

AGENDA

Solid Waste Management Committee

Council Chambers

**20 May 2009
2.00 pm**



SOLID WASTE MANAGEMENT COMMITTEE

NOTICE IS HEREBY GIVEN THAT THE INAUGURAL MEETING OF THE SOLID WASTE MANAGEMENT COMMITTEE WILL BE HELD IN THE COUNCIL CHAMBERS, 36 WELD STREET, HOKITIKA ON WEDNESDAY 20 MAY 2009 COMMENCING AT 2.00 PM

1 **MEMBERS PRESENT AND APOLOGIES.**

Apology: Councillor John Birchfield

2 **CONFIRMATION OF MINUTES**

Not applicable

3 **MATTERS ARISING FROM MINUTES.**

Not applicable

4 **GENERAL BUSINESS**

- 4.1 Committee Terms of Reference Draft for consideration. *(Pages 1-3)*
- 4.2 Review of Solid Waste Management Plan under Waste Minimisation Act 2008 *(Pages 4-8)*
- 4.3 Review of Fees and Charges *(Pages 9-12)*
- 4.4 Ministry for the Environment, - Waste Minimisation in New Zealand,
- Discussion Paper (attached for Committees information)
- 4.5 Mastagard Contract Update (will be tabled at the meeting)
- 4.6 Butlers Landfill Update *(Pages 13-18)*
- 4.7 Regional Waste Group

5 **INWARD CORRESPONDENCE**

- 5.1 **Charlie McBeath, Ross Community Society:** Regarding Green Waste Dumping for Residents of Ross *(Page 19)*

MEMORANDUM

DATE: 13 May 2009
TO: Solid Waste Management Committee
FROM: Manager Operations

SUBJECT: COMMITTEE TERMS OF REFERENCE

A draft is attached for the Committee to consider.

Recommendation:

That the Committee recommend that Council adopt the Solid Waste Management Committee Terms of Reference.

R J Daniel
Manager Operations

(DRAFT)

Solid Waste Management Committee

TERMS OF REFERENCE

May 2009

The Solid Waste Management Committee is a committee of Council, established in April 2009 to provide advice and make recommendations to Council on solid waste matters. The committee was given the specific task of reviewing solid waste services and facilities, given the high costs to ratepayers identified in the 2009-2019 LTCCP financial forecasts for this activity.

The committee's scope of work is the effective and efficient management of solid waste in Westland District. This activity operates under a Solid Waste Management Plan.

The first task of the committee is to review the Solid Waste Management Plan,, taking into account changes since the last plan was prepared in 2002 and new legislation. On completion of the review, the committee will be expected to recommend to Council that the draft plan be put through the special consultative procedures. After consideration of submissions the committee will recommend a final plan to Council for adoption. The adopted plan will then drive this activity.

The Solid Waste Committee is the forum to which staff report on waste management programmes, projects and policies. The committee's responsibilities are:

- To review and monitor the annual work programme and make recommendations to Council, as necessary, on any changes in programme scope and priorities;
- To consider staff reports on policies, programmes and projects and make recommendations to Council on appropriate actions;
- To hear and consider public delegations on matters within the scope of work of the committee and, where appropriate, make recommendations to Council arising out of such delegations;
- To pursue matters referred to the committee by Council and report back to Council expeditiously, as required;

In carrying out these responsibilities the committee may provide advice, guidance or direction to staff as to the scope and priority of work to be carried out, including new tasks to be undertaken. However where such direction represents significant change in previously approved work programmes, or a significant expenditure of funds, or is contrary to the advice of professional staff, the committee shall refer the matter to the Council, with appropriate recommendations, for decision by Council.

The Committee Chair, or in the absence of the Committee Chair, the Committee Vice-Chair will usually be the spokesperson on matters of public interest within the committee's scope of work. Some issues may be of such public interest that it is more appropriate for the Mayor or Deputy Mayor to be the spokesperson. On technical matters or where the status is still at the staff

(DRAFT)

proposal level, senior staff may be the appropriate spokesperson. Where necessary and practical the Mayor, Committee Chair and senior staff will confer to determine the most appropriate course of action for advising the public.

