

Compiled Date	24/10/2023
File Number	23.24.30

LGOIMA

When releasing responses to previous LGOIMA requests, names and contact details of individual requestors will be withheld to protect their privacy.

Information requested by the media, lobby groups, public sector organisations and MPs will always be published, while information specific to an individual or their property will not generally be published.

Request from: Janna Sherman – Hokitika Guardian

Information requested: Records from workshops regarding Hokitika Racecourse Development,

Council-owned building and Pakiwaitara Building

Response from: Lesley Crichton, Acting CE

24 October 2023

Janna Sherman Hokitika Guardian

Via Email: jannas@hokitikaguardian.co.nz

Dear Janna

Official information request for copies of written records from workshops regarding Hokitika Racecourse Development, Council-owned building and Pakiwaitara Building

I refer to your official information request dated 25 September 2023 for copies of written records from workshops regarding Hokitika Racecourse Development, Council-owned building and Pakiwaitara Building.

Enclosed are the written records of the following workshops/briefings requested:

- 26 January 2023 Council Workshop IAF Racecourse Notes
- 27 February 2023 Council Briefing Building and Facilities Options Notes
- 30 June 2023 Council Briefing Hokitika Racecourse Notes
- 30 June 2023 Council Briefing Pakiwaitara Building Notes

Some information has been redacted under the following sections:

- 7(2)(a)(ii) would be likely unreasonably to prejudice the commercial position of the person who
- supplied or who is the subject of the information; and
- 7(2)(i) to enable any local authority holding the information to carry on, without prejudice or
- disadvantage, negotiations (including commercial and industrial negotiations); or

There is no charge in supplying this information to you.

You have the right to seek an investigation and review by the Ombudsman of this decision. Information about how to make a complaint is available at www.ombudsman.parliament.nz or freephone 0800 802 602.

Council has adopted a Proactive Release Policy and accordingly may publish LGOIMA responses on the Council Website at https://www.westlanddc.govt.nz/lgoima-responses. The collection and use of personal information by the Westland District Council is regulated by the Privacy Act 2020. Westland District Council's Privacy Statement is available on our website here.

If you wish to discuss this decision with us, please feel free to contact Diane Maitland, Executive Assistant at LGOIMA@westlanddc.govt.nz, 03 756 9038.

Sincerely,

Lesley Crichton | Acting Chief Executive

Encls:

26 January 2023 – Council Workshop - IAF Racecourse Notes 27 February 2023 – Council Briefing – Building and Facilities Options Notes 30 June 2023 – Council Briefing - Hokitika Racecourse Notes 30 June 2023 – Council Briefing - Pakiwaitara Building Notes

LC/DM



IAF Racecourse Workshop

WORKSHOP HELD IN THE COUNCIL CHAMBERS, 36 WELD STREET, HOKITIKA AND VIA ZOOM ON 26 JANUARY 2023 COMMENCING AT 1:00PM.

1. MEMBERS PRESENT AND APOLOGIES

Lead:	Chief Executive, Simon Bastion	
Attendance:	Mayor Helen Lash	
	Cr Gillett – Deputy Mayor	Cr Burden
	Cr Cassin	Cr Neale
	Cr Manera	Cr Davidson
	Cr Baird	Kw Tumahai
	Kw Madgwick	
Guests	P. Zaanen, Joseph & Associates	Jason Mill, Joseph & Associates
	Jacob Fone, O'Connor Partners	
Staff	S. Baxendale, Group Manager, District Assets	D. Maitland, Executive Assistant
	Te Aroha Cook, Group Manager, Regulatory and	E. Rae, Strategy & Communications
	Community Services	Advisor (via zoom)
	S. Johnston, Governance Administrator (via zoom)	

NGĀ WHAKAPAAHA APOLOGIES

No Apologies

Absent

Kw Tumahai

2. INTRODUCTION & AGENDA

Chief Executive, Simon Bastion opened the meeting and advised that he will give an initial update with Joseph & Associates as well as O'Connor Partners presenting mid-way through.

The Chief Executive introduced the following meeting attendees:

Paul Zaanen – Project Lead, Joseph & Associates

Jason Mill – Architect and Design lead, Joseph & Associates

Jacob Fone – Risk and Cost Analysis, O'Connor Partners

Davis Ogilvie – Civil Engineering (unable to attend today)

The Chief Executive advised that the meeting agenda was as follows:

- Background & Context (Westland District Council)
 - Site history, previous decision & timelines, site intentions and Infrastructure Acceleration Fund (IAF)
- IAF Application, Current Design Overview (Joseph & Associates)
 - Design background and overview
 - Master Planning overview

- Infrastructure Planning (Eligible & Ineligible)
- Indicative Staging Concepts
- Financial Analysis & Risks (O' Connor Partners)
 - Overview of Financial Modelling
- Next Steps (Joseph & Associates)
- Master Planning
- Community Engagement
- IAF Obligations
- Staging/optionality of the Project
- Q&A Open Format

3. Presentation – Hokitika Racecourse | Infrastructure Acceleration Fund Workshop 2023

Background & Context

- 2018- Racecourse reviews National
- Dec 2018 Hokitika Racing Club approached Westland District Council (WDC) to offer the land & their bank balance. WDC purchased the land in Dec 2018.
- 2019 Racecourse Closure
- February 2019 WDC Land takeover date.
- 2021-2031 LTP Consultation Document indicated intention to develop housing on the Western end of the Racecourse (\$4.483m allocated).
- 2021 Initial IAF expression of interest and got through to Stage 2.
- 2022 IAF request for Proposal
- Mid 2022 Council briefing / overview of proposal



IAF Application, Current Design Overview – Joseph & Associates

Paul Zaanen – Project Manager from Joseph & Associates spoke to this portion of the presentation:

- Historical Context
- Steps in the IAF Process

IAF is a building contestable fund from the Crown administered by Kāinga Ora and the primary drive is for housing.

