds are to be spent on the 3 Mile Reserve only.
Project Fund	The Preston Bush Trust	Mr Preston donated the reserve to Council. This fund was for the Community to beautify the bush with tracks and interpretation boards.
Project Fund	Harihari Community Complex	The Harihari Pony Club land was sold and the funding was to go towards a new community complex. Another \$100,000 was raised from the Reserve Development Fund.
Project Fund	Guy Menzies Day	Surplus from Guy Menzies Day Event. Community Group Surplus
Emergency Fund	Emergency Contingency Fund	Rates collected to support Westland in a Civil Defence emergency.

4.0 RECONCILIATION

Total Restricted Reserves	\$1,676,426
Total Unrestricted Reserves	\$673,598
Total Reserves	\$2,350,024
Total Bonds	\$2,096,279
Shortfall	(\$253,745)

As at 28th February 2013, the value of the WDC bonds portfolio is \$2,096,279.

The shortfall on investments will need to be funded by future general reserve surpluses. If called upon before these surpluses have been realised Council shall have to borrow to make up the shortfall, although this is very unlikely as it would require all reserves to be called on at once. Not funding the full extent of reserves is provided for this reason in the current financial circumstances of Council.

5.0 RECOMMENDATION

1. **THAT** Council approve:

- The list of restricted reserves listed in the table "Restricted Reserves Balances March 2013".
- The list of Council created reserves listed in the table "Council Created Reserves March 2013".
- That all reserves are funded from the Westpac Bonds.

Stephen Halliwell

<u>Acting Group Manager – Corporate Services</u>

Nia Edwards Accountant

Appendix 7



DATE:

14 March 2013

TO:

Mayor and Councillors

FROM:

Acting Group Manager - Corporate Services

STRATEGIC ASSETS TRANSFER

1.0 SUMMARY

Council in the LTP signalled its intention (LTP pages 14/15) to transfer the ownership of strategic assets to Westland District Properties Ltd. It stated that "Council will be pulling together more information on the transfer and putting it to the community for consideration".

The properties concerned are listed as:

Hokitika and Ross Elderly Housing Hokitika Swimming Pool Ross Squash Courts Kumara Sport Grounds and Toilets Jackson Bay Wharf.

It has been Council's intention that this information would be available for the consultation to occur in this draft Annual Plan.

Recent consideration by staff of the business case required identifies the following information requirements need to be undertaken in order to produce a meaningful Statement of Proposal, for the LTP amendment that this proposal requires.

2.0 BUSINESS CASE

The business case needs to consider:

- 1. Council's rationale for undertaking this transaction.
- 2. Future cash flows for WDC, WHL and WDPL.
- 3. Legal advice on properties and property transactions.
- 4. Group tax advice
- 5. Updated valuations
- 6. Recent asset condition assessments, renewal requirements and development expectations
- 7. Special Consultation requirements and LTP amendments.

The Business Case is estimated to cost \$43,000 (including legal and tax advice \$15,000, Valuations \$3,000, Asset Management \$3,000, SCP \$5,000, Audit \$2,000, Business Analyst \$15,000). In addition WDC and WDPL will need to put officer time into the project. At this time WDC does not have the capacity to undertake this work.

This business case while assessing the impact on the parties and the group does not include the separate advice the companies will need before entering into and completing the transactions. They will need to undertake this work themselves.

3.0 EXISTING MANAGEMENT CONTRACT

The existing management contract is suitable for the short term. If this were to be a long term arrangement the contract needs renegotiation around the long term renewal and improvements of the assets. Council currently carries unfunded depreciation on these assets, yet is responsible for renewal costs. Council has received a request for \$20,000 for Elderly Housing roof renewal (see Projects report). The depreciation report proposes to continue this unfunding of depreciation for the long term.

4.0 RECOMMENDATIONS

- 1. **THAT** Council continue to proceed with the proposal to transfer the following assets and advise this intention in the Annual Plan.
 - Hokitika and Ross Elderly Housing
 - Hokitika Swimming Pool
 - Ross Squash Courts
 - Kumara Sports Grounds and Toilets
 - Jackson Bay Wharf.
- 2. **THAT** Council budget \$45,000 from rates for the preparation of the business case, SCP and LTP amendment.
- 3. **THAT** Hokitika Swimming Pool, Elderly Housing and Jackson Bay Wharf continue under the existing management contracts, until a decision is made on this proposal.