The Chief Executive Officer will assign a departmental manager to the committee. This manager will be responsible for coordinating agendas and be the principal point of contact for committee members.

Committee meetings

The Solid Waste Management Committee meets bi monthly on the afternoon before the Council meeting, in the months of May, July, September, November, January and March. Special meetings may be held as required. A quorum of 50% plus one of the committee is required to conduct committee business.

Relationship with other Council Committees

Matters considered by the Solid Waste Management Committee may have implications for issues considered by other committees and vice versa. In particular The Planning and Development Committee, the Audit and Finance Committee and the Assets Committee may consider matters relating to Waste Management.

The manager assigned to the committee will attempt to keep the committee informed of matters with inter-committee implications.

Committee Membership

Membership of the committee is determined by resolution of Council from time to time. At May 2009 the committee comprises Mayor Maureen Pugh and Councillors Allen Hurley, Jim Butzbach, Kyle Scott, Bryce Thomson and John Birchfield.

Adopted by Council:

___ of _____ 2009

MEMORANDUM

DATE: 13 May 2009
TO: Solid Waste Management Committee
FROM: Manager Operations



SUBJECT: REVIEW OF SOLID WASTE MANAGEMENT PLAN

Council is required to have a Solid Waste Management Plan under the Local Government Act.

The original plan was adopted by Council, after public consultation, in 2002.

Staff have updated the plan to reflect the changes that have occurred and to indicate future planning.

The Waste Minimisation Act 2008 requires Council to adopt a Waste Management and Minimisation Plan with objectives and policies for achieving effective and efficient waste management and minimisation.

The attached extracts from the Act set out the requirements for the plan.

A copy of the Draft Solid Waste Management Plan has previously been sent to members of the Committee.

R J Daniel
Manager Operations

43 Waste management and minimisation plans

- (1) For the purposes of section 42, a territorial authority must adopt a waste management and minimisation plan.
- (2) A waste management and minimisation plan must provide for the following:
 - (a) objectives and policies for achieving effective and efficient waste management and minimisation within the territorial authority's district:
 - (b) methods for achieving effective and efficient waste management and minimisation within the territorial authority's district, including—
 - (i) collection, recovery, recycling, treatment, and disposal services for the district to meet its current and future waste management and minimisation needs (whether provided by the territorial authority or otherwise); and
 - (ii) any waste management and minimisation facilities provided, or to be provided, by the territorial authority; and
 - (iii) any waste management and minimisation activities, including any educational or public awareness activities, provided, or to be provided, by the territorial authority:
 - (c) how implementing the plan is to be funded:
 - (d) if the territorial authority wishes to make grants or advances of money in accordance with section 47, the framework for doing so.
- (3) A territorial authority may amend its waste management and minimisation plan or revoke it and substitute a new plan.
- (4) A waste management plan adopted under Part 31 of the Local Government Act 1974 as at the commencement of this section must be treated as if it were a waste management and minimisation plan adopted under this section, and this Part applies to the plan accordingly.

44 Requirements when preparing, amending, or revoking plans

In preparing, amending, or revoking a waste management and minimisation plan, a territorial authority must—

- (a) consider the following methods of waste management and minimisation (which are listed in descending order of importance):
 - (i) reduction;
 - (ii) reuse;
 - (iii) recycling;
 - (iv) recovery;
 - (v) treatment;
 - (vi) disposal; and
- (b) ensure that the collection, transport, and disposal of waste does not, or is not likely to, cause a nuisance; and
- (c) have regard to the New Zealand Waste Strategy, or any government policy on waste management and minimisation that replaces the strategy; and
- (d) have regard to the most recent assessment undertaken by the territorial authority under [section 51](#); and
- (e) use the special consultative procedure set out in section 83 of the Local Government Act 2002 and, in doing so, the most recent assessment undertaken by the territorial authority under section 51 must be notified with the statement of proposal.