Only 2 Councils in the country that got 100% grant funding – Westland District Council being one of them.



Eligible Civil Infrastructure

Visual breakdown of areas of the racecourse and costings

Concept Unit Layout (Picture on presentation / visually where things are at)

- Orange is formal housing / 80 sections over 2 blocks which could be designed by 1, 2,4 developers.
- Purple is Community Retirement Development / 30 retirement houses.
- Peripheral Blocks another 32 sections
- Yellow block for Community Development / that can fit approximately 20 sections.
- Total of approximately 170 sections/sites

IAF Agreements - Overview

Paul Zaanen from Joseph & Associates spoke to this portion:

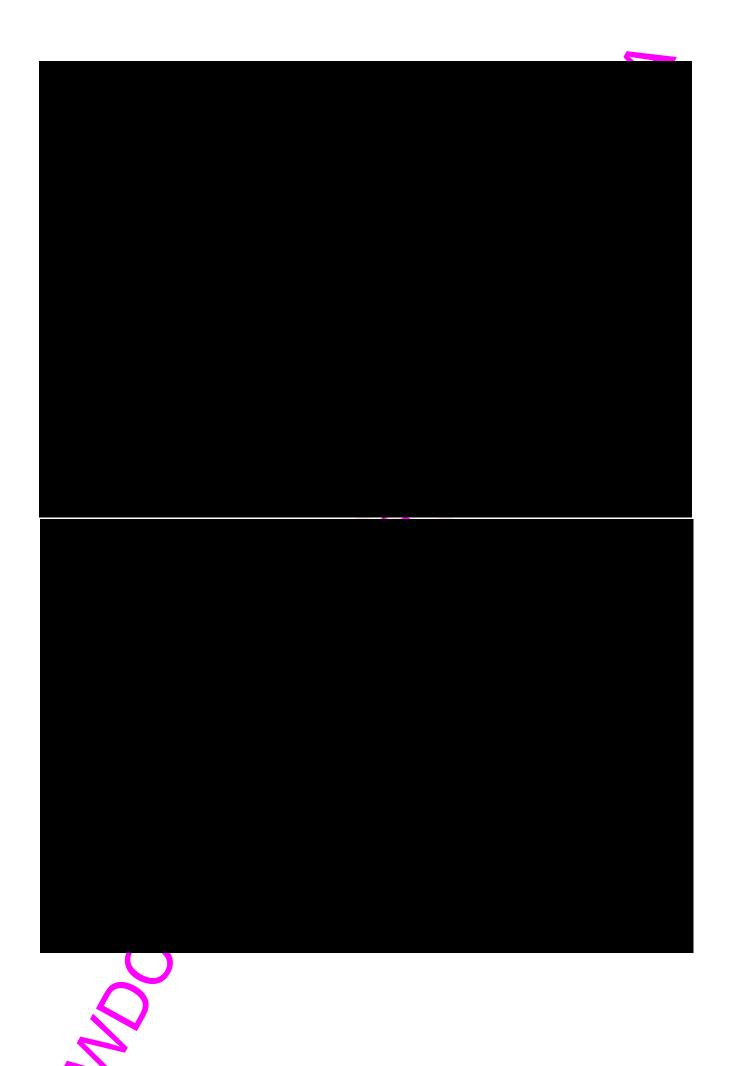


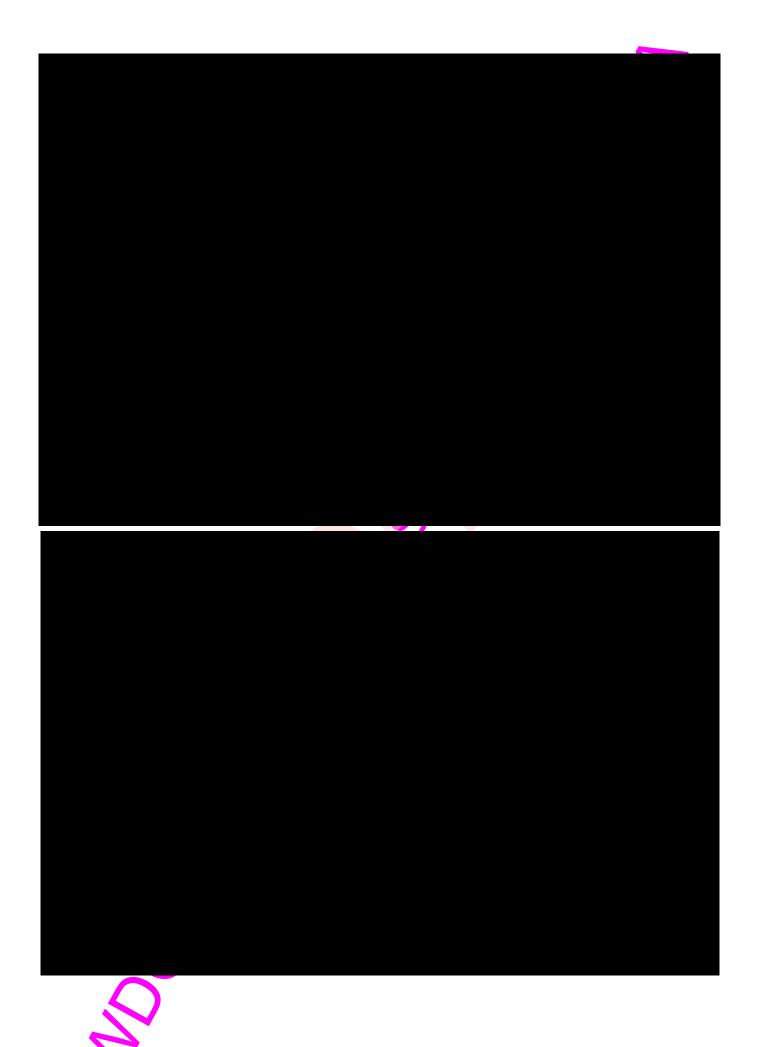
- 1. Housing Outcome Agreement what typology of housing gets delivered over what time period:
 - Circa 100-110 homes over 15+ year period
 - 30 Pensioner Homes
 - Affordable (tier 3 urban environment \$500,000 for a house/section) if possible, set at 25 units.
 - 55 Homes at market rate