Stephen Halliwell
Acting Group Manager – Corporate Services

Report



DATE: Thursday, 14 March 2013

TO: Mayor and Councillors

FROM: Group Manager Assets and Operations

SOLID WASTE SERVICES – ACTIVITY REVIEW

1.0 SUMMARY

- 1.1 The purpose of this report is to highlight issues and options around Solid Waste Management in Westland District.
- 1.2 This report has two sections Part 'A' and Part 'B'. Part 'A' addresses the options around closure of Franz Josef Landfill. Part 'B' deals with current issues and options around the activity.
- 1.3 This issue arises with Franz Josef Landfill reaching its consent and design life in terms of its capacity to receive the waste.
- 1.4 The report also includes a detailed description on issues and options on how Council can improve the current levels of service to the ratepayers and residents of Westland District.
- 1.5 A PowerPoint presentation has been prepared to help Council understand the proposed variations with the current contract
- 1.6 Council is required to give effect to the purpose of local government as prescribed by section 10 of the Local Government Act 2002 Amendment Act 2012. That purpose is:
 - (a) To enable democratic local decision-making and action, by and on behalf of, communities; and
 - (b) To meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory

functions in a way that is most cost-effective for households and businesses.

1.7 Council seeks to meet this obligation and the achievement of the district vision set out in the Long Term Plan 2012-22. The matters raised in this report relate to those elements of the vision identified in the following table.

Vision's Objectives	Achieved By
Having top class infrastructure for all	Providing the possible alternatives
communities	to dispose waste in Westland
	District.
Living the '100% Pure NZ' brand	Making sure disposal of waste in
	Westland is affordable and in
	accordance with the objectives of
	WMMP and Waste Minimisation
	Act 2002.

1.8 This report concludes by recommending:

PART A

- a) THAT Council approves the closure of the Franz Josef Landfill from 30th April 2013.
- b) <u>THAT</u> Council confirms the capping of the Franz Josef Landfill, as identified in the current Long Term Plan, to be completed in 2014-15, for \$350,000 funded from loans.

PART B

- c) THAT Council implements the new fees and charges in South Westland as identified in the current Long Term Plan from 1st May 2013
- d) <u>THAT</u> Council accepts the quotation from South Westland Rubbish Removals Ltd, to provide waste management services in South Westland at an annual cost of \$190 per tonne of refuse, budgeted for 2013-14 at a net additional rate requirement of <u>NIL</u>.
- e) <u>THAT</u> Council approves the inclusion of a capital budget of \$80,000 in the Draft Annual Plan 2013-14 for purchase of the second hand trailer bins to collect sorted glass at transfer stations around Westland District.

- f) THAT Council supports and approves variation(s) to Contract 10/11/25 for inclusion in the Draft Annual Plan 2013-14 as follows:
 - i) Remove the free trailer bin stations from Otira, Jacksons, Lake Kaniere, Bruce Bay and Neils Beach.
 - ii) Extend kerbside collection services to Lake Kaniere.
 - iii) Introduce 240 litre bins for the recycling collection and use the current 120 litre bins for refuse collection instead of bags to existing serviced properties, plus Lake Kaniere.
 - iv) Stop the kerbside co-mingled glass collection service from Hokitika residential area, replaced by the sorting trailer bins at transfer stations.

Part A

FRANZ JOSEF LANDFILL - UPDATE ON USEFUL LIFE OF THE LANDFILL

2.0 BACKGROUND

- 2.1 Franz Josef Landfill is a consented landfill. The consent expires in July 2013; however the landfill is now full.
- 2.2 **Appendix 1 (Page 68)** is the topographic survey which indicates the consented boundary of the site.
- 2.3 The current deposition of waste onto the land is the already more than anticipated.
- 2.4 The cross section profiles are included in **Appendix 2 (Pages 69-71).** It is evident the deposition of waste above the ground level rises to at least 8.0 metres at the top edge of the refuse.
- 2.5 There is no further room available for waste in the current footprint.
- 2.6 The excess room available is required to smooth the batter and slope of the deposited waste and make arrangements for leachate drainage.
- 2.7 In the current Long Term Plan, funds have been allowed for capping of the landfill in year 2 (\$308,799) and establishment of the transfer station in year 1 (\$200,000).

3.0 CURRENT SITUATION

- 3.1 The landfill has gone past its useful life and the consent expires in July 2013.
- 3.2 The deposition of waste has reached its maximum height and any further deposition will be a significant hazard.
- 3.3 The current hazards include windblown litter as the screen (i.e. trees and bush) height is now less than the height of the deposited waste.

- 3.4 A survey done in 2012 identified encroachment on to the private property which has been corrected.
- 3.5 The landfill has been reshaped to bring the waste within the legal boundaries and consented footprint of the site.
- 3.6 Dumping continues but is being strictly monitored to ensure the capping profiles are maintained. Slopes are maintained in line with the West Coast Regional Council requirements for efficient drainage. The eastern side is still steep which needs slope management.