46 Funding of plans

- (1) A territorial authority is not limited to applying strict cost recovery or user pays principles for any particular service, facility, or activity provided by the territorial authority in accordance with its waste management and minimisation plan.
- (2) Without limiting subsection (1), a territorial authority may charge fees for a particular service or facility provided by the territorial authority that is higher or lower than required to recover the costs of the service or facility, or provide a service or facility free of charge, if—
 - (a) it is satisfied that the charge or lack of charge will provide an incentive or disincentive that will promote the objectives of its waste management and minimisation plan; and
 - (b) the plan provides for charges to be set in this manner.

Compare: 1974 No 66 s 544

51 Requirements for waste assessment

- (1) A waste assessment must contain—
 - (a) a description of the collection, recycling, recovery, treatment, and disposal services provided within the territorial authority's district (whether by the territorial authority or otherwise); and
 - (b) a forecast of future demands for collection, recycling, recovery, treatment, and disposal services within the district; and
 - (c) a statement of options available to meet the forecast demands of the district with an assessment of the suitability of each option; and
 - (d) a statement of the territorial authority's intended role in meeting the forecast demands; and
 - (e) a statement of the territorial authority's proposals for meeting the forecast demands, including proposals for new or replacement infrastructure; and
 - (f) a statement about the extent to which the proposals will—
 - (i) ensure that public health is adequately protected;
 - (ii) promote effective and efficient waste management and minimisation.
- (2) An assessment is not required to contain any assessment in relation to individual properties.
- (3) Information is required for an assessment to the extent that the territorial authority considers appropriate, having regard to—
 - (a) the significance of the information; and
 - (b) the costs of, and difficulty in, obtaining the information; and
 - (c) the extent of the territorial authority's resources; and
 - (d) the possibility that the territorial authority may be directed under the Health Act 1956 to provide the services referred to in that Act.
- (4) However, an assessment must indicate whether and, if so, to what extent, the matters referred to in subsection (3)(b) and (c) have impacted materially on the completeness of the assessment.
- (5) In making an assessment, the territorial authority must—
 - (a) use its best endeavours to make a full and balanced assessment; and
 - (b) consult the Medical Officer of Health.

MEMORANDUM

DATE: 13 May 2009
TO: Solid Waste Management Committee
FROM: Manager Operations



SUBJECT: REVIEW OF FEES AND CHARGES

The attached table shows present and proposed fees and charges at the refuse sites/transfer stations.

R J Daniel
Manager Operations

DESCRIPTION	2008/09	2009/10 proposed
A. Non weighbridge sites		
General Waste Fees		
Westland District Council rubbish bag, 15 kg maximum weight.	No charge	No charge
Non Council rubbish bag, (similar size to Council bag), 15 kg maximum weight, per bag	\$1.20	\$2.00
Additional fee if bag weight over 15 kg , per bag	-	\$2.00
Car boot	\$12.00	\$18.00
Trailer/Utility Vehicle/ Station wagon/Van	\$24.00	\$36.00
Caged or Tandem Trailer	\$48.00	\$72.00
Truck under 5m ³ , uncompacted general waste	\$90.00	\$140.00 *
Large truck, uncompacted general waste	\$180.00	See below
Truck under 5m ³ , compacted general waste or dense material such as building waste.	-	\$220.00 *
Large truck, uncompacted general waste, per measured cubic metre	-	\$30.00 *
Large truck, compacted general waste or dense material such as building waste, per measured cubic metre	-	\$45.00 *

* Based on Ministry for the Environment draft conversion factors, (tonnes per cubic metre), for collection of waste levies at non weighbridge sites, using weighbridge rate of \$140.00 per tonne.