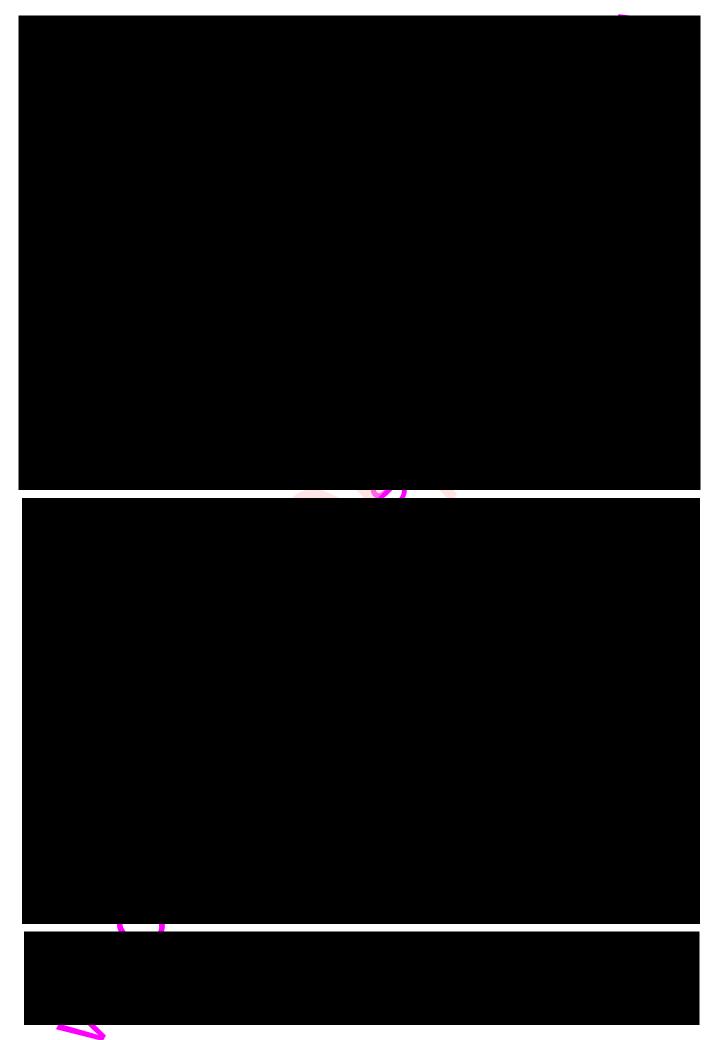
2. Funding Agreement

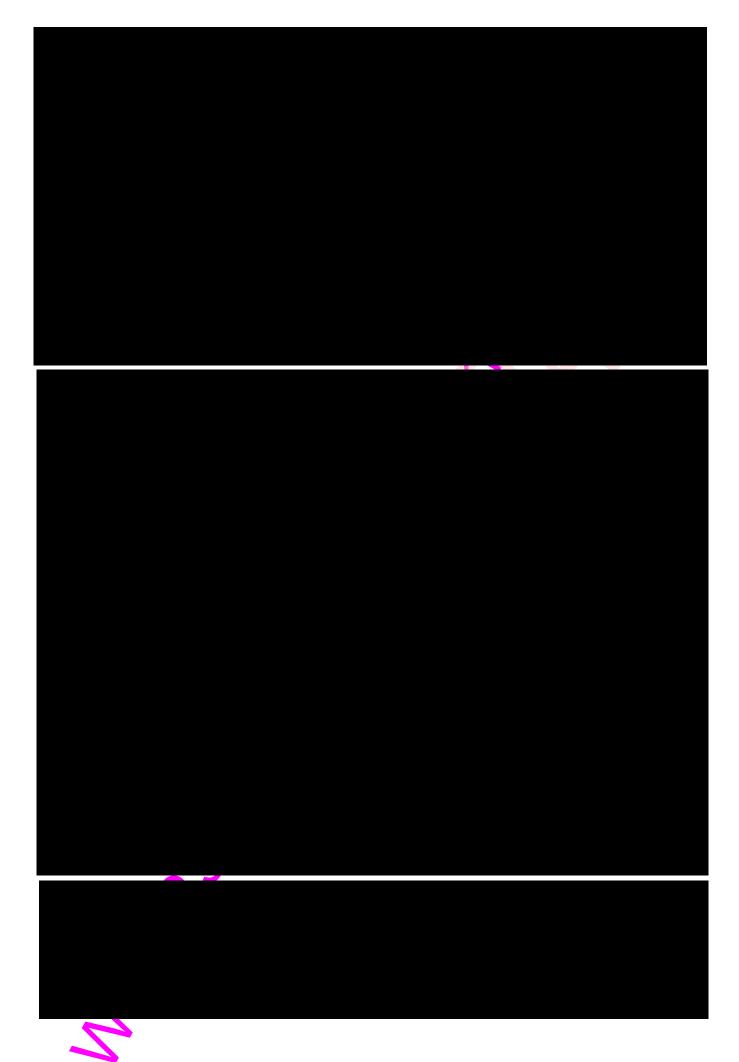
- \$3.65 million for delivery of trunk infrastructure