4.0 OPTIONS

- 4.1 Option 1: Do Nothing
- 4.2 Option 2: Continue with deposition of waste and aim for an increased life of the current landfill site.
- 4.3 Option 3: Acquire the adjacent land and submit a new resource consent application for a new landfill site.
- 4.4 Option 4: Status quo: Close the landfill and cap the site as planned.
- 4.5 Option 5: Extension of Landfill.

5.0 SIGNIFICANCE AND CONSULTATION

- 5.1 This activity will have financial implications and is of moderate significance to Council. In accordance with Council's Policy on Significance this decision is deemed to be of:
 - 5.1.1 Low significance if Council chooses to continue with Option 3 as planned, which is to close and cap the landfill, as the community has been consulted on this through the Long Term Plan
 - 5.1.2 High significance if Council chooses Options 1 or 2 as this would be a deviation from the Long Term Plan, would have financial implications and would most likely require a consultation process.
 - 5.2 The option to extend the landfill life and create a new landfill site has been discussed with key stakeholders. This includes the local contractors and staff at the West Coast Regional Council.

6.0 ASSESSMENT OF OPTIONS (INCLUDING FINANCIAL IMPLICATIONS)

6.1 Option 1: Do Nothing

This is not an option. The landfill consent expires and Council has to either extend the landfill operation by applying or renewing the consent or cap the landfill as planned.

The landfill is also full and there is no further room for deposition of waste.

6.2 Option 2: Continue with deposition of waste and aim for an increased life of current landfill site.

This option is operationally not possible to achieve. As discussed in section 3.0, the current deposited waste has now reached the maximum threshold height. Anything beyond this height will be unmanageable.

Appendix 2 (Pages 69-71) is the cross-section profiles which clearly indicate the heights of the refuse on the landfill site.

6.2 Option 3: Acquire the adjacent land and submit a new resource consent application for a new landfill site.

While this may be an option, practically there are many challenges to achieve this outcome.

This option means that Council will have to establish a new landfill. It is very likely that the West Coast Regional Council will require this landfill site to be lined. If the application is submitted for an unlined landfill, it will be publically notified. Being a major tourist town in Glacier Country, one can expect submissions against the proposal.

Table 1.0 in **Appendix 3 (Pages 72-73)** is a summary of Council's current commitments and future commitments if a new application is lodged with the West Coast Regional Council.

6.2.1 New Landfill site and consent:

- 6.2.1.1 Discussions with West Coast Regional Council staff indicate that if an application for new landfill is lodged it is very likely to be an expensive process.
- 6.2.1.2 If the landfill proposed is unlined it will be a publically notified application.

- 6.2.1.3 An unlined landfill in the Glacier Country in the current environment will be challenged and the proposal itself does not fit in with the vision of Westland District Council.
- 6.2.1.4 The new proposed landfill site will be within 150kms of Class A landfill. Butlers Landfill site is classed as a Class A landfill.
- 6.2.1.5 Under the ETS provisions this landfill will be liable for emissions.
- 6.2.1.6 More details on implications are included further on the report.

The factors to consider with this option are the associated costs with land purchase and the capital cost of establishing a new landfill site. The capital costs have not been worked however based on the current market it will be close to \$1.0m before the commencement of the landfill. There will also be a period of time before the new landfill is commissioned where provision of waste will need to be made.

There will be after-care provisions and on-going landfill operating costs for the new landfill.

There are ETS obligations as well for new landfill after 2012.

6.3 Option 4: Close the landfill and cap the site as planned.

This option is as planned in current Long Term Plan.

As planned, the landfill will be closed and the refuse will have to be transported to Butlers Landfill site.

Council staff have negotiated a proposal in conjunction with the local contractor which is detailed in Part 'B' of this report. If approved we may not have to construct a transfer station at this site. This will mean that Council could save on the capital costs, the associated interest and depreciation funding costs of this project.

6.4 Option 5: Extension of landfill:

This is not an option. As highlighted above the landfill has met its life and there is no further scope of any extensions to the current site.

7.0 PREFERRED OPTION AND REASONS

7.1 The option that is most cost effective and economical to households and businesses is Option 4 – close and cap the landfill, provided that a variation to provide an improved level of service has been discussed in Part B of this report is also adopted.

8.0 RECOMMENDATION

The recommendations are summarised in Summary section 1.0 of this report.

Appendix 1: Topographic survey sheets with layout Franz Josef landfill site.