DESCRIPTION	2008/09	2009/10 proposed
<u>Green Waste Fees</u>		
Westland District Council Rubbish Bag, 15 kg maximum weight	No charge	No charge
Non Council rubbish bag, (similar size to Council bag), 15 kg maximum weight	No charge	\$1.00
Additional fee if bag weight over 15 kg , per bag	-	\$1.00
Car boot	No charge	\$5.00
Trailer/Utility Vehicle/Station wagon/Van	\$6.00	\$10.00
Caged or Tandem Trailer	\$12.00	\$20.00
Truck under 5m ³	\$18.00	\$30.00
Large Truck, per measured cubic metre	-	\$6.00
<u>Other Charges</u>		
Whiteware (degassed)	\$6.00 each	\$10.00 each
Tyres	\$1.20 each	\$2.00 each
Cars prepared, (special conditions apply)	\$30.00 each	\$45.00 each
Cars (needing preparation)	\$60.00 each	Not accepted

DESCRIPTION	2008/09	2009/10 proposed
<u>B. Weighbridge Sites</u>		
<u>General Waste Fees</u>		
Westland District Council rubbish bags, 15 kg maximum	No charge	No charge
Non Council rubbish bags, (similar size to Council bag), 15 kg maximum, per bag	\$1.20	\$2.00
Additional fee if bag weight over 15 kg , per bag	-	\$2.00
<u>Green Waste Fees</u>		
Westland District Council Rubbish Bag, 15 kg maximum weight	No charge	No charge
Non Council rubbish bag, (similar size to Council bag), 15 kg maximum weight, per bag	No charge	\$1.00
Additional fee if bag weight over 15 kg , per bag	-	\$1.00
<u>Weighbridge fees</u>		
General waste per tonne	\$90.00	\$140.00
Pure greenwaste per tonne	\$30.00	\$45.00
Minimum weighbridge charge	\$12.00	\$12.00

Note: From 1 July 2009, Government requires Council to charge a \$10.00 per tonne, (or equivalent volume at non weighbridge sites), levy on all waste disposed of to landfill. This is included in the proposed fees above.

MEMORANDUM

DATE: 13 May 2009
TO: Solid Waste Management Committee
FROM: Manager Operations



SUBJECT: BUTLERS LANDFILL UPDATE

Consents were issued in January 2009 for landuse, discharge of waste to land, discharge of leachate from waste to land, discharge of stormwater to water, discharge of odour and dust to air and water, permits to divert tributaries of Stenhouse Creek, take groundwater for land fill operations and take surface water for dust suppression purposes.

Council is required to submit a copy of the latest Landfill Management Plan to the regional council in June 2009. Staff are working with SKM Consultants on the plan.

Agreement has been reached with the New Zealand Transport Agency over conditions relating to access to the landfill from State Highway 6. Once formalised this agreement will allow the parcel of land to be designated for landfill purposes in the Westland District Plan.

Pest Control work has commenced on site, as required by the resource consents with good results being achieved. This is to offset the effects of clearing native vegetation when site works commence.

The attached plans show the sequence of land clearance for landfill leachate treatment are and treatment ponds.