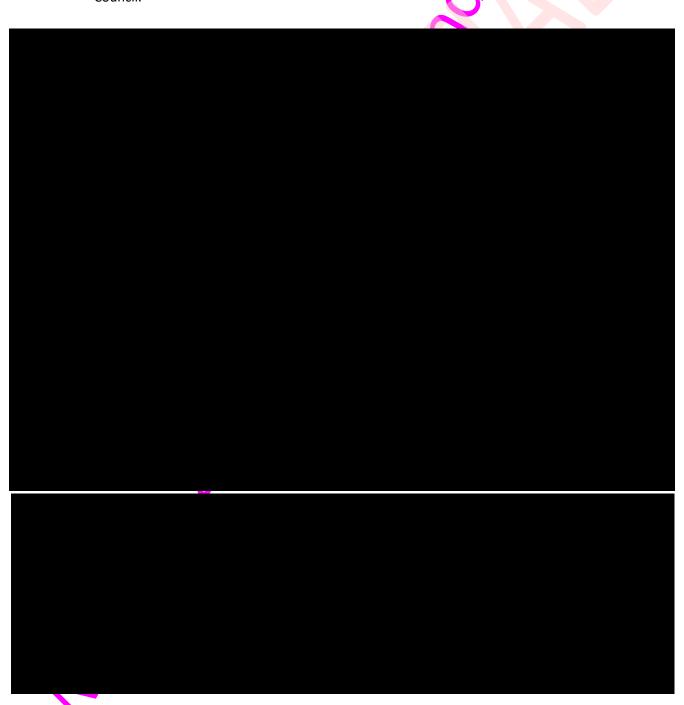




	/

NEXT STEPS

- Master Planning and community engagement –
- Ascertain (post community engagement and master planning) the best way forward for the Council.





Briefing to Council Building & Facitilies Options

BRIEFING HELD IN THE COUNCIL CHAMBERS, 36 WELD STREET, HOKITIKA AND VIA ZOOM ON MONDAY
27 FEBRUARY 2023 COMMENCING AT 2.30 PM.

1. MEMBERS PRESENT AND APOLOGIES

		A Commence of the Commence of
Lead:	Simon Bastion	
Attendance:		
	Her Worship the Mayor	Cr Cassin
	Deputy Mayor Gillett (via zoom)	Cr Manera
	Cr Baird	Cr Davidson
	Cr Burden	Cr Phelps
	Kw Madgwick	
Also in attendance	e J. Fone – O'Connor Partners	M. O'Connor – O'Connor Partners

NGĀ WHAKAPAAHA APOLOGIES

Kw Tumahai

Absent

Cr Neale

STAFF PRESENT

S. Bastion, Chief Executive; D. Maitland, Executive Assistant; L. Crichton, Group Manager Corporate Services Risk & Assurance; S. Baxendale, Group Manager District Assets; E. Rae, Strategy and Communications Advisor (via zoom), S. Johnston, Governance Administrator (via zoom)

2. WORKSHOP TOPICS – BUILDINGS AND FACILITIES OPTIONS – BRIEFING

The Chief Executive, Simon Bastion welcomed everyone to the meeting and introduced Michael O'Connor and Jacob Fone from O'Connor Partners to the meeting who are supporting Council with the assessment of both Council Building, Pakiwaitara and potentially the future option of Government (Seddon) House.

The Chief Executive advised that the session was about exploring Council's real objectives and driving points, that it was a gathering information session and not about making decisions.

The Chief Executive also advised that correspondence with Andrew Coleman from Heritage New Zealand has taken place regarding Government House,

The Chief Executive invited Michael O' Connor and Jacob Fone to take Council through the Briefing.

Introduction

Michael O'Connor advised that the importance of the briefing session was mostly about information and understanding options, understanding that there were bigger picture things to be considered than just the monetary side of things, and advised that the presentation was largely devoid of financial analysis,

that this is a high level broad picture presentation to give a sense of what some of the financial implications may be, and reminded Council that to explore every option comes with its own costs. Today O' Connor Partners want to understand Councillor's preferences, what the big issues are and what is important to Council. This information will be gathered, and O' Connor Partners will come back with what they believe to be the preferred options are for Council.

• Today: Start of Journey

- Desired Outcomes:

Ensure Council has a good understanding of the issues, potential solutions, relative cost implications and evaluation criteria.

- Desired Output:

Feedback and input from Council No decisions require



• Discussion Framework





Jacob Fone briefly summarised the options:

- Council Office Building needs strengthening by 2027
- Could shift Council to Government House
- New Build an option but an expensive option
- Pakiwaitara unusual design, very open plan but big enough to house Council

Michael O' Connor commented that when there is a problem that costs X amount of dollars to fix, the problem doesn't go away; it means the economic impact of it is worn by 'somebody'. So, it is either worn by Council fixing it up, then it is fit for purpose, OR somebody buys the building knowing they will have to fix it up themselves. The problem cannot magically disappear – someone will bear the cost of it somewhere.