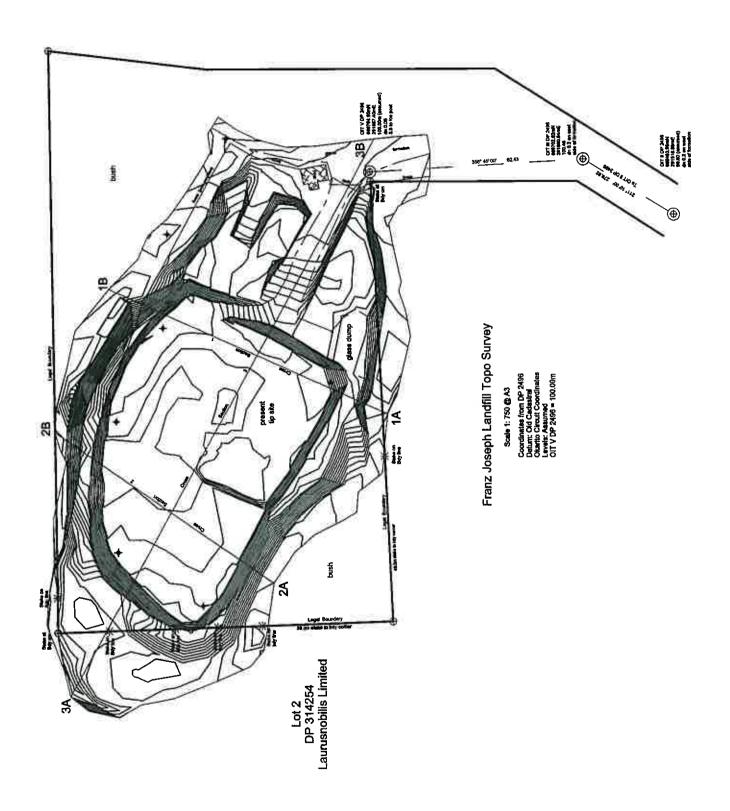
Appendix 2: Cross-section profiles of the refuse site.

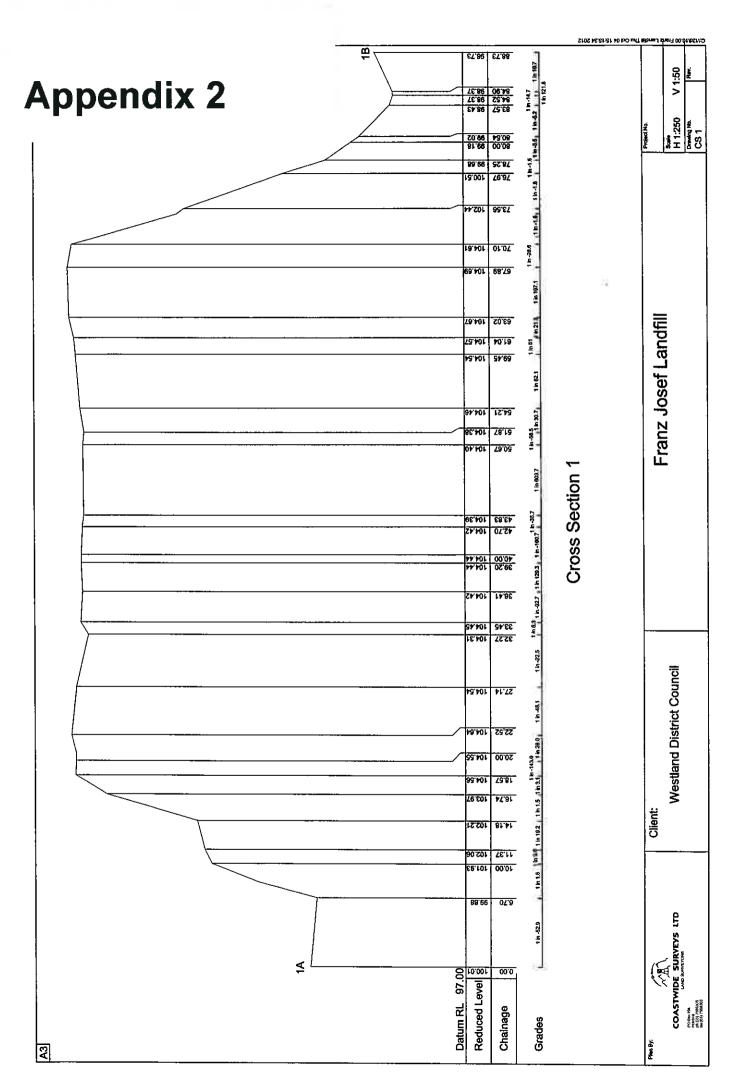
Appendix 3: Resource Consents and Legal Challenges.