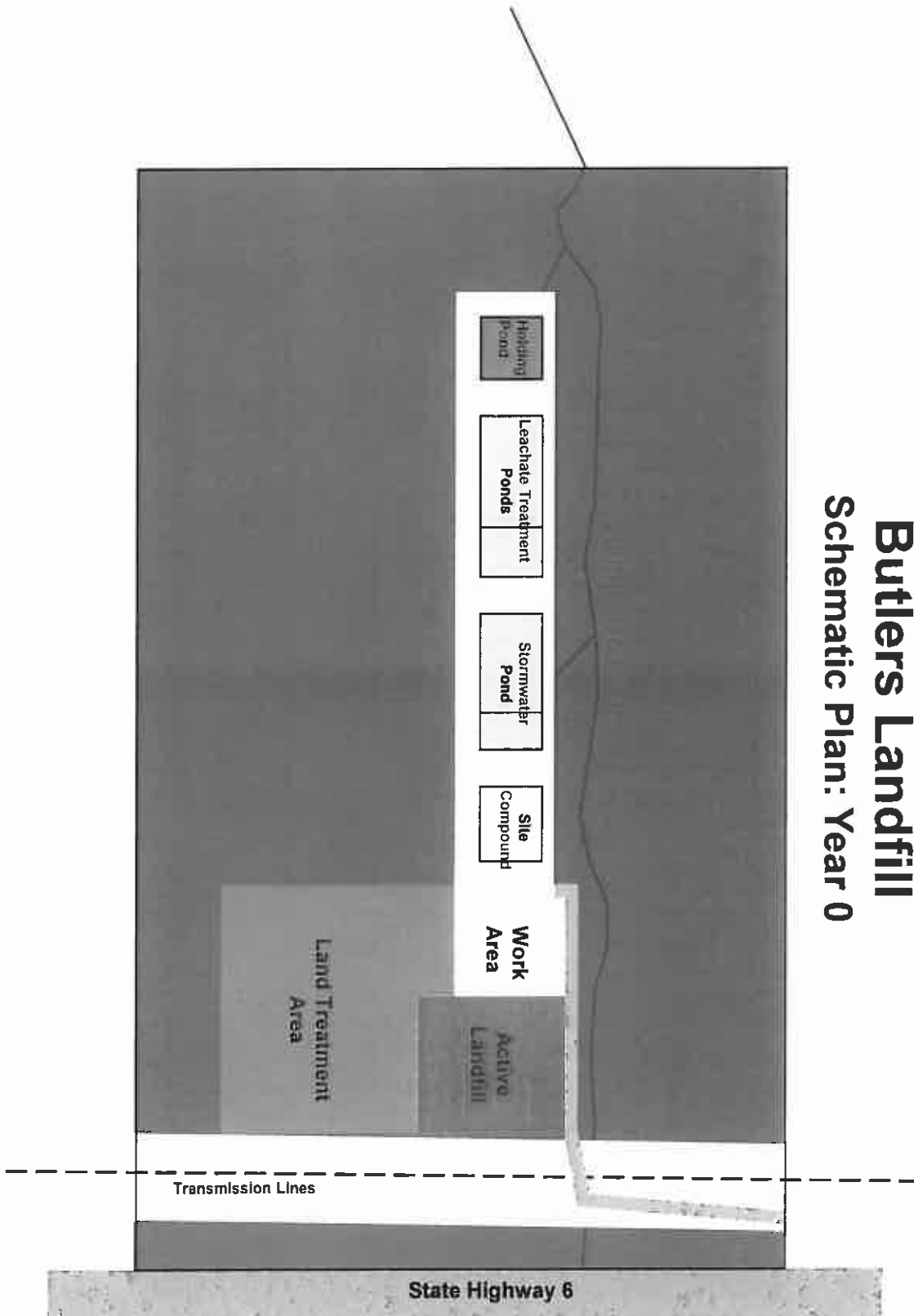
A Landfill Liaison Group is to be established comprising Regional and District Council staff and representatives of Royal Forest and Bird, Department of Conservation and local residents. This group will have input to management plans, site development and monitoring. The aim of the group is to identify and deal with any issues as they arise.

Timelines need to be development for construction of the landfill during the summer of 2009/2010, with a first waste acceptance target of mid 2010.