Jacob Fone commented that they are keen for feedback on the list of options

The Chief Executive advised that there are a number of elements that Council can utilize the Pakiwaitara space for — not just a library. When it was first purchased there was a component of blending heritage with the library function to be an interactive area, however as time has progressed, there are other elements that have come to the fore: i.e.: Youth Development. Mayor's Task Force for Jobs has currently based themselves in the Pakiwaitara Building, and there are other organisations that are also linked in as well.

Designs have been explored with a library and business hub concept with the last council and that last design was tabled before Council, however got stalled when figures came through to pull the concept together.

The Mayor commented that by turning it into a hub and bringing the Local Government aspect of 'wellbeing' (wellbeing takes on a whole broad spectrum of coverage), and with Mayors Taskforce for jobs being in there — which is one of the most successful MTFJ in the country.
Library – Key Comments:
 The question comes down to whether or not Council is willing to explore a higher library
cost, for a higher standard of service delivered to the community.
District Assets Manager gave a brief overview of the state of the building.

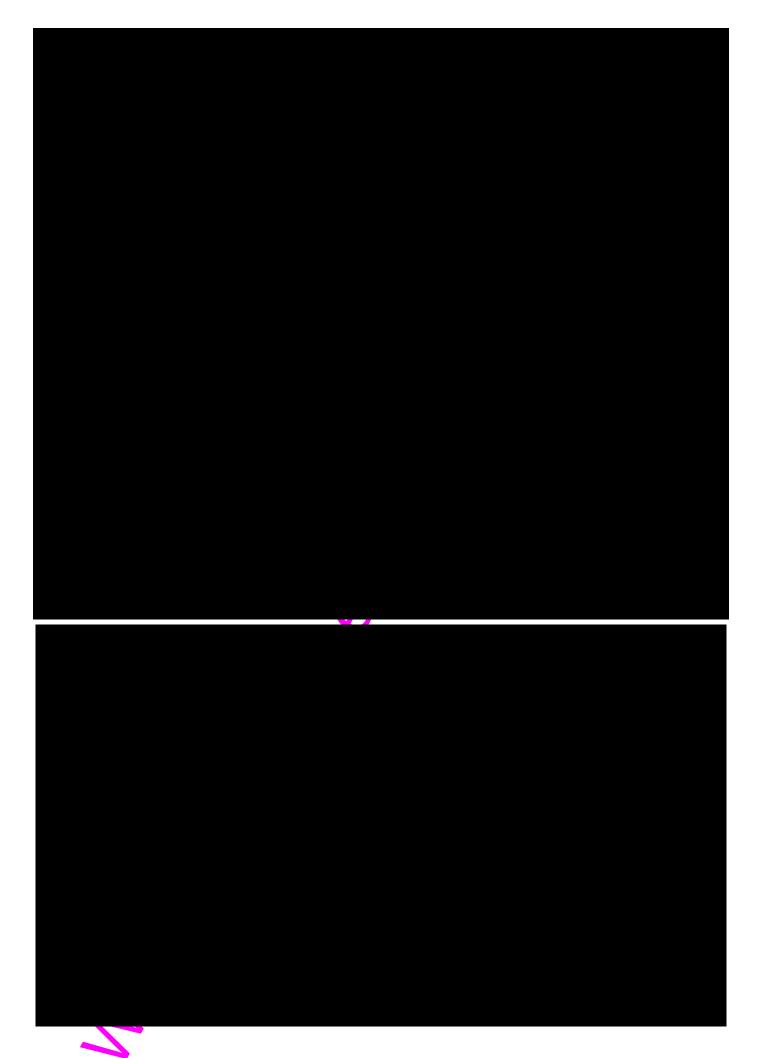
Kw Madgwick gave some history and advised that his Runanga had a sale and purchase agreement on Pakiwaitara before it was a council building, and commissioned Opus to do a full engineering assessment of the building which cost \$40k. The report came back as 20% of MBS. This report was released to Council – (Bruce Smith was the Mayor at the time), however, the Council then commissioned an alternative report to get their own assessment, which came back at 70% of MBS – which seems like a big increase from 20%.