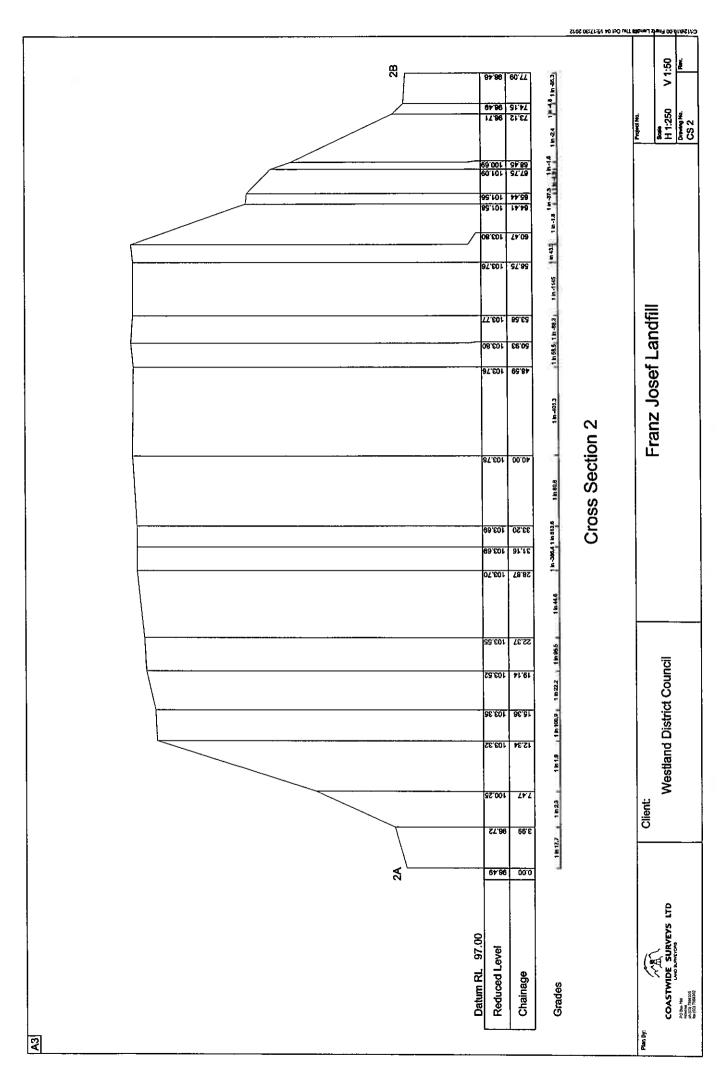
Vivek Goel

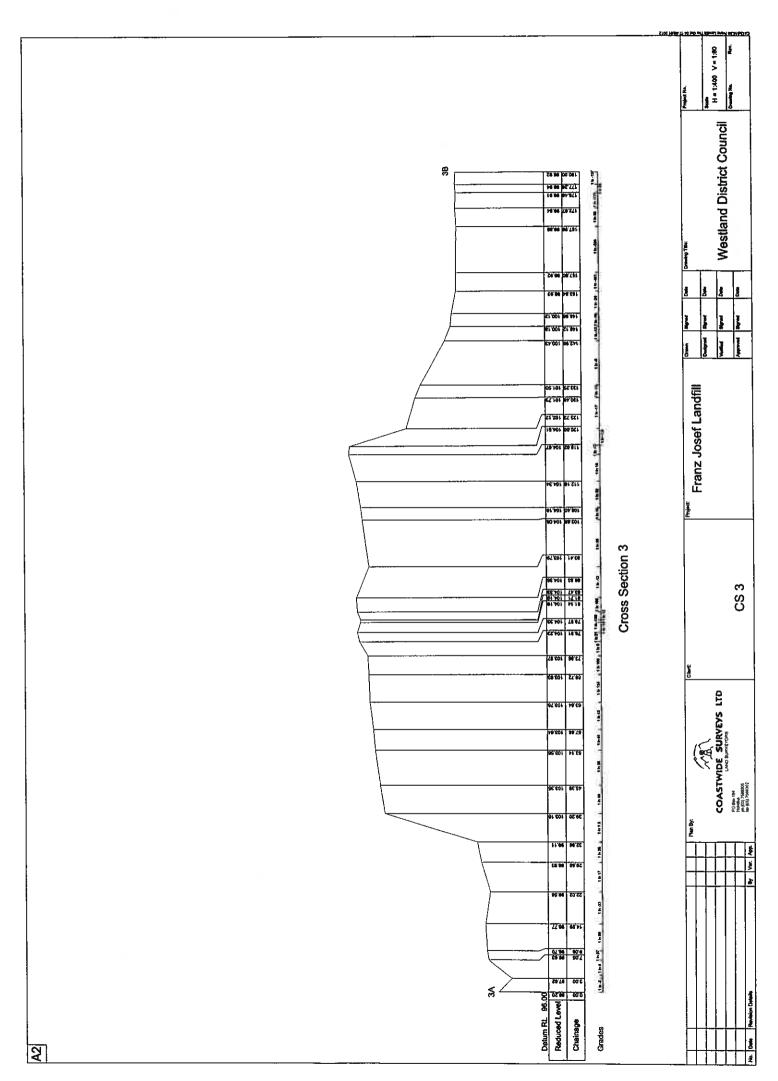
<u>Group Manager - Assets and Operations</u>