R J Daniel
Manager Operations

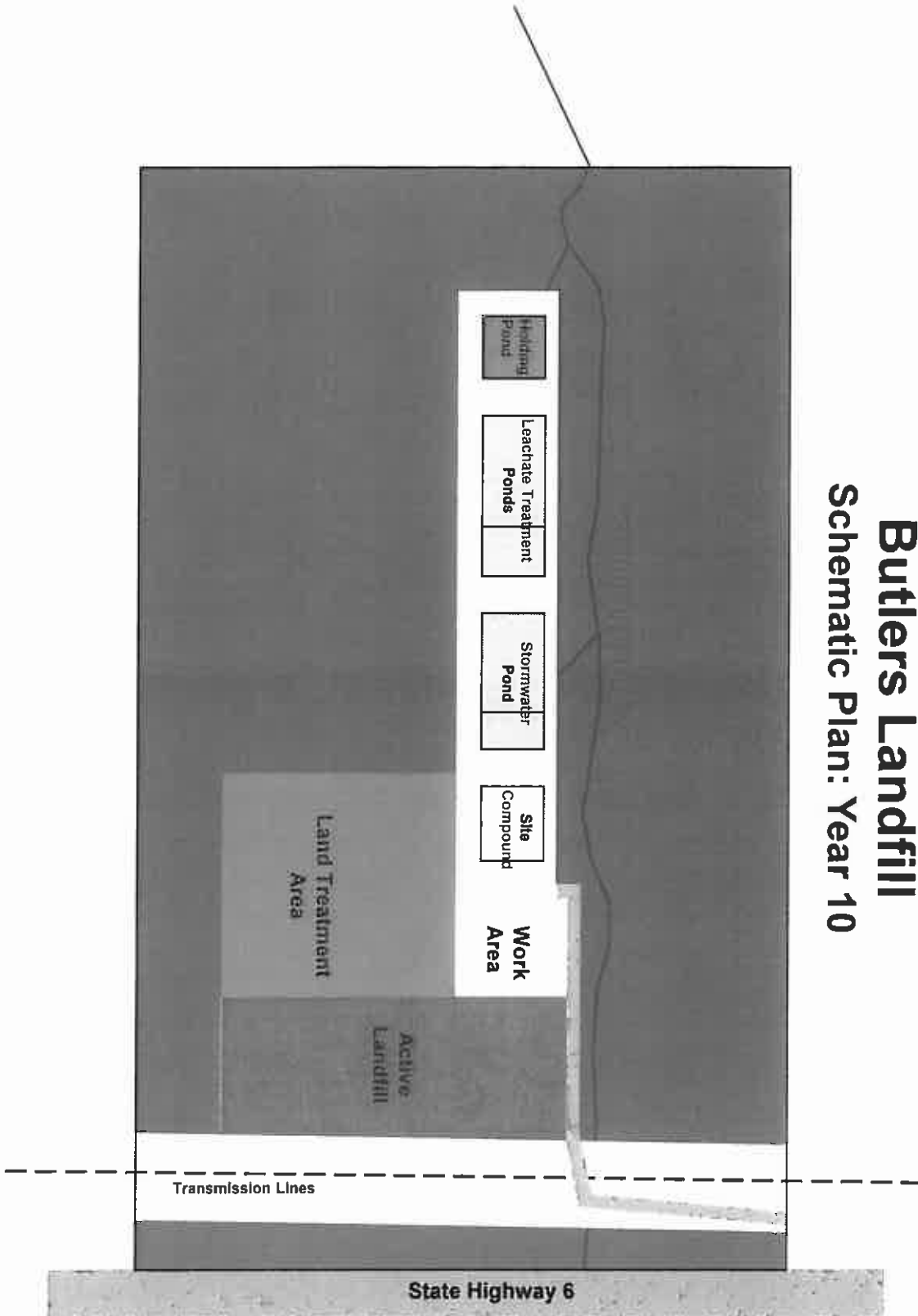
Butlers Landfill

Schematic Plan: Year 0



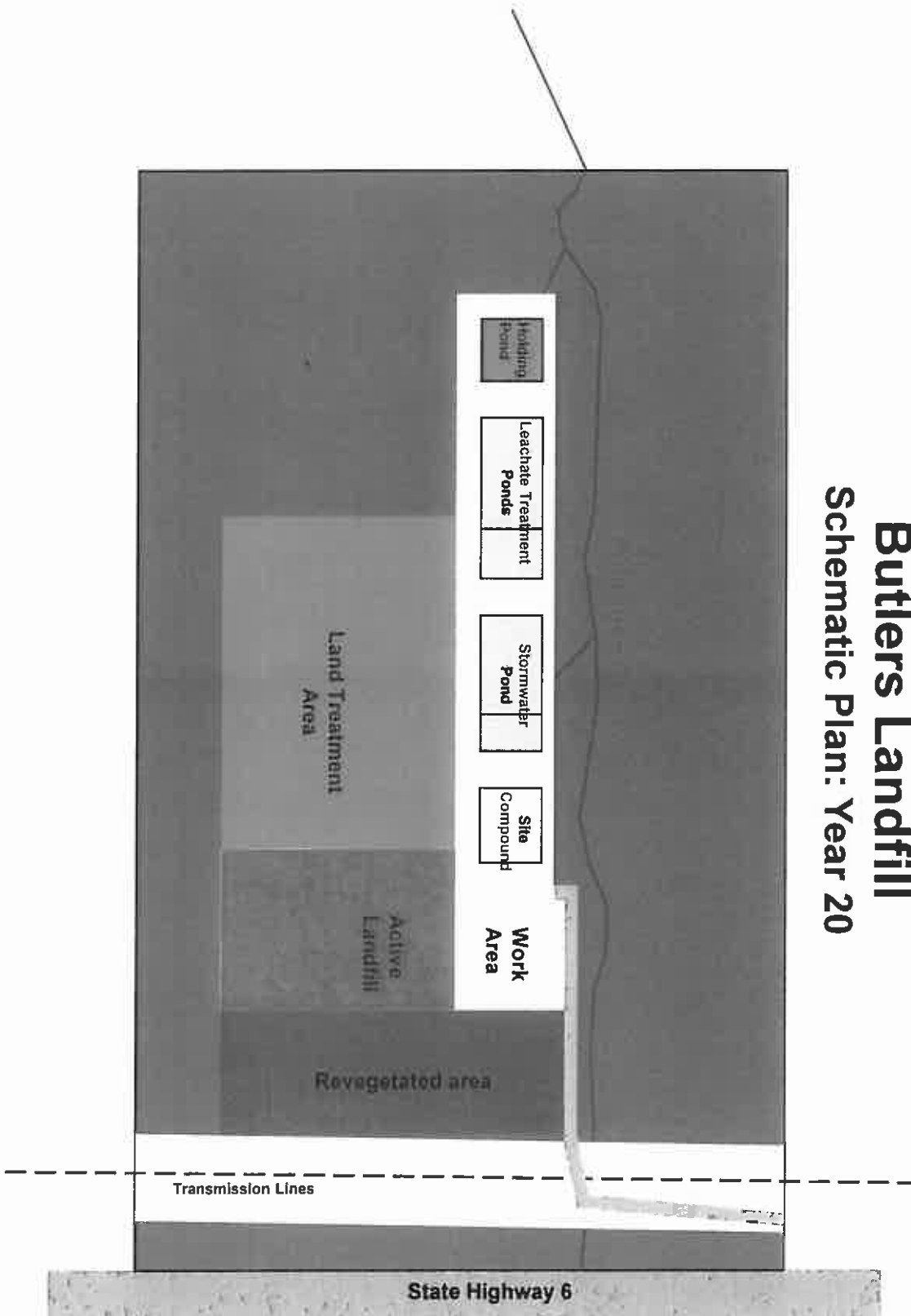
Butlers Landfill

Schematic Plan: Year 10



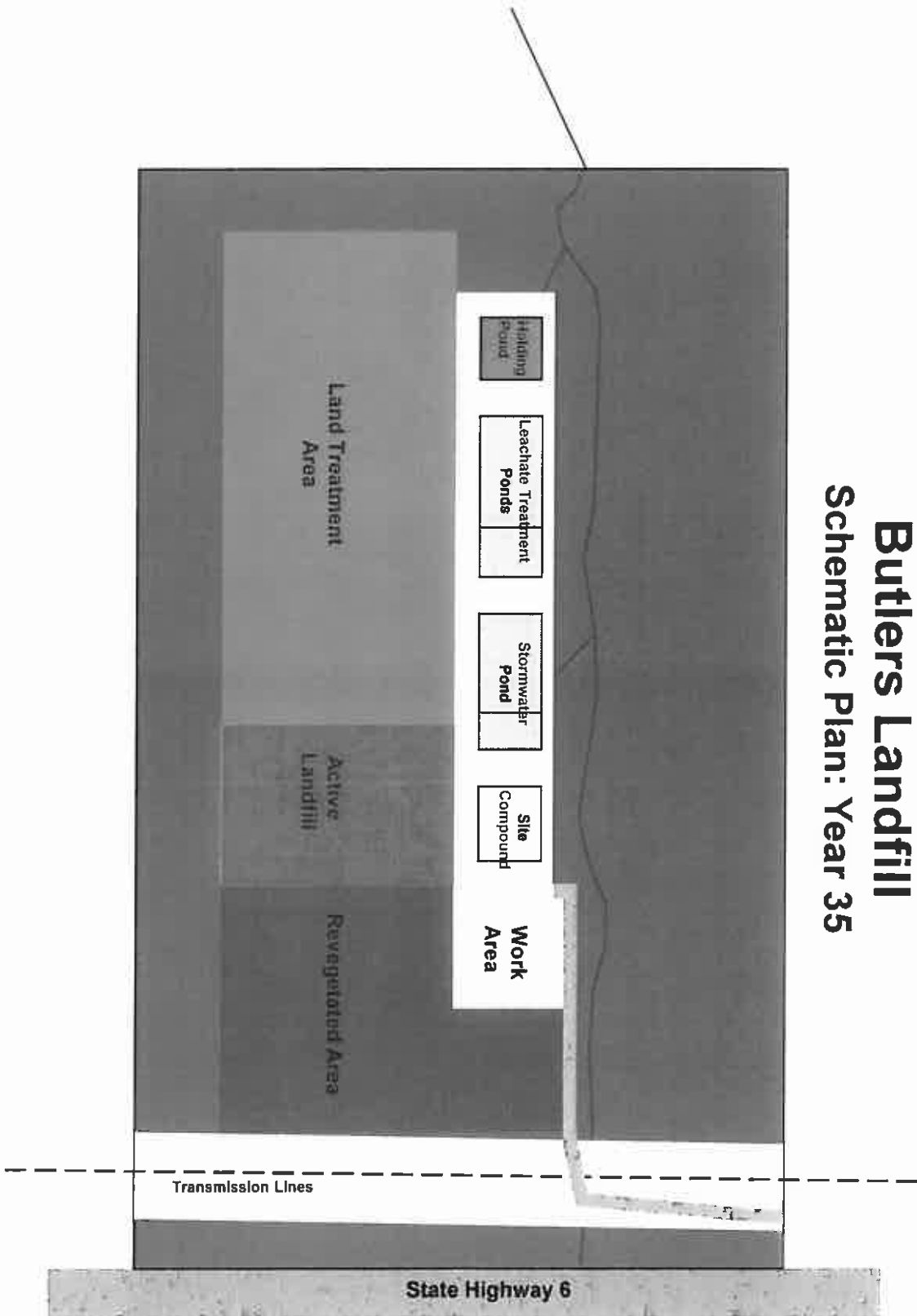
Butlers Landfill

Schematic Plan: Year 20



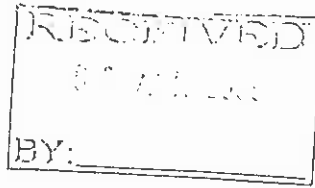
Butlers Landfill

Schematic Plan: Year 35



22 Stewart Street
ROSS

5 April 2009



Robin Reeves
General Manager
Westland District Council
Weld Street
HOKITIKA

GM	HWM	MPR	MO	MAG	MF	MPA	CSC	ENG	
<i>[initials]</i>	<i>[initials]</i>						<i>[initials]</i>		

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Dear Mayor & Councillors

Regarding the lack of green waste dumping for the residents of Ross. The two day a week for a couple of hours on those days - does not work. Mother nature in her wisdom does not front up always with fine periods around the times the refuse station is open and not all gardeners have compost facilities.

There are reports of a lot of green waste 'fly tipping' and the Department of Conservation areas of gorse and ragwort do not need any more allies of the weed variety. It is ludicrous to say that Ross and surrounding area residents have to transport their green waste all the way to Hokitika.

A suggestion for Ross, is there is a large depression behind the present transfer station with a projected green waste life of 20 years. Local contractors have indicated they will keep it tidy and it will have to be self policing in regards to making sure that it is only green waste that is dumped. This has to be a better option than the current 'fly tipping' that is happening.

We await your attendance to this matter at your earliest convenience.

Regards

Charlie McBeath
Chairman
Ross Community Society

Copy to: Robin Reeves