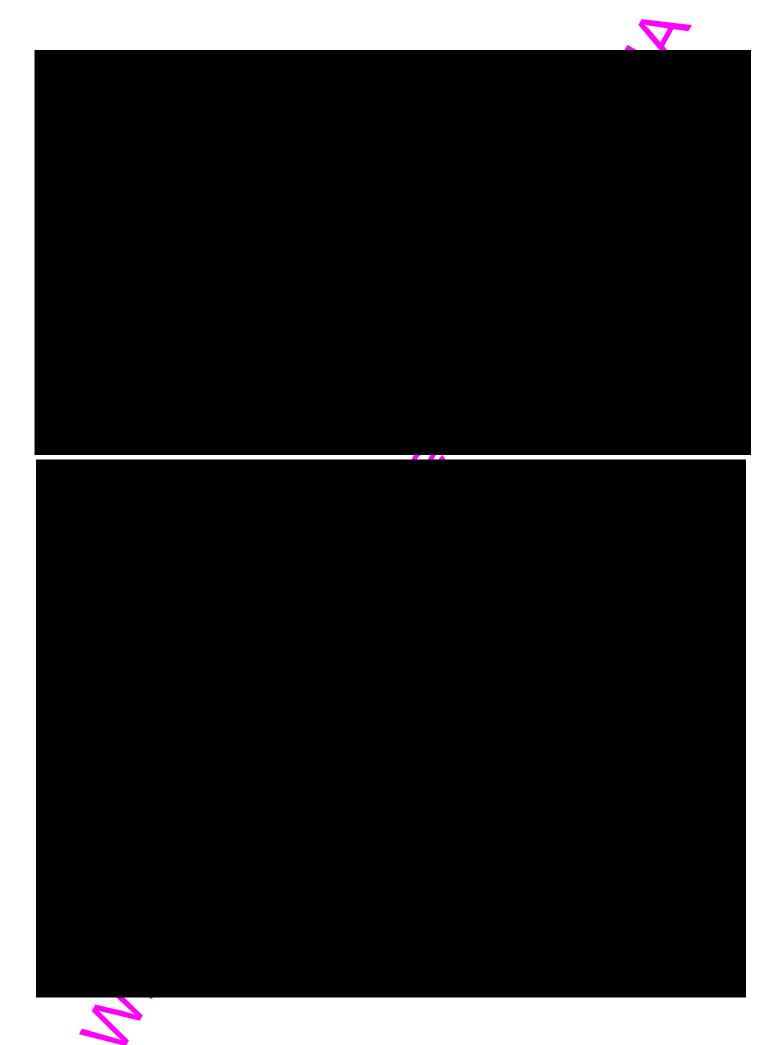
Cr Baird commented that on a positive note, the land area is huge – it is a massive asset.

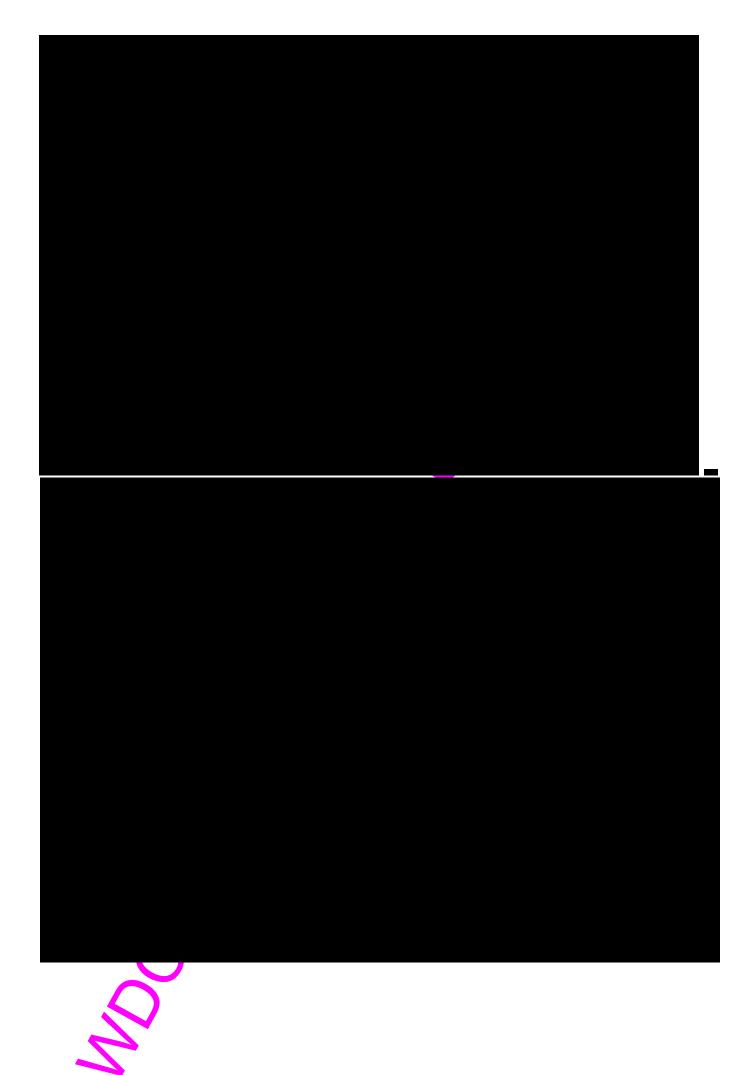
Cr Phelps queried whether the following needs to be taken into consideration?

- 1. Land & Structures to ask if it is most appropriate that the ratepayer owns that through the Council for Council functions.
- 2. Is this the best area for the Council to be in especially in light of major weather events such as up north, is Council best situated elsewhere?











Next Steps

- Collect and synthesise Council feedback
- Identify preferences
- **Post Report** The preferred option(s) will need further development before proceeding:
- Opex Implications
- Capex updates
- Funding options explored
- Potential building values

The workshop closed at 5.30 pm

Totalizer Building

The Chief Executive gave a quick update on the Totalizer Building.

Racing Club do not want it

It is a Category 1 building – heritage building – it requires an application through a resource consent to dismantle it.

Heritage NZ met with Council 18 months ago and gave them 3 options:

- 1. Upgrade it to its original standard.
- 2. Was to relocate it.
- 3. Remove it / demolish it.

Heritage NZ and Industrial Park do not want it. They have identified part of the Totalizer Building that they will recover if we want to demolish it.

Report will be brought back to Council with options and recommendations surrounding this building.

Moving Forward

- Next Catch up in March
- Verbal update on progress in February in Confidential

Chief Executive to develop a press release to go out.

The workshop closed at 3:03 pm



Council Briefing Hokitika Racecourse

BRIEFING HELD IN THE COUNCIL CHAMBERS, 36 WELD STREET, HOKITIKA AND VIA ZOOM ON FRIDAY 30 JUNE 2023 COMMENCING AT 1:15 PM.