Appendix 1









Appendix 3:

Resource Consents and Legal Challenges

Form	WDC Liability	Validity	Comments	
Main Application Form (RC 95025 - Discharge to Air , Land and Water - Small Landfill)	Y	Jul-13	Renewal Schedule for July 2013	
Water Permit Application to Divert Water	Y	To apply	For the Creek within the Landfill	
Discharge Permit Application to Discharge Contaminants to Land	Y	Jul-13	Renewal Schedule for July 2013	
Discharge or Coastal Permit to Discharge Water or Contaminants to Water	Y	Jul-13	Renewal Schedule for July 2013	
Discharge or Coastal Permit Application to Discharge Contaminants to Air	Y	Jul-13	Height limitations for the Landfill	
Land Use Consent for Tracking / Logging / Land clearing / Land Disturbance	Y	To apply	Third Party Approvals	
Assessment of Effects on the Environment		To apply	Permeable ground and Monitoring	
*NEW Forestry Consent Form (PDF, 113KB)		To apply	Adjacent to DOC Land	
*NEW H&H & Flipping Consent Form (PDF, 108KB)		To apply	Adjacent to DOC Land	
Related Documents				
Affected Party Approval	Y		3 Owners will be the affected Parties.	
Transfer Ownership of a Land Use Consent	Y	To apply		
Transfer Ownership of a Discharge Permit	Y	To apply	If additional land is purchased ,	
Transfer Ownership of a Water Permit	Y	To apply	this is a significant cost as this adds to the above costs	
Transfer Ownership of a Coastal Permit	Y	To apply	and is a new resource consent	
Transfer Location of a Water Permit	Y	To apply		
Onsite Waste Water Assessment	Y	To apply	Avoid any contamination - WCRC Regulations	

Change or Cancel Consent Conditions	Y	To apply	Creek within the Landfill (Identifying the exact location is difficult)
Consent Withdrawal or Continuation Notification	Y	Jul-13	
Consent Surrender Notification	Y	Jul-13	
Costs Incurred excluding the cost of Purchase of LAND	Y	To apply	
Fees for a standard Application with the above (to apply)	\$10,000	To apply	
Additional costs from work in-house providing documents, and all resources	\$25,000	To apply	

Table 1.0: Resource Consents and Legal Challenges

Part B

SOLID WASTE CONTRACT - VARIATIONS

9.0 BACKGROUND

- 9.1 Solid Waste Services throughout Westland are provided by way of a single contract. The contractor is Mastagard Westland Ltd. The term of contract is seven years with a right to renewal for a further three year period.
- 9.2 The contract is in its 2nd year. This is an amended/varied contract.
- 9.3 The contract includes management of transfer stations and bin sites around Westland District. The annual cost of contract is \$1.1M per annum.
- 9.4 Franz Josef Landfill has met its life. Extension to the landfill is not an option. Part 'A' of this report deals with this issue.
- 9.5 There are currently six transfer stations, five un-manned bin station sites and three landfill sites within the district.

10.0 CURRENT SITUATION

- 3.1 With closure of Franz Josef landfill, an opportunity has arisen to improve the levels of service and address the irregularities or issues around Solid Waste activity.
- 3.2 The issues identified so far are:
 - 3.1.1 Irregularity in gate fee around the District
 - 3.1.2 Different Level of Services across the District
 - 3.1.3 Franz Josef Landfill has met its useful life. (Ref: Part 'A' of the report)
 - 3.1.4 No Glass Recycling.

4.0 DISCUSSION ON ISSUES

4.1 <u>Irregularity in gate fee around the District</u>

The Current Long Term Plan specifies the fees and charges for refuse transfer stations.

As per the planned program, Franz Josef landfill was supposed to be closed and the refuse was to be transported to the new landfill at Butlers. However with Franz Josef landfill working in extension the new fees and charges have not been implemented in South Westland. As a result the charges around the district are different. With closure of Franz Josef Landfill and all refuse now proposed to be deposited at Butlers, this irregularity can now be applied consistently.

Under the current contract there are five trailer bin stations sites. The total cost to manage and transport refuse to landfill alone is \$87,360 per annum. This excludes the cost of disposal of refuse in the landfill. These are provided free of charge.

This report proposes to make the changes consistent.

4.2 Different Levels of Services

Some satellite towns are serviced by trailer bins. These trailer sites are unmanned and the dumping is free of cost. The trailer bin at Lake Kaniere is within close proximity to Hokitika. This free service is abused regularly with residents driving to these bin station sites and dumping refuse free of cost. The cost of disposal of refuse from these bins is 100% subsidised by the rate payers.

Hokitika town gets a kerbside glass collection service. Residents outside of Hokitika area are required to bring in glass at transfer station sites. The glass is accepted as a recyclable material free of cost at transfer station sites.

This report proposes to change service levels as follows:

1. Lake Kaniere is proposed to have a kerbside collection rather than a bin station site. It is classed as small settlement zone in the current District Plan and its proximity to the current collection route places this zone in an ideal situation to have a kerbside collection service. The cost of replacing the bin station with kerbside collection can be done at <u>NIL</u> cost to the rates requirements.

2. The other bin stations are proposed to be removed. Council or community have an option to retain these services. However to retain the service of these bin stations could be funded by a targeted rate levied on these satellite towns services so as to avoid subsidisation. Table 4.0 shows estimated rate requirement if the trailer bins are retained.

4.3 Franz Josef Landfill

With the necessity to close Franz Josef discussed in detail in 'Part B' of this report, it is necessary to proceed a transfer station site in Franz Josef. The management of the new transfer station site is provided for in the Mastagard contract at a cost approximately \$79,500 per month. Council has unbudgeted capital and transportation costs to Butlers landfill in addition to this.

It has been proposed to close the landfill and not construct the transfer station. Franz Josef currently has a private transfer station site. It is proposed to work in alliance partnership in South Westland with other service provider and subsidise a higher level of service in North Westland by the cost of South portion of current contract. The net additional rate requirement is estimated to be <u>NIL</u>.

4.4 No Glass Recycling

Currently Hokitika urban town has collection of glass included in the kerbside collection. This is an un-sorted collection and is currently stockpiled at the Hokitika Transfer station site. The rest of the northern District has no kerbside glass collection. The Southern District is serviced by a private operator and Council only manages the transfer station and disposal sites.

It is proposed that the trailer bins after removal be relocated to different transfer station sites within District. These trailer bins have three separate compartments which can hold sorted glass. As part of the proposal residents can bring in sorted glass which can be disposed free of cost at the transfer station.

Council staff have been in discussions with OI, Auckland. OI is a company which deals in recycling glass in New Zealand. It is estimated that a return of approx. \$10.00 per tonne on sorted glass can be expected from OI. Discussions are underway with the representative of OI.

The above issues in combination with closure of the Franz Josef landfill have resulted in contract negotiations which have led to three options for consideration. These options have been highlighted in section 5.0. Table 3.0 highlights the proposed changes.

THE PROPOSAL

- 1. Close Franz Josef Landfill as planned.
- 2. Do <u>NOT</u> construct the transfer station and save the capital costs including interest, depreciation and management costs.
- 3. South portion of current solid waste contract which consists of transfer stations at Whataroa and Fox Glacier, bin stations at Bruce Bay and Neils Beach and Haast landfill, be removed from the contract and replaced with improved level of service in North Westland.
- 4. The above South portion be re-negotiated at a competitive price with contractors in Westland. This should include management and transport of refuse to Butlers landfill.
- 5. For North Westland following changes be made in the current service levels
 - The current 120 litre bin be replaced by 240 litre bigger recycling bins
 - The refuse bags be replaced by the current 120 litre bin for refuse collection
 - All trailer bin stations are removed.
 - Lake Kaniere is provided with a kerbside collection same as Hokitika kerbside collection
 - Co-mingled kerbside glass collection is stopped for Hokitika area.
 - Removed trailer bin are purchased from the contractor and placed at transfer station sites to receive sorted glass
- 6. For South Westland the following changes are proposed:
 - No transfer station site in Franz Josef. South Westland Rubbish Removal Ltd will open their facility to public and charge fees as per Council's fee and charges structure
 - Bin trailer stations removed from Neils Beach and Bruce Bay.
 Residents have option to avail services from a private operator.

Council staff has received a quotation from South Westland Rubbish Removals Ltd for provision of waste services in South Westland.

The nett effect of these changes has been analysed and the financial impact on the rates is <u>NIL</u>.

The table below summarises the quotations and variations to the current contract.

Procurement: Quotations were invited from Westroads limited and South Westland Rubbish Removals Limited and we have the Mastagard price as the current contractor. The contract price was not revealed to anyone. Table 2.0 details the outcome of our procurement process.

 $Table\ 2.0\ South\ Westland\ Portion\ of\ works-Procurement\ outcome$

Contractor	Quotation	Ranking
Mastagard	Current Contractor - Prices	2
Westland	are contracted	
Limited		
Westroads	Did not quote - Not	N.A.
Limited	Interested	
South Westland	\$190/tonne and \$17,500 for	Lowest
Rubbish	Haast Landfill	
Removals Ltd		

Table 3.0 : Proposed variations to current Mastagard contract

Proposed Changes in	Current Cost in Contract	New Costs
Services Level		
Removal of Trailer Bin	\$17,472 per site per annum. Total	N.A.
Station from Otira,	cost is \$69,888	
Jacksons, Bruce Bay and		
Neils Beach		
Removal of Kerbside	\$36,636 per annum	N.A.
Glass collection from		
Hokitika		
Contract South Westland	\$124,766 per annum (excludes any	\$190 per
Rubbish Removals for	transport to Butlers landfill)	tonne of
management of Whataroa		refuse. This
and Fox Transfer Station.		equates
Open their private facility		approximately
to public, transport all		\$76,000 per
refuse to Butlers from		annum. This
these sites		includes
		transport of
		refuse to

	Butlers	
Remove bags and	No change to annual contract price	
introduce 2 bin system	-	
for fortnightly kerbside		
collection of refuse and		
recycling.		
Remove trailer bin from	No change to annual contract price	
Lake Kaniere and extend	-	
the Kerbside collection		
same as Hokitika		
Provide sorted glass	Second hand trailer bins will be purchased from	
collection at all transfer	current contractor and placed at transfer stations.	
stations	Costs – approx. : \$80,000.00 (loan funded)	
Net Cost to rate payers	NIL	
for these changes		

5.0 OPTIONS

The above assessments now result in three options for Council to consider.

Option 1: Status Quo – No change in current levels of service

Option 2: Vary the contract as per Table 2.0 to provide an increased level of service

Option 3: Vary the contract and retain the bin stations

6.0 SIGNIFICANCE AND CONSULTATION

- 10.1 Variations proposed in this report are significant for District. The changes to levels of service proposed do not impact the net rate requirements, however a large number of people will be affected by these changes, and solid waste management has been an area of high and emotive public interest. As such the issues highlighted in this report are considered of high significance.
- 10.2 The matters arising will be subject to consultation as part of 2013-14 Annual Plan.

7.0 ASSESSMENT OF OPTIONS (INCLUDING FINANCIAL IMPLICATIONS)

Option 1: Status Quo

This option means no change in current levels of service and business as usual. Considering this option has the following implications:

- 1. Free dumping of waste at the bin stations. This is currently subsidised by general rate payers and is not in line with current funding policy for this activity i.e. 50-50 split with user pay and general rates. There is potential for this subsidised service to be further abused.
- 2. The Franz Josef transfer station will have to be constructed as per plan. This means additional interest costs on the capital expenditure for the activity.
- 3. The glass continues to be stock-piled and with no disposal options. This is not an environmentally friendly option and not in accordance with Waste Minimisation and Management Plan 2012.
- 4. The transport of refuse from South Westland will incur more costs.
- 5. A net rate requirement of approximately \$148,500 per annum will be required if council proceeds with this option.

Option 2: Vary the contract as per Table 3.0 to provide an increased level of service

This is the preferred option.

- 1. An improved level of service will be achieved by way of a two bin system. The advantages of bin system are well documented and tested in other districts around the country.
- 2. Glass can be collected as sorted at transfer stations.
- 3. Free Dumping of waste is no longer available.
- 4. Same fee structure can be applied across majority most of the District.
- 5. Positive image for Council. The bins are proposed to be collected by a mechanical arm fitted truck with Council logo on the truck.
- 6. All changes come at no extra rate requirements to the rate payers. Largely due to the extra revenue obtained by charging the full price for disposal of glacier country refuse waste at Butlers.

Option 3: Vary the contract and retain the bin stations

Council has an option to consult with residents in satellite towns. This option means that Council agrees to variations as in option 2 and apply a targeted rate for provision of these trailer bins at these sites.

The estimated targeted rate requirement for the management and transport of refuse from these trailer bins is as per the table below:

Table 4.0: Estimated Targeted rate to continue with Trailer Bin Sites

Satellite Town	Total Rate Requirement	New Rate per property Only Occupied	New Rate per property (GST Exclusive) All Properties.
Otira (35 Properties - 22 occupied plus 13 unoccupied)	\$38,122	1732.81	1089.20
Jacksons (Aickens to Taipo) (42 - 15 occupied plus 27 unoccupied)	\$38,122	2541.46	907.60
Bruce Bay (98 Properties - 72 occupied plus 26 unoccupied)	\$38,122	529.47	389
Neills Beach (96 Properties - 60 occupied plus 36 unoccupied)	\$38,122	635.36	397.10

Under the current contract there are five trailer bin stations sites. The total cost to manage and transport refuse to landfill alone is \$87,360 per annum. The cost of disposal is based on 50 tons from each trailer disposed at \$143.00 per tonne per annum.

8.0 PREFERRED OPTION(S) AND REASONS

10.3 The preferred option is Option 2. This option provided improved levels of service at <u>NIL</u> increased cost to ratepayers

9.0 RECOMMENDATION(S)

The recommendations are summarised in Summary section 1.0 of this report.

Vivek Goel
Group Manager Assets and Operations