1. MEMBERS PRESENT AND APOLOGIES

Attendees:	Her Worship the Mayor	Cr Cassin (Deputy)
	Cr Baird	Cr Burden
	Cr Manera	C r Gillett
	Cr Phelps	Cr Neale
	Cr Davidson (via zoom)	Kw Madgwick
Other attendees	P. Zaanen – Joseph & Associates R. Leitch – Joesph & Associates (vi	J. Mills – Joseph & Associates a zoom)

NGĀ WHAKAPAAHA APOLOGIES

Nil

Absent

Kw Tumahai

STAFF PRESENT

S. Bastion, Chief Executive; S. Baxendale, Group Manager, District Assets; L. Crichton, Group Manager Corporate Services Risk and Assurance; T. Cook, Group Manager, Regulatory, Community & Planning Services; A. Coleman, Building Control Manager; D. Maitland, Executive Assistant; E. Rae, Strategy & Communications Advisor (via zoom); S. Johnston, Governance Administrator (via zoom);

2. WORKSHOP TOPICS: Hokitika Racecourse Engagement Outcome Review

Paul Zaanen, Jason Mills and Rachel Leitch from Joseph & Associates

Mr Zaanen advised that the purpose of the briefing was not to seek any decision from Council, but purely to take a moment to revise where the project is at and to provide feedback received from the engagement process and provided the following presentation.

Presentation:

Future Use Workshop – Hokitika Racecourse Development as of 30 June 2023

Jason Mills, Joseph & Associates

Agenda

- 1. Update on Civils Cost Certainty Work
- Community Engagement Update and Findings to Date
- 3. Round Table Discussion



Drone Scan of the Site

- Helps to refine the amount of earthworks required
- Parallel parking



Firmed up costings will be available for Councillors at the July Council Meeting.

3. Community Engagement Update and Findings to Date:

Paul Zaanen and Rachel Leitch, Joseph & Associates

Stake Holder Session 1

- 30-40 attendees

Stakeholder Session 2

- 30-40 attendees

Open Day

- 70-80 attendees

Online Submissions

- 40 50 Individual Submissions
- 30% have attended stake holder sessions
- 27% have attended an open day
- 81% have read supporting documents

Westland Boys Brigade Hall

- Overwhelming support for this asset.

RDA

- Overwhelming support
- Concerns raised over access to grazing

Racetrack & Grazing

 Support for some form of track remaining for many users. Mixed response on grazing other than RDA requirements.

A&P Show / Events Area

Support for retaining a space for A&P linked to Boys Brigade & RDA. Support for other events.

Reserve and Green Belt

 Support for some form of track remaining for many users. Mixed response on grazing other than RDA requirements.

Racecourse Buildings

- Support to demolish buildings. Some sentiment to pay homage to the historical buildings.

Overall Findings from Survey to date:

Housing

- Average of 4.15 (on 1-10 scale) support of proposed mix
- Pensioner housing most supported
- Other types have even results

Recreational

- Overwhelming support for RDA & Boys Brigade
- See possibilities for multi event use
- Trails upgrades for multi/more users with link ups
- Ground quality concerns

Summary

- Still some lack of understanding/knowledge from contributors
- RDA & Boys Brigade to be primary consideration
- Support for housing for elderly
- Concerns with housing density
- Upgrade of recreational spaces and paths to allow for multiple use
- Flexibility of events space
- Questions on costs to rate payers

Round Table Discussion

Pending decisions and considerations

Consideration of IAF Funding Obligations

- Timelines
- Housing and outcome agreement typologies and numbers

Council Decisions based on Reports due

- Proceed with Land Development Yes or No
- Proceed with IAF Funding Yes or No

Overview of potential pathways ahead for consideration

- Delivery Plan for IAF
- EOI/RFP in approximately 2 months; noting the political scene to work around.
- Tender, Procurement, and delivery

Discussion / Questions

Final Pictures

- 3 super lots and recreation

Pensioner Homes vs Pensioner Housing

Jason Mills broke down the meaning between Pensioner Homes and Pensioner Housing:

Pensioner Homes – are titled; brought by people and owned by people

Pensioner Housing – owned by a body with a leasehold.

Retirement Villages are leasehold; you own your unit, and when you die, you sell the unit.

Lifestyle Village are individual titles. To 'label' this project, you could say this is a Lifestyle Village made up of Pensioner Homes (not housing), which is basically affordable housing for the elderly.

The Briefing closed at 2:50 pm



Council Briefing Pakiwaitara Building

BRIEFING HELD IN THE COUNCIL CHAMBERS, 36 WELD STREET, HOKITIKA AND VIA ZOOM ON FRIDAY 30 JUNE 2023 COMMENCING AT 12 NOON.

1. MEMBERS PRESENT AND APOLOGIES

Attendees:	Her Worship the Mayor Cr Baird Cr Manera Cr Phelps Kw Madgwick	Cr Cassin (Deputy) Cr Burden Cr Gillett Cr Neale
Other attendees	Ana Coleman, Building Control Manager	

NGĀ WHAKAPAAHA APOLOGIES

Cr Davidson Kw Tumahai

Absent

Nil

STAFF PRESENT

S. Bastion, Chief Executive; S. Baxendale, Group Manager, District Assets; L. Crichton, Group Manager Corporate Services Risk and Assurance; T. Cook, Group Manager, Regulatory, Community & Planning Services; A. Coleman, Building Control Manager; D. Maitland, Executive Assistant; E. Rae, Strategy & Communications Advisor (via zoom); S. Johnston, Governance Administrator (via zoom);

2. WORKSHOP TOPICS: PAKIWAITARA BUILDING

Chief Executive Simon Bastion and Ana Coleman, Building Control Manager spoke to this item.

The Chief Executive opened the meeting and informed Councillors that Ana Coleman, Building Control Manager had been invited to give Councillors a detailed review of the seismic assessment that had been done on the Pakiwaitara Building. The Chief Executive advised that the issue of Pakiwaitara goes back to 2020 and noted that a requested had been made for all information on the decision-making process regarding Pakiwaitara from when it was purchased to the current day be made available, and advised that Di Maitland is overseeing the coordination of those documents and hopes to have these available to Councillors later in the day or next week.

The Chief Executive advised that the meeting is about the asset Council owns and the importance around Councils deliberation around the future use of this asset and Ana will provide some technical insight regarding the status of the building.

Ana Coleman, Building Control Manager, commenced with an overview and advised that earthquake legislation came about due to seismic activity in Christchurch that identified that there are buildings around NZ that potentially could cause issues or injury to people or other properties in a seismic event. The Government did a lot of research to come up with the methodology used today, which forms part of the Legislation changes that came about in 2017. One of those legislative changes was identifying certain criteria of buildings of which there are 3 that are the main cause of Injury, death, or damage to neighbouring properties' which were:

- 1. Unreinforced masonry buildings
- 2. Buildings 3 stories or more that are older than 1976
- 3. Buildings that were not timber framed, but older than 1935

The Building Control Manager advised that work has been done around the District to identify buildings that fall into these categories.

Part of the act states that if buildings are identified, OR an engineer provides Council with a report, then the Building Department does an assessment on the building, and there are certain methodologies used that have to tick all the boxes before the Department can or cannot

and there are certain methodologies used that have to tick all the boxes before the Department can or cannot accept that report. Once that is done, the Building Department make a decision as to whether the building in question is earthquake prone, or not.

The Building Control Manager advised that once a building is determined as potentially earthquake prone, there needs to be consideration to terminology used. It doesn't mean the building is unsafe, it means the building does not meet the percentage of a new build that it needs to for today's standard.

It does not mean that the building should not be occupied, it just means that in the event of an earthquake – an only in an earthquake that it

should not be occupied, it just means that in the event of an earthquake – an only in an earthquake that it has a higher risk to people in and around it. The standard was set at the percentage it was for engineering reasons.

The Building Control Manager reminded Councillors that there are over 4000 earthquake prone buildings on the MBIE register around NZ and the bulk of these buildings are occupied. One of the things looked at in reports is whether the building is at a critical risk of collapse or failure – which is a much higher risk to people and or the users of the building and its surrounds.

The primary focus is that the building stays in its structural capacity, and whatever you do to that asset after seismic activity is decided — whether it is demolition or repair. The purpose of the building is to save the people that are in it — safeguard them, not protect that actual building itself. The seismic activity level (i.e.: earthquake ranging from 3.0-7.0) is not made known.

The Building Control Manager advised that when a building owner is made aware of engineering and the state of a building, they have an obligation to notify the Building Department within Council.

The Building Control Manager clarified the importance level of a building such as:

- Police Station
- Fire Station
- Hospitals
- Ambulance
- Civil Defence

The higher the importance level of the building, the higher the engineering standard required. Buildings listed above as an importance level 4 or 5 are critical in the event of an emergency and advised that a Library does not fall into the category of an important building, however it would be classed as an important building if you were wanting to run civil defence and emergency operations from it.

you were wanting to run civil defence and emergency operations from it.

The Building Control Manager advised that MBIE had come out with good guidance documents regarding seismic risk guidance and the decision-making processes, and one of the key messages is the aim of the percentage of the NBS Metric is to provide a relative assessment of a seismic risk — and that it is not a predicator of a building failing in any particular earthquake. That is the purpose of having a placard system on the door of a building which indicates the percentage risk of the building, and the public can decide whether to enter the premises or not.

The Building Control Manager advised that at times they have had 4 separate engineers' assessment reports done with percentages ranging from 0-112%, so depending on what design criteria they use, what methodology used, percentage can vary from high to low. There is a standard they work to, methods they work to according to when the building were built.

'		

Cr Baird asked if the Building Department received the seismic assessment report for the Council Building.

The Building Control Manager advised that she had and commented that the Council Building meets the category for having to legally request an earthquake assessment to be done on it. Council had no choice but to furnish a report.

It was decided at 1:07pm to continue with the discussion after the Extraordinary Council Meeting on the 30th Jun 2023.

3:25pm - Meeting continued

Note: Cr Davidson did not re-join via zoom for this portion of the meeting.

Her Worship the Mayor advised that the purpose of the discussion is to understand what has been done and Council own and any implication that goes with it and advised that a decision has to be made at some point to decide where the building fits in Councils future and advised that Council has a social responsibility as to who and what goes in that building.



The Chief Executive advised that the money in the budget for this current year is for the re-roof as required and to do an earthquake strengthening report to design a solution for the work.

The Mayor reminded Councillors that there was a review underway on all 3 buildings and queried the Chief Executive as to the progress of this review.

The Chief Executive advised that evaluations are still being collated and was hoping to get the results of the review to the August Council Meeting, or at least a Workshop.

Her Worship advised that there was nothing further to be discussed at the meeting and that The Chief Executive would send through the timeline of all relevant information surrounding Pakiwaitara, and further discussion can be arranged from there.

The Briefing closed at 3:53 